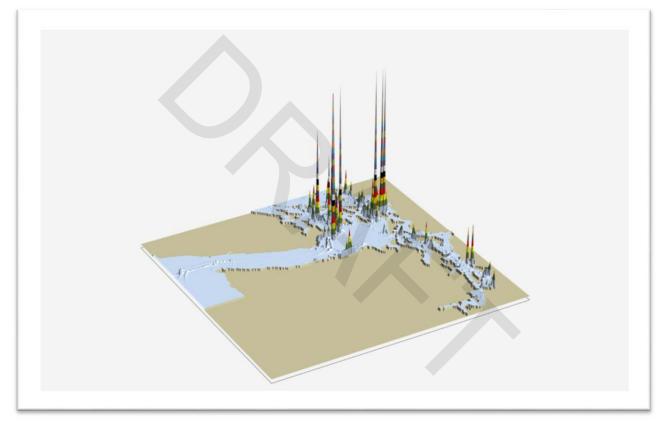
VTRA 2015 FINAL REPORT UPDATING THE VTRA 2010

A POTENTIAL Oil Loss Comparison of Scenario Analyses by four Spill Size Categories





November 2016

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Prepared for: Washington State Department of Ecology

Final Report

Vessel Traffic Risk Assessment (VTRA):

A POTENTIAL Oil Loss Comparison of

Scenario Analyses by four Spill Size Categories

November, 2016

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This study was guided by a VTRA 2015 Working Group. The content of this document does not represent positions of the VTRA 2015 Working Group (or any of its members), The Washington State Department of Ecology, nor the United States Environmental Protection Agency.

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PREFACE

This report is submitted by Johan Rene van Dorp (George Washington University) and Jason R.W. Merrick (Virginia Commonwealth University), GW/VCU hereafter. The content of the report describes a vessel traffic risk assessment (VTRA) conducted in 2016. The VTRA 2015 model has been updated during the VTRA 2015 study from the VTRA 2010 model using additional accident data from the period 1990 to 2015 and AIS Count Line data from 2010 to 2015. To distinguish the study described herein from the previous VTRA studies (VTRA 2005 and VTRA 2010), it will be labeled VTRA 2015. The starting point for the VTRA 2015 study is the VTRA 2010 model with 2010 VTOSS data, as agreed upon in the scope of work between GW and Ecology. The VTRA 2010 study was funded by the Puget Sound Partnership. The update of the VTRA 2005 model to using VTOSS 2010 data was separately funded by the Makah Tribal Council. The VTRA 2005 Study was funded by BP.

The VTRA study area covers US/Canadian trans-boundary waters including: portions of the Washington outer coast, the Strait of Juan de Fuca and the approaches to and passages through the San Juan Islands, Puget Sound and Haro-Strait/Boundary Pass. The VTRA area is divided in 15 separate waterway zones outlined in Figure E-2. This study has been funded has been funded wholly or in part by the United States Environmental Protection Agency (EPA) through their National Estuary Program, via grant agreement (#15-05354) with the Washington State Department of Ecology. Both the Puget Sound Partnership (PSP) and the Makah studies utilized the extensive technical work already completed by the George Washington (GW) University and Virginia Commonwealth University (VCU) under previously funded maritime risk assessment (MRA) projects. Specifically, the Prince William Sound Risk Assessment (1996), The Washington State Ferry Risk Assessment (1998), The San Francisco Bay Exposure Assessment (2004) and the 2005 Vessel Traffic Risk Assessment (VTRA 2005).

The VTRA 2015 analysis tool evaluates the duration that vessels travel through the VTRA study area, referred to as vessel time exposure (VTE), by vessel type and the potential accident frequency and potential oil losses from a class of focus vessels. The inclusion of the time on the water element in the evaluation of exposure sets the VTRA 2015 methodology apart from count based approaches that focus on, for example, number of annual/monthly vessel transits, visits or calls. The value of a duration based approach versus a count based approach is that the former appropriately distinguishes between short and long transits in the evaluation of vessel traffic risk as well as differing vessel speeds. The VTRA 2015 methodology has been well documented and peer-reviewed in the academic literature and continuously improved over the course of the above maritime risk assessment projects. A reference list is provided at the end of this document.

From the outset, this project has been guided by a VTRA 2015 Working Group. Openly held meetings with the VTRA 2015 Working Group provided GW/VCU a public platform to obtain

feedback from and access to the maritime/regulatory/stakeholder community during the VTRA 2015 study. The VTRA 2010 and its update to utilizing VTOSS 2010 data where guided in a similar manner by an advisory committee of members drawn from the maritime/regulatory/stakeholder community. The sole purpose of this document and the analysis results described herein is to serve as an information source to the maritime/regulatory/stakeholder community.

E. EXECUTIVE SUMMARY

Vessels transiting the Salish Sea traverse waters bordering numerous communities en route to ports in both the US and Canada. The Salish Sea is a large (over 1000 square miles) and diverse water body physically characterized by passages that are broad and deep, as well as narrow ones that are navigationally challenging with swift currents. In addition, it is a biologically rich ecosystem with significant natural resources these communities depend upon.

The Strait of Juan de Fuca serves as the entrance to these U.S. and Canadian ports and facilities and is transited by approximately 10,000 deep draft vessels annually including arrivals and departures. Additional transits occur internally as vessels shift locations. There are also tug and barge movements, ferry operations, fishing and recreational vessels throughout. For example, the U.S. Coast Guard Vessel Traffic Service (VTS) alone handles approximately 230,000 transits annually with about 170,000 of those being Washington State Ferries meaning there are more than 50,000 transits other than ferries. The Puget Sound Pilots report nearly 8,000 assignments annually which provide a good metric for how many deep draft vessel movements there are on the U.S. side.

The area includes an International Maritime Organization (IMO) approved Traffic Separation Scheme (TSS) that governs vessel traffic in the system and its approaches. It is actively managed by a joint U.S. - Canadian Cooperative Vessel Traffic Service (CVTS). At the western entrance to the Strait of Juan de Fuca, it includes the extent of Tofino Traffic's radar coverage; approximately 60 miles out to sea, and extends throughout the Puget Sound region north to Vancouver, British Columbia, and south to Tacoma, Washington and Olympia, Washington. Radar is supplemented by Automatic Identification System (AIS) transponders, radio communications and advance notices for arriving vessels.

In terms of major oil spills, defined as over 10,000 gallons $\approx 38 \text{ m}^3$ in the study area, the State of Washington and U.S. Coast Guard records indicate one accident involving a single hull tanker that grounded while anchoring in Port Angeles in 1985 spilling an estimated 239,000 gallons $\approx 905 \text{ m}^3$ of crude oil and two oil barge accidents; one involving a capsizing in the Guemes Channel in 1988 spilling an estimated 70,000 gallons $\approx 265 \text{ m}^3$ of heavy fuel and an oil barge grounding in 1994 near Anacortes on a transit from Vancouver, British Columbia resulting in an estimated 26,936 gallons $\approx 102 \text{ m}^3$ of diesel spilled (spills outside of the study area not included); and one collision involving a fishing vessel and a cargo vessel spilling an estimated 361,000 gallons $\approx 1367 \text{ m}^3$ in 1991 near Cape Flattery. Even though this area has not experienced major oil spills in the past 20 years or so, the presence of tankers in an ever changing vessel traffic mix places the area at risk for large oil spills. While a previous GW/VCU analysis [3] of this area demonstrated

significant risk reduction of oil transportation risk due to existing risk mitigation measures¹, the potential for large oil spills continues to be a prominent public concern heightened by proposed maritime terminal developments that are in various stages of their permitting processes.

In this study, the objective is modeling the combined potential traffic level impacts of a series of these planned expansion and construction projects. Planned projects were grouped in a manner described below to form four What-If Scenarios. A VTRA 2015 Working Group (see, Figure E-1) selected the terminal projects included in the above four What-If Scenario's. The inclusion of these terminal projects in the four What-If Scenarios above ought by no means to be interpreted as to imply that these terminal projects may come to fruition. Rather, the inclusion of these terminal projects in the VTRA 2015 study ought to be seen as being part of a safety culture being practiced in this maritime community over many years of which the formation of the Puget Sound Harbor Safety Committee back in 1997 and its bi-monthly held meetings since then is a prime example.

Each What-If Scenario involves adding cargo focus vessels and tank focus vessels to a maritime risk evaluation model (The VTRA 2015 Model) representing the year 2015 (Base Case). Subsequently, the model evaluates potential risk changes in terms of potential exposure, accident frequency and potential oil loss for the VTRA Study Area as a whole and by fifteen VTRA waterway zones. Utilizing the VTRA 2015 Model, the following four What-If Scenarios were modeled in this study and evaluated for potential risk increases from the 2015 Base Case Scenario²:

- (1) **US232:** A collection of terminal projects adding an estimated 232 focus vessels (229 being tank focus vessels) to the VTRA 2015 modeled Base Case 2015 Scenario traffic with these 232 vessels travelling predominantly through US Waters.
- (2) **KM348:** The Westridge marine terminal expansion project adding an estimated 348 tank focus vessels to the VTRA 2015 modeled Base Case 2015 Scenario traffic.
- (3) **USKMCA1600:** The combination of US232 and KM348 with a collection of terminal projects adding an additional estimated 1020 Focus Vessels (997 being cargo focus vessels) to the VTRA 2015 modeled Base Case 2015 Scenario traffic with these 1020 focus vessels travelling predominantly through Canadian Waters.
- (4) **USKMCALN2250:** The combination of USKMCA1600 with a collection of terminal projects adding an additional estimated 650 LNG vessels to the VTRA 2015 modeled Base Case 2015 Scenario traffic while predominantly travelling through Canadian Waters. **The VTRA 2015 Model, however, <u>does not</u> contain a model for the potential consequences of an accident with an LNG Tanker. Thus, LNG Tankers for the purposes of the VTRA 2015**

¹ In [2] a 91.6% reduction in POTENTIAL oil loss was evaluated utilizing the VTRA 2005 model from all Tankers, Articulated Tug Barges (ATBs) and Integrated Tug Barges (ITB's) as a result of the implementation of the one-way zone regime in Rosario Strait, implementation of double hull tankers and the 2005 Escorting Regime.

² Bunkering support for the various terminal projects was also modeled in the VTRA 2015 What-If Scenarios. Specifically, 49, 17, 177 and 207 bunker trips were added as part of the US232, KM348, USKMCA1600 and USKMCALN2250 What-If Scenario definitions.

study are <u>minimally modeled</u> for traffic impact as <u>cargo focus vessels</u> only. Hence, risk metrics evaluated for the USKMCALN2250 What-If Scenario ought to be considered <u>lower bounds of those risk metrics</u>.

VTRA 2015 Working Group

Chair:

• Captain Stephen Moreno, Puget Sound Pilots

Federal, State and Tribal Leads [representing]:

- Scott Fergusson (alternate Brian Kirk or Sara Thompson), Washington State Department of Ecology
- US Coast Guard Sector Puget Sound CAPT Joe Raymond (alternate CDR Matt Edwards)
- US Coast Guard District 13 R.E. McFarland
- Makah Tribal Council Chad Bowechop (alternate Keith Ledford or Jon Neel)

Core Working Group Members:

- Puget Sound Pilots Jostein Kalvoy
- American Waterways Operators George Clark, Charles Costanzo
- Marine Exchange of Puget Sound John Veentjer
- Pacific Merchant Shipping Association Mike Moore
- Western States Petroleum Association Frank Holmes
- Washington Association of Counties Jamie Stephens
- Washington Public Ports Association James Thompson
- Tesoro Ed Irish, Rob McCaughey
- BP Scott McCreery, Carl Obermeier
- Puget Sound Partnership Todd Hass
- Mulno Cove Consulting Lovel Pratt
- Puget Sound keeper Chris Wilke
- Wave/Friends of the Earth Fred Felleman
- Friends of the San Juans Stephanie Buffum

Figure E-1. Organizational Chart of the VTRA 2015 Working Group.

The purpose of this vessel traffic risk assessment (VTRA) is to evaluate the combined potential changes in risk in light of a number potential maritime terminal developments in various stages of their permitting processes potentially coming to fruition, and to inform the State of Washington, the United States Coast Guard, the Puget Sound Harbor Safety Committee, tribes, local governments, industry, non-profit groups in Washington State and British Columbia and other stakeholders in this maritime community of these potential changes in risk. The combined evaluated risk changes serves as an information source to these stakeholders as to what actions could be taken to mitigate potential increases in oil spill risk from large commercial vessel in the VTRA study area, should all or some of these terminal projects come to fruition. This study was not designed to measure the effectiveness of risk mitigation measures already in place. This study is also intended to inform on potential risk management options.

Summarizing, this study was conducted because study sponsors and involved stakeholders want to ensure that the combined potential risks of maritime development projects in various permitting stages are better understood should some or all come to fruition so informed decisions could be made about potential additional risk mitigation measures that would add to the continuous improvement efforts of the past.

Description of Methodology

The VTRA model is predominantly based on Vessel Traffic Operational Support System (VTOSS) 2010 data augmented with traffic stream increases and decreases in 2015 by cargo focus vessel and tank focus vessel. These traffic streams increases or decreases from 2010 were gleaned from an AIS Crossing Line Count Analysis conducted from 2010 to 2015. In addition, the VTRA Model was recalibrated utilizing cargo focus vessel and tank focus vessel accident data from the period 1990 – 2015³. Because of the augmentation of the VTOSS 2010 data from the VTRA 2010 Study with 2015 cargo focus vessel and tank focus vessel traffic streams and the utilization of cargo focus vessel and tank focus vessel and tank focus vessel and tank focus vessel and tank to ereferred to as the VTRA 2015 hereafter. The start of this period coincides with the enactment of the Oil Pollution Act (OPA) '90. Vessel traffic collision and grounding risks are evaluated for tank focus vessels (oil tankers, chemical carriers, oil barges and articulated tug barges) and cargo focus vessels (bulk carriers, container ships and other cargo vessels) combined in the VTRA 2015 Study. The VTRA analysis based on the VTRA 2015 model shall serve as a 2015 Base Case Scenario to compare potential changes in risk as a result of maritime terminal developments included in the four What-If Scenarios potentially coming to fruition, against.

³ The VTRA 2010, that this study updates, was calibrated to accident data from 1995 to 2005 involving tankers, ATBs and ITBs obtained during the VTRA 2005 and utilized an extrapolation technique in the update from the VTRA 2005 to the VTRA 2010 to expand its analysis to include cargo focus vessels and oil barges.

For context, it is important to recognize that the VTRA 2015 Base Case Scenario analysis includes a series of risk mitigation measures. In addition to the previously mentioned IMO Traffic Separation Scheme and CVTS, vessels are subject to Port State Control and other vessel inspections regimes in both Canada and the United States to enforce international and federal standards. Pilotage is required in both the U.S. and Canada and pilotage areas are comparable. Tug escorts for laden tankers are required and tugs are used to assist vessels into and out of the berths. Moreover, there are a number of risk mitigation measures that have been put in place internationally, federally and locally over the last several decades including double hulls for tankers, protectively located fuel tanks for non-tank vessels (still being phased in), a Puget Sound Harbor Safety Plan with Standards of Care, the implementation of AIS, a traffic procedure governing vessels transiting Turn Point at the boundary between Haro Strait and Boundary Pass northeast of Victoria, Canada and a one-way zone regime in Rosario Strait. This list is not exhaustive.

The VTRA 2015 study area is defined by the black border in Figure E-2 covering US/Canadian trans-boundary waters including: portions of the Washington outer coast, the Strait of Juan de Fuca and the approaches to and passages through the San Juan Islands, Puget Sound and Haro-Strait/Boundary Pass. The VTRA 2015 area is divided in 15 separate waterway zones outlined in Figure E-2 as well.

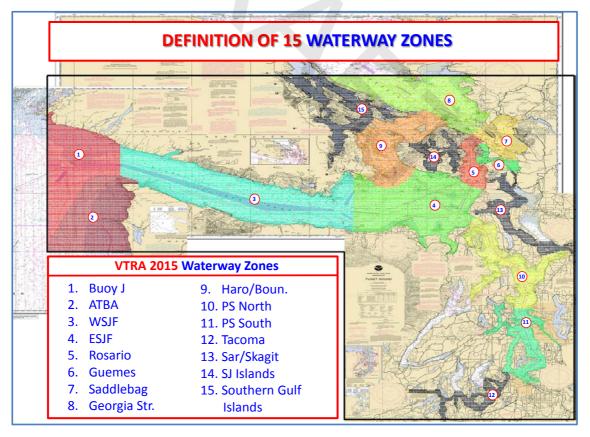


Figure E-2. Definition of 15 waterway zones and their descriptors in the VTRA 2010 study area.

The VTRA methodology has been developed over the course of over fifteen years of work in various maritime risk assessment projects. Specifically, the Prince William Sound Risk Assessment (1996), The Washington State Ferry Risk Assessment (1998), The San Francisco Bay Exposure Assessment (2004), the Vessel Traffic Risk Assessment 2005 (VTRA 2005)⁴ and the Vessel Traffic Risk Assessment 2010 (VTRA 2010). The VTRA analysis methodology has been well documented and peer-reviewed in the academic literature and continuously improved over the course of these maritime risk assessment projects. A reference list is provided at the end of this document.

This study was guided by a VTRA 2015 Working Group formed of stakeholders in the maritime community (see Figure E-1). The study followed a collaborative analysis approach engaging stakeholders from different constituencies represented in the VTRA 2015 Working Group over three meetings spanning a period of about seven months. Meetings were open to the public.

The VTRA 2015 analysis model represents the chain of events that could potentially lead to an oil spill. Figure E-3 shows the accident causal chain. A situation in which an accident could occur is called an accident exposure/situation. Maritime Transportation Systems (MTS) have accident exposures/situations simply from the movement of vessels within it. For each accident exposure, while the vessel is underway, incident and accident probability models are used to calculate the potential accident frequency. This is not a prediction of an accident, but shows a relative propensity that an accident could occur in one situation versus another or the relative propensity for one type of accident versus another.

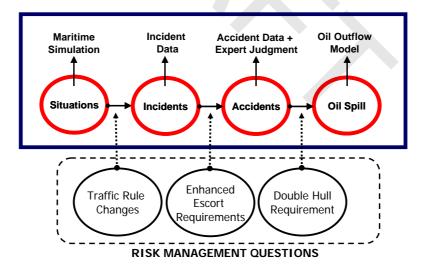


Figure E-3. A causal chain of events inter-connected by causal pathways. Risk management questions attempt to block these causal pathways.

⁴ The VTRA 2005 analysis in [12] was limited to vessel traffic risk evaluation associated with Tankers, ATBs and ITB's docking at the Cherry Point terminal.

The accident exposure and the potential accident frequency models are then combined with an oil outflow model to calculate potential oil loss. Throughout this report we shall use the terminology POTENTIAL to indicate that an accident exposure does not necessarily need to lead to an accident or oil loss, but may. The VTRA 2015 analysis tool evaluates the duration that vessels travel through the VTRA study area (referred to as Vessel Time Exposure, abbreviated VTE), by vessel type. The inclusion of the time on the water element in the evaluation of exposure sets the VTRA 2015 methodology apart from other count based approaches that focus on, for example, number of annual/monthly vessel transits, visits or calls. The value of a duration-based approach versus a count-based approach is that the VTE approach appropriately distinguishes between short and long transits in the evaluation of vessel traffic risk as well as high and low vessel speeds.

Base Case and What-If Scenario Results

Figure E-4 and Figure E-5 are graphical depictions of VTE evaluated by the VTRA 2015 Model. For example, Figure E-4 and Figure E-5 depict that of the total VTE modeled by the VTRA 2015 tool over the 2015 Scenario analysis, 24.2% (Figure E-4) is accounted for by focus vessels and 75.8% (Figure E-5) by non-focus vessels. Non-focus vessels are represented in the VTRA 2015 as they can potentially collide with the focus vessel class or contribute to potential grounding of the focus vessel class (besides potential accidents amongst focus vessels themselves). Figure E-5 shows that 39.5% of the non-focus vessels VTE are accounted for by fishing vessels, about 19.6% by ferries, about 7.1% by bulk cargo barges, etc.

Approximately nine cargo focus vessels enter and leave Juan de Fuca Strait daily totaling about 6400 transits annually. Similarly, approximately 1300 tank focus vessels travel east and west annually (i.e. about 2 tank focus vessel per day enter and leave in Juan de Fuca Strait 2015). Totaling the VTE for tank focus vessels (Oil barges – 19.2%, Oil Tanker – 8.0%, Chemical Carrier – 3.2%, ATB – 2.7%) we arrive at 33.1% in Figure E-4. Hence, about 19.2%/33.1% = 58.0% of the total tank focus vessel VTE is accounted for by oil barges that primarily travel within the VTRA study area in a north south direction and therefore many would not be captured as entrance counts to the Strait of Juan de Fuca. Totaling the VTE for cargo focus vessels in Figure E-4 we arrive at 66.9%. Therefore:

Analysis Observation 1: About 75.8% of the total modeled traffic time on the water in the VTRA 2015 Model is non-focus vessel traffic. The remaining about 24.2% comprise of cargo focus vessels and tank focus vessels that are of primary interest within the VTRA 2015 Study. Within the VTRA 2015 Study Area about 33.1% of the total time that these focus vessels are underway in the VTRA 2015 model, is accounted for by focus vessels that carry oil products as cargo. The remaining 66.9% is attributed to focus vessels that carry other cargo.

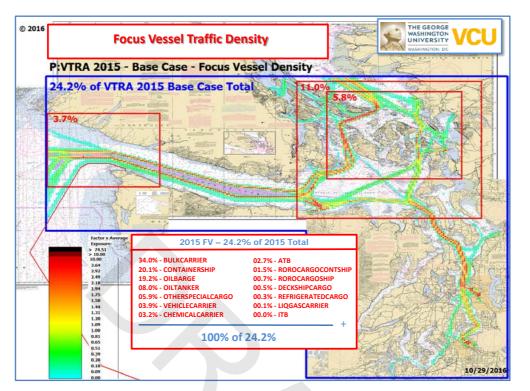


Figure E-4. 2D depiction of the traffic density for all focus vessels modeled in the Base Case 2015 Scenario.

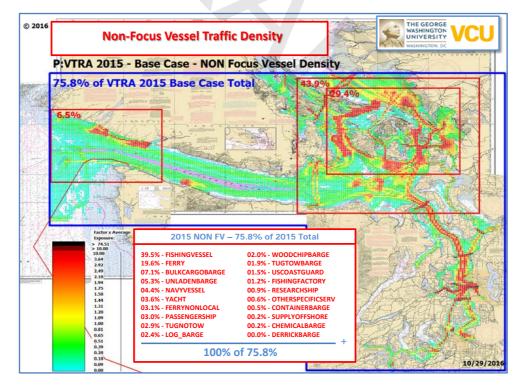


Figure E-5. 2D depiction of the traffic density for all non-focus vessel traffic modeled in the Base Case 2015 Scenario.

Informed by vessel time exposure, the VTRA 2015 analysis tool evaluates POTENTIAL accident frequency and POTENTIAL oil losses for tank focus vessels and cargo focus vessels. The 2015 Base Case Scenario analysis serves as a reference point to evaluate potential relative risk changes due to selected maritime terminal developments as represented in the above mentioned four What-If Scenarios US232, KM348, USKMCA1600 and USKMCALN2250. Associated What-If focus vessels (including bunkering operations) are added to the 2015 Base Case Scenario, while keeping other traffic levels constant. Figure E-6 and Figure E-7 visualize graphically one of the VTRA 2015 analysis output formats in a manner that hopefully waterway users, regulators and the public can interpret. Figure E-6 and Figure E-7 are 3D visualizations of POTENTIAL oil losses within this study area and their geographic distribution. Figure E-6 depicts POTENTIAL oil losses for the 2015 Base Case Scenario (@100%), whereas Figure E-7 decomposes the POTENTIAL oil losses for the 2015 Base Case Scenario into four categories, being POTENTIAL oil losses in the following four categories:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

The ability to separate by POTENTIAL Oil Loss category is a distinguishing feature of the VTRA 2015 study as compared to the VTRA 2010 and the VTRA 2005 studies. One observes from the Figure E-7 that the largest contributor to POTENTIAL oil loss is the 1 m³ to 1000 m³ POTENTIAL Oil Loss category and the second largest is the 2500 m³ or more of POTENTIAL Oil Loss Category. In contrast, 98.2% of the POTENTIAL accident frequency evaluated by the VTRA 2015 model in the 2015 Base Case Scenario is accounted for by the 0 m³ - 1m³ category of which its contribution to 2015 Base Case Scenario POTENTIAL Oil loss is about 0%. The remaining 1.79% of POTENTIAL accident frequency is split over the other three POTENTIAL oil loss categories with 1.76% in POTENTIAL accident frequency attributable to the 1 m³ - 1000 m³ POTENTIAL Oil Losses category. Overall the 2015 Base Case Scenario was calibrated to about 4.4 accidents per year. These percentages highlight the dichotomy and challenges for risk management of POTENTIAL oil losses, i.e. the objective of both (1) the prevention of accidents with lower POTENTIAL accident frequencies but higher POTENTIAL consequences and (2) the prevention of accidents with higher POTENTIAL accident frequencies but lesser POTENTIAL consequences. Needless to say, one's focus ought to be on the prevention of all POTENTIAL accidents. The information about their contribution to POTENTIAL consequences in terms of POTENTIAL oil loss categories, however, may be useful in the selection of a portfolio of risk mitigations that attempts to address all POTENTIAL oil loss categories.

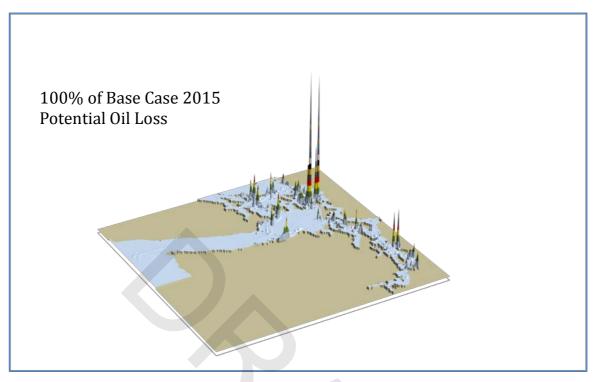


Figure E-6. 3D Geographic profile of Base Case 2015 POTENTIAL oil loss.

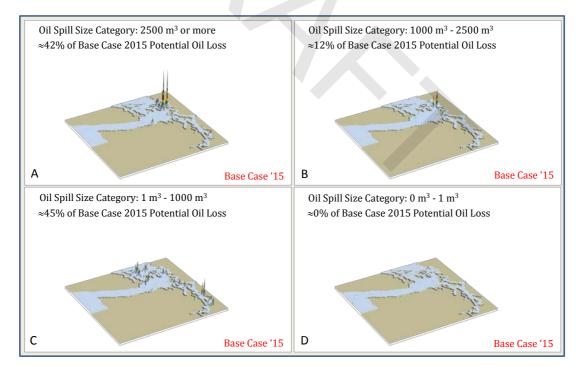


Figure E-7. Components of 3D Geographic profile of Base Case 2015 POTENTIAL oil loss.A: 42% in Oil Spill Size Category of 2500 m³ or more; B: 12% in Oil Spill Size Category of 1000 m³ -2500 m³;C: 45% in Oil Spill Size Category of 1 m³ -1000 m³; D: 0% in Oil Spill Size Category of 0 m³ -1 m³

Analysis Observation 2: Within the VTRA 2015 Study Area the VTRA 2015 Model evaluates that the largest contributing POTENTIAL oil loss category is the 1 m³ - 1000 m³ POTENTIAL Oil Loss category at 45% of 2015 Base Case POTENTIAL Oil Losses. The remainder is split between the 2500 m³ or more of POTENTIAL Oil Loss Category (@42%) and the 1000 m³ - 2500 m³ POTENTIAL Oil Loss (@12%). The remaining 0 m³ - 1 m³ POTENTIAL Oil Loss Category contributes close to 0% to 2015 Base Case POTENTIAL oil loss, but contributes about 98.2% to 2015 Base Case POTENTIAL Accident Frequency calibrated at about 4.4 accidents per year.

Figure E-8 depicts POTENTIAL oil losses for the USKMCA1600 What-If Scenario. Figure E-8 illustrates a 1.85 relative increase in overall POTENTIAL oil losses compared to the Base Case 2015 Scenario without additional risk mitigation. This too demonstrates that the VTRA 2015 study concentrates more on relative comparisons between What-If scenarios or between POTENTIAL Oil Loss Categories and less on the absolute values of their respective analysis results. Figure E-9 decomposes the POTENTIAL oil losses for the What-If Scenario USKM1600 into the four POTENTIAL Oil Loss categories considered in the VTRA 2015 analysis model:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@21% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Hence, in contrast to the 2015 Base Case Scenario analysis results, the 2500 m³ or more POTENTIAL Oil Loss category is now the largest contributor to POTENTIAL Oil loss (@91%) increased by a multiplicative factor of 2.17 (= 91%/42%) and now the second largest contributor to POTENTIAL Oil Loss is the category 1 m³ - 1000 m³ (@73%) instead, increased by a multiplicative factor of 1.61 (= 73%/45%). These three different multiplicative factors, i.e. 1.85 for the total POTENTIAL Oil loss for entire VTRA Study area, 2.17 for the POTENTIAL Oil Loss Category 2500 m³ or more and 1.61 for the POTENTIAL Oil loss category 1 m³ - 1000 m³, demonstrate that POTENTIAL Oil Loss risk does not increase uniformly (i.e. by the same relative factor) across the four POTENTIAL Oil Loss categories above, should all terminal projects in the USKMCA1600 Scenario come to fruition.

Analysis Observation 3: Should the maritime terminal projects in a What-If Scenario come to fruition POTENTIAL Oil Loss risk <u>does not</u> change by the same factor across the four POTENTIAL Oil Loss categories: 2500 m³ or more, 1000 m³ - 2500 m³, 1 m³ - 1000 m³ or 0 m³ - 1 m³. While for the USKMCA1600 Scenario a relative factor 1.85 is observed in terms of total POTENTIAL Oil Loss across the VTRA 2015 Study area, a relative factor 2.17 was observed within the 2500 m³ or more POTENTIAL Oil Loss category and a factor 1.61 within the 1 m³ - 1000 m³ Oil loss category.

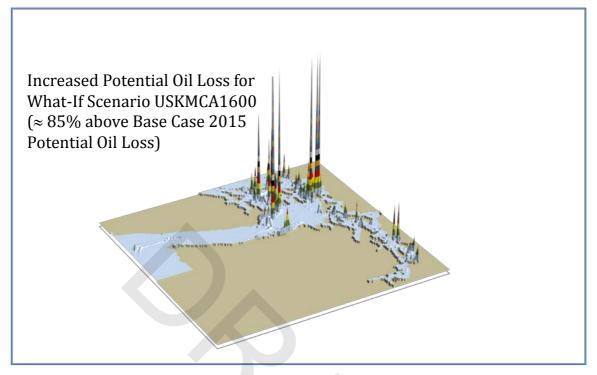


Figure E-8. 3D Geographic profile of POTENTIAL oil loss assuming for What-If Scenarios USKMCA1600.

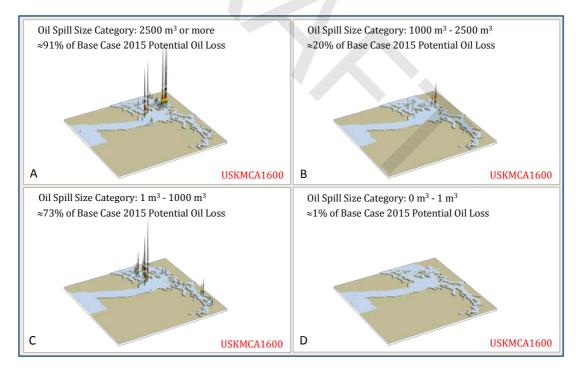


Figure E-9. Components of 3D Geographic profile of What-If USKMCA1600 POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³ Figure E-10 demonstrates a by-waterway-zone comparison of the POTENTIAL oil losses for the USKMCA1600 What-If Scenario to those in the 2015 Base Case Scenario. Similar to the Oil Spill Size Categories, POTENTIAL Oil loss does not increase by the same relative factors across the fifteen waterway zones depicted in Figure E-2. Figure E-10 shows that while <u>system-wide</u> POTENTIAL oil losses increase by about +85% (i.e. by about the evaluated relative factor 1.85) in the USKMCA1600 What-If Scenario (green highlight in Figure E-10), larger factors are observed for the following <u>specific</u> waterway zones (orange and red highlights in Figure E-10):

- Buoy J (× 4.09)
- Haro Strait/Boundary pass (× 3.53)
- East Strait of Juan de Fuca (× 2.64)
- West Strait of Juan de Fuca (× 2.08)
- Georgia Strait (× 1.83)
- Guemes (× 1.82)

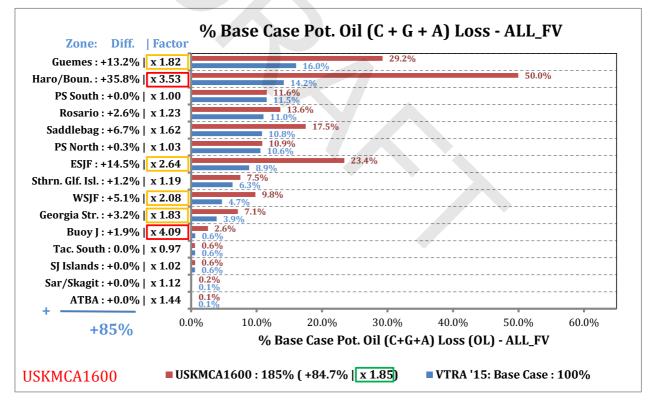


Figure E-10. Relative comparison of POTENTIAL oil loss by waterway zone. Blue bars show the percentage by waterway zone for the 2015 base case scenario, red bars show the percentage for What-If Scenario USKMCA1600 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

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Thus the waterway zones above experience a relative factor increase in POTENTIAL Oil Loss that is about the same or higher than the relative factor increase in POTENTIAL Oil Loss 1.85 for the entire VTRA study area, should all the terminal projects in the USKMCA1600 What-If Scenario come to fruition.

Analysis Observation 4: The Buoy J and Haro Strait/Boundary pass waterway zone specific increases in POTENTIAL Oil Loss are larger than a factor 3.5 (Red highlights in Figure E-10) should all maritime terminal developments in the What-If Scenario USKMCA1600 come to fruition.

Similar to making a by-waterway-zone comparison in terms of overall POTENTIAL Oil Loss such by-waterway-zone comparisons can also be made within a POTENTIAL Oil Loss Category. In the VTRA 2015 study, those comparisons are made in terms of a risk metric not utilized in the prior VTRA 2005 and VTRA 2010 studies, specifically *the probability of one or more accidents potentially occurring over a 10-year period per potential oil loss category*. The evaluation of this probability risk metric is also a distinguishing feature of the VTRA 2015 study compared to the VTRA 2010 and VTRA 2005 studies. The evaluation of these probability risk metrics demonstrate through the wording "probability" that however small the POTENTIAL accident frequency may be for a particular POTENTIAL Oil Loss category, non-zero probabilities evaluated using the VTRA 2015 Model supports that the occurrence of these POTENTIAL events evaluated is not impossible and could in fact happen, however unlikely.

These probability risk metrics are also evaluated for the VTRA study area as a whole by POTENTIAL Oil Loss category. For the 2015 Base Case Scenario, a 0.85% probability is evaluated for the POTENTIAL occurrence of one more accidents over a 10-year period within the POTENTIAL Oil Loss category 2500 m³ or more. For the USKMCA1600 What-If Scenario this probability increases to 1.35%, a factor 2.71 increase (green highlight in Figure E-11). Figure E-11 demonstrates that while system-wide the probability of one or more accidents over a 10-year period within the oil loss category 2500 m³ or more increases by this factor 2.71 (green highlight in Figure E-11) in the USKMCA1600 What-If Scenario, larger factors are observed for the following specific waterway zones (Orange and Red highlights in Figure E-11):

- Haro Strait/Boundary pass (× 11.19)
- Southern Gulf Islands (× 6.04)
- Buoy J (× 5.25)
- East Strait of Juan de Fuca (× 5.06)
- West Strait of Juan de Fuca (× 3.10)

Analysis Observation 5: The probability of one or more accidents over a 10-year period within the POTENTIAL Oil loss category 2500 m³ or more increased from an estimated

0.85% for the 2015 Base Case Scenario to an estimated 1.35% for the USKMCA1600 What-if Scenario (i.e. an increase by a relative factor of 2.71). For the Haro-Strait/Boundary pass waterway zone this probability increases by about a relative factor eleven (red highlight in Figure E-11) should all maritime terminal developments in the What-If Scenario USKMCA1600 come to fruition.

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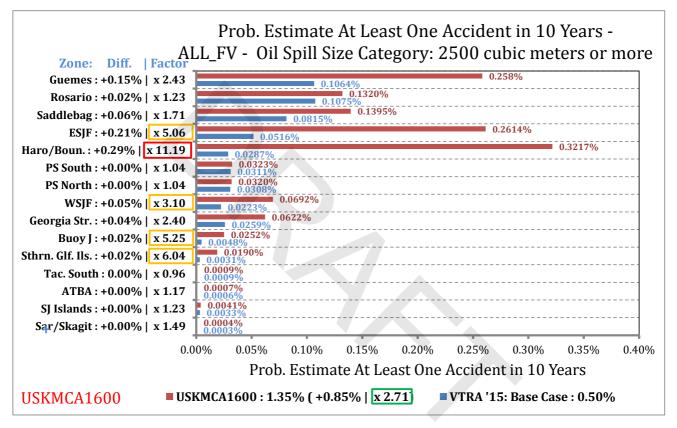


Figure E-11. Relative comparison of the probability of one or more accidents within 10-year period in the Oil Spill Size category 2500 m³ or more by waterway zone. Blue bars show these probabilities by waterway zone for the 2015 base case scenario, red bars show these probabilities for What-If Scenario USKMCA1600 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

In Figure E-13, the by-waterway-zone comparison of the probability of one or more accidents within a 10-year period in the loss category 1 m³ - 1000 m³ is provided. While the relative multiplier 1.06 (green highlight in Figure E-13) for this probability is smaller than the relative multiplier (2.71) for the 2500 m³ or more category in Figure E-11, the probability for an accident of this type over a 10-year period is estimated at 54.2% for the 2015 Base Case Scenario. Recall from Figure E-9 that the 1 m³ - 1000 m³ POTENTIAL Oil Loss category was evaluated to contribute the most (45%) to 2015 POTENTIAL Oil Loss evaluated for the 2015 Base Case Scenario. Figure E-13 demonstrates that while system-wide the probability of one or more accidents over a 10-

year period within the POTENTIAL oil loss category 1 m³ - 1000m³ increases by this factor 1.06 (green highlight in Figure E-13) in the USKMCA1600 What-If Scenario, larger factors are observed for the following specific waterway zones (Orange and Red highlights in Figure E-13) for this particular POTENTIAL Oil Loss category:

- Buoy J (× 1.64)
- Haro Strait/Boundary pass (× 1.50)
- East Strait of Juan de Fuca (× 1.39)
- West Strait of Juan de Fuca (× 1.23)
- Guemes (× 1.16)

Analysis Observation 6: The probability of one or more accidents over 10-year period within the loss category 1 m³ - 1000 m³ increased from an estimated 54.2% for the 2015 Base Case Scenario to an estimated 57.2% for the USKMCA1600 What-if Scenario (i.e. an increase by a factor 1.06). For the Buoy J and Haro-Strait/Boundary pass waterway zones this probability increases by about a factor 1.64 and 1.5 (Red highlight in Figure E-13), respectively should all maritime terminal developments in the What-If Scenario USKMCA1600 come to fruition.

Having explained that, should all the maritime terminal development projects in the USKMCA1600 What-If Scenario come to fruition, the relative risk factors neither change uniformly by waterway zone nor by oil spill size category, Figure E-12 summarizes the by VTRA Study area wide relative factors for the four different What-If Scenarios evaluated and by the four different POTENTIAL Oil Loss categories. Specifically, Figure E-12 provides the relative multipliers by VTRA study area for the probability of one or more accidents occurring over a 10-year period. For example, the factor 2.71 (green highlight in Figure E-11) is observed in Figure E-12 in the first row and the second column. Also, for example, the factor 1.06 (green highlight in Figure E-13) is observed in Figure E-12 in the second row and the second column. From Figure E-12 one observes across the four What-If Scenarios evaluated that the relative factors increase by oil spill size category within each What-If Scenario evaluated.

VTRA Study Area	USKMCALN2250	USKMCA1600	KM348	US232
2500 m3 or More	2.80	2.71	1.95	1.60
1000 m3 - 2500 m3	1.58	1.56	1.37	1.09
1 m3 - 1000 m3	1.10	1.06	1.00	1.00
0 m3 - 1 m3	1.00	1.00	1.00	1.00

Figure E-12. Relative multiplier comparison of the probability of one or more accidents occurring within a 10-year period by Oil Spill Size Category over the VTRA Study area for the four What-If Scenarios evaluated.

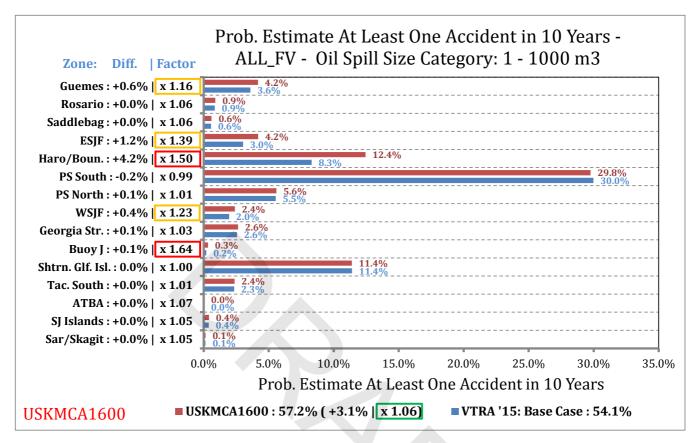


Figure E-13. Relative comparison of the probability of one or more accidents within a 10-year period in the Oil Spill Size category 2500 m³ or more by waterway zone. Blue bars show these probabilities by waterway zone for the 2015 base case scenario, red bars show these probabilities for What-If Scenario USKMCA1600 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

Analysis Observation 7: The relative multipliers of the probabilities of one or more accidents occurring over a 10-year period increase by oil spill size category within the four different What-If Scenario's evaluated.

More detailed analysis results presentations for all four What-If Scenarios evaluated in the VTRA 2015 study are posted at the following url:

https://www.seas.gwu.edu/~dorpjr/VTRA 2015/VTRA 2015 Presentations.html

Risk Mitigation Measure (RMM) Scenario Results

A series of risk mitigation measures were proposed over the course of the VTRA 2015 study either with involvement of the VTRA 2015 Working Group or by GW/VCU to help inform a risk management process should some of the maritime terminal development projects represented in the four What-If Scenarios USKMCALN2250, USKMCA1600, KM348 or US232 come to fruition. However, the system-wide and the by-waterway-zone specific relative effectiveness of these risk mitigations measures were only evaluated relative to the USKMCA1600 What-If scenario. In other

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words, caution is in order in not interpreting these relative RMM effectiveness evaluations as being applicable to other What-If Scenarios, or the 2015 Base Case Scenario analysis for that matter. The manner of implementation of these risk mitigations measure in the VTRA 2015 model was as follows (in no specific order):

DH100-RMM: 100% Double Hull Fuel Protection of Cargo Focus Vessels (increased from 40% in the 2015 Base Case Scenario).

HM50-RMM: Reduce human error and mechanical failure on Tugs (Excluding Oil Barges) by 50%.

SE-RMM: Remove from the VTRA 2015 Simulation model its Special Events, i.e. the modeled regatta, whale watching and commercial and tribal fishing openers. Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

OAE-RMM: Continuously escort laden Oil Barges and ATBs East of Port Angeles.

KMW-RMM: Extend escorting of Kinder Morgan outbound laden tankers to Buoy J.

SRT-RMM: Station a rescue tug at Sidney, BC and model its coverage in the same manner as the coverage model that was developed for the Neah Bay rescue tug in the VTRA 2005.

125-RMM: Lift the 125 DWT limit on laden crude inbound tankers while reducing the number of crude inbound tanker transits to keep the volume of crude inbound tankers approximately the same.

17-RMM: Reduce the speed of container vessel to 17 knots throughout the VTRA 2015 Study area, which was already modeled for the Puget Sound waterway zones in the 2015 Base Case Scenario risk evaluations.

VBRT-RMM: Station a rescue tug at Victoria, BC and Bedwell Harbor, BC and model its coverage in the same manner as the coverage model that was developed for the Neah Bay rescue tug in the VTRA 2005.

The first three components DH100-RMM, HM50-RMM and SE-RMM are referred to in combination as the USCG-RMM Suite. DH100-RMM is currently being phased in by the USCG, whereas the manner of implementation of HM50-RMM and SE-RMM in the VTRA 2015 Model reflect maximum benefit type assumptions of the POTENTIAL effectiveness of two USCG risk mitigation measures that are currently being considered for implementation. The effect of the SE-RMM implementation in the VTRA 2015 model evaluations is the removal of all POTENTIAL collisions in the VTRA analysis with special event vessels and the removal of the contributing effect that the presence of these special event vessels may have on other focus vessel accidents⁵. By no means ought the implementation method of the HM50-RMM and the SE-RMM in the VTRA 2015 model, and their

⁵ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

effectiveness evaluation, be interpreted as the manner in which the HM50-RMM and the SE-RMM are operationalized in practice.

To achieve risk reduction across the VTRA study area, we believe that the question "which risk mitigation measure should one implement?" is not the right question to ask, but rather one should ask oneself "which portfolio of risk mitigation measures should one implement". Two of these trial portfolio scenario analyses were conducted utilizing the VTRA 2015 model. The first portfolio is referred to as the **5RMM** Scenario and combines the USCG RMM Suite (i.e. the DH100-RMM, HM50-RMM and the SE-RMM combined), with RMMs 2 through 5 (i.e. the OAE-RMM, KME-RMM, SRT-RMM and the 125-RMM). The second portfolio is referred to as the **3RMM** Scenario combining the DH100-RMM, 17-RMM and the VBRT-RMM. Four RMMs were evaluated individually: the OAE-RMM, SRT-RMM, KME-RMM and the 125-RMM, SRT-RMM, SRT-SRMM, S

Summarizing a total of six RMM Scenarios were evaluated during the VTRA 2015 Study of which two were portfolios of RMMs. The POTENTIAL effectiveness of these six RMM scenarios was evaluated in the VTRA 2015 model, by implementing them on top of the USKMCA1600 What-If Scenario only. As such, these analyses solely reflect POTENTIAL effectiveness evaluation of these RMMs should all maritime development projects in the USKMCA1600 Scenario come to fruition and subsequently these RMMs have been adopted thereafter.

Similar to Figure E-12, Figure E-14 provides the relative multipliers by VTRA study area of the probability of one or more accidents occurring over a 10-year period for the six evaluated RMM Scenarios (Columns 1 through 6) together with the relative multipliers for the USKMCA1600 What-If Scenario in the seventh column (see also the second column in Figure E-12). From Figure E-14 one observes that the relative multipliers evaluated for both RMM portfolios of these probabilities are less than 1.0 in the POTENTIAL Oil Loss category 1 m³ - 1000 m³ (i.e. 0.86 for the 5RMM Scenario and 0.94 for the 3RMM Scenario). This implies that a lesser POTENTIAL Oil Loss is observed in this particular POTENTIAL Oil Loss category than was evaluated for this POTENTIAL Oil Loss category in the 2015 Base Case Scenario. Recall, see Figure E-7, that the 1 m³ - 1000 m³ POTENTIAL Oil Loss in the 2015 Base Case Scenario analysis and second to most (73%), see Figure E-9, in the USKMCA1600 What-If Scenario. That being said, it is important to note that 5RMM Portfolio Scenario makes maximum benefit type assumptions with respect to its components HM50-RMM and SE-RMM, whereas the 3RMM Portfolio Scenario does not contain these two components and therefor does not make these maximum benefit type assumptions for its effectiveness evaluation.

	USKMCA1600						
VTRA Study Area	5 RMM'S	3 RMM's	OAE - RMM	SRT - RMM	KME - RMM	125 - RMM	NO RMM
2500 m3 or More	2.28	2.68	2.70	2.71	2.70	2.83	2.71
1000 m3 - 2500 m3	1.04	1.53	1.38	1.52	1.52	1.41	1.56
1 m3 - 1000 m3	0.86	0.94	1.03	1.06	1.06	1.05	1.06
0 m3 - 1 m3	1.00	1.00	1.00	1.00	1.00	1.00	1.00

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Figure E-14. Relative multiplier comparison of the probability of one or more accidents occurring within a 10 year period by Oil Spill Size Category over the VTRA Study area for the six RMMs Scenarios evaluated and enacted upon the What-If Scenario USKMCA1600.

Analysis Observation 8: The relative multipliers of the probabilities of one or more accidents occurring over a 10-year period for the 1 m³ - 1000 m³ POTENTIAL Oil Loss category are less than 1.0 for the 5RMM Portfolio Scenario (with a relative multiplier 0.86) and the 3RMM Portfolio Scenario (with a relative multiplier 0.94) enacted on the USKMCA1600 What-If Scenario, implying a lesser POTENTIAL Oil Loss evaluated for these two portfolio RMM Scenarios than evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss category. That being said it is important to note that the 5RMM Portfolio Scenario makes maximum benefit type assumptions for its effectiveness evaluation, whereas the 3RMM Scenario does not makes these maximum benefit type assumptions.

Figure E-15 provides the by-waterway-zone relative multipliers of the probability of one or more accident occurring over a 10-year period within the POTENTIAL Oil Loss category 1 m³ - 1000 m³ for the six evaluated RMM Scenarios (Columns 1 through 6) and the relative multipliers for the USKMCA1600 What-If Scenario in the seventh column (see also the second column in Figure E-12).

1 m3 - 1000 m3	USKMCA1600						
1 113 - 1000 1115	5 RMM'S	3 RMM's	OAE - RMM	SRT - RMM	KME - RMM	125 - RMM	NO RMM
Haro/Boun.	0.92	1.29	1.50	1.46	1.50	1.51	1.50
Sthrn. Glf. Ils.	0.64	0.68	0.87	0.97	1.01	1.01	1.00
Buoy J	1.11	1.16	1.64	1.62	1.62	1.60	1.64
ESJF	1.22	1.27	1.36	1.38	1.38	1.36	1.39
WSJF	0.99	0.93	1.24	1.23	1.23	1.20	1.23
Guemes	0.66	1.13	0.79	1.21	1.21	1.09	1.16
Georgia Str.	0.82	0.99	1.06	1.09	1.09	0.99	1.03
Saddlebag	0.74	1.03	0.94	1.09	1.09	0.99	1.06
Sar/Skagit	0.93	0.84	1.13	1.07	1.07	1.15	1.05
SJ Islands	0.99	1.03	1.04	1.06	1.13	1.04	1.05
Rosario	0.56	1.14	0.82	1.12	1.12	1.12	1.06
АТВА	1.02	1.02	1.04	1.08	1.07	1.05	1.07
PS North	0.85	0.82	0.96	1.01	1.01	1.01	1.01
PS South	0.83	0.85	1.00	0.99	0.99	0.99	0.99
Tac. South	0.80	0.99	0.84	0.99	0.99	0.98	1.01

Figure E-15. Relative multiplier comparison by waterway zone of the probability of one or more accidents occurring within a 10 year period for the 1 m3 - 1000 m3 POTENTIAL Oil Loss Category for the six RMMs Scenarios evaluated and enacted upon the What-If Scenario USKMCA1600.

As mentioned previously, VTRA study wide effects are not distributed uniformly (i.e. not with the same relative multipliers across the fifteen different waterway zones). One must realize in evaluating the VTRA 2015 RMM analysis results in Figure E-15 that risk does not necessarily disappear when mitigated, but tends to migrate in these analysis results as demonstrated by some waterway zones experiencing increases in risk from the USKMCA1600 Scenario, whereas other waterway zones see risk reductions. This is in large part a result of a maritime transportation system being dynamic, where a small traffic perturbation can precipitate traffic behavior changes later in time and elsewhere in the VTRA 2015 Model. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of its traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers⁶. As a result of these random elements, some small risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from scenario simulation run.

With the caveat above, however, one observes relative multipliers less than 1.0 for the probability of one or more accidents occurring in a 10-year period for twelve out of the fifteen waterway zones (the exceptions being the Buoy J, East Strait of Juan de Fuca and ATBA waterway zones) for the 5RMM Scenario in the POTENTIAL Oil Loss category 1 m³ - 1000 m³. Similarly, relative multipliers less than 1.0 are observed for these probabilities for seven out of the fifteen waterway zones for the 3RMM Scenario and six out of the seven categories for the OAE-RMM Scenario. That being said, it is important to note that 5RMM Portfolio Scenario makes maximum benefit type assumptions with respect to its components HM50-RMM and SE-RMM, whereas the 3RMM Portfolio Scenario and the OAE-RMM Scenario do not contain these two components and therefore do not makes these maximum benefit type assumptions for their effectiveness evaluation.

Analysis Observation 9: For the 5RMM, 3RMM and OAE-RMM Scenarios, enacted on the USKMCA1600 What-If Scenario, relative multipliers with a value less than 1.0 are observed for the probabilities of one or more accidents occurring over a 10-year period for the 1 m³ - 1000 m³ POTENTIAL Oil Loss category for respectively, twelve, seven and six out of the fifteen waterway zones in the VTRA Study Area (implying a lesser POTENTIAL Oil loss than evaluated for the 2015 Base Case Scenario in these waterway zones for this POTENTIAL Oil Loss category). That being said, it is important to note that the 5RMM Portfolio Scenario makes maximum benefit type assumptions for its effectiveness evaluation, whereas the 3RMM and the OAE-RMM Scenarios evaluated do not make these assumptions.

⁶ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

Figure E-16 provides the by-waterway-zone relative multipliers of the probability of one or more accidents occurring over a 10-year period within the 2500 m³ or more POTENTIAL Oil Loss category for the six evaluated RMM Scenarios (Columns 1 through 6) and the relative multipliers for the USKMCA1600 What-If Scenario in the seventh column (see also the second column in Figure E-12).

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2500	USKMCA1600						
2500 m3 or More	5 RMM'S	3 RMM's	OAE - RMM	SRT - RMM	KME - RMM	125 - RMM	NO RMM
Haro/Boun.	9.84	10.53	11.37	11.00	11.19	11.08	11.19
Sthrn. Glf. Ils.	5.49	1.88	6.39	5.82	6.04	6.76	6.04
Buoy J	4.89	5.24	5.35	5.23	4.88	6.03	5.25
ESJF	4.78	4.92	4.96	5.07	5.01	4.97	5.06
WSJF	2.89	2.89	2.83	3.14	3.05	3.23	3.10
Guemes	2.10	2.67	2.65	2.42	2.42	2.72	2.43
Georgia Str.	1.43	2.27	2.07	2.40	2.40	2.17	2.40
Saddlebag	1.29	1.76	1.63	1.73	1.71	2.26	1.71
Sar/Skagit	0.44	1.43	1.51	1.49	1.49	1.49	1.49
SJ Islands	1.22	1.56	2.08	1.23	1.23	1.41	1.23
Rosario	0.75	1.24	1.10	1.23	1.23	1.17	1.23
АТВА	1.00	1.21	1.26	1.16	1.17	1.21	1.17
PS North	0.89	0.92	0.98	1.04	1.04	1.01	1.04
PS South	0.79	1.02	1.02	1.03	1.04	0.91	1.04
Tac. South	0.88	1.07	0.82	0.96	0.96	0.76	0.96

Figure E-16. Relative multiplier comparison by waterway zone of the probability of one or more accidents occurring within a 10 year period for the 2500 m3 or more POTENTIAL Oil Loss Category for the six RMMs Scenarios evaluated and enacted upon the What-If Scenario USKMCA1600.

One immediately observes from Figure E-16 relative multipliers for the Haro/Boundary pass waterway zone of larger than 9, regardless of the six RMM Scenarios evaluated. Furthermore, one observes relative multipliers of about 4.5 to 6 for the waterway zones Buoy J, East Strait of Juan de Fuca and relative multipliers of about 2 to 4 for the Guemes and Georgia Strait waterway zones for this 2500 m³ or more POTENTIAL Oil Loss Category. This does not mean that the RMM Scenarios evaluated do not show risk reduction in this 2500 m³ or more POTENTIAL Oil Loss Category from the USKMCA1600 Scenario. In fact, in five of the fifteen waterway zones, the 5RMM Scenario shows relative multipliers of these probabilities of less than 1.0, implying a lesser probability for one or more accidents occurring in a 10-year period in these waterway zones in the 2500 m³ or more POTENTIAL Oil Loss category than evaluated for the 2015 Base Case Scenario.

Analysis Observation 10: While some decreases are observed from the USKMCA1600 What-If Scenario in the RMM Scenarios in terms of the probability of one or more accidents occurring within a 10-year period for the 2500 m³ or more POTENTIAL Oil Loss Category, by enlarge most of the relative multipliers of these probabilities are larger than 1.0 across the fifteen waterway zones in the VTRA study area, implying larger than 2015 Base Case Scenario analysis results for these probabilities despite the six RMM Scenarios evaluated. In fact, the analysis results demonstrate relative multipliers larger than nine in this

POTENTIAL Oil Loss category for the Haro-Strait/Boundary pass waterway zones and multipliers ranging from 4.5 to 6 for the Buoy J, East Strait of Juan de Fuca and Southern Gulf Islands waterway zones.

Thus, should all maritime terminal projects in the USKMCA1600 What-If Scenario come to fruition, the probability of one or more of accidents occurring within a 10-year period in the 2500 m³ or more POTENTIAL Oil Loss category remains well above their levels evaluated for the 2015 Base Case Scenario analysis results, despite the six RMM Scenario evaluations conducted using the VTRA 2015 model.

The combined effect of the RMM analysis observations described above for the POTENTIAL Oil Loss category 1 m³ - 1000 m³ and the 2500 m³ or more POTENTIAL Oil Loss category, together also with RMM evaluations for the 1000 m³ - 2500 m³ POTENTIAL Oil Loss category, described in more detail in the main body of the report, is depicted in Figure E-17. Figure E-17 provides the contribution in POTENTIAL Oil Loss measured in terms of percentages of 2015 Base Case POTENTIAL Oil Loss for the six RMM Scenarios evaluated, the USKMCA1600 Scenario and the 2015 Base Case Scenario. Recall from Figure E-7, that the 2500 m³ or more POTENTIAL Oil Loss category contributed second most (42%) to POTENTIAL Oil Loss in the 2015 Base Case Scenario analysis and most (91%), see Figure E-9, in the USKMCA1600 What-If Scenario analysis. These percentages are observed in the first row and the seventh and eighth columns of Figure E-17. Recall from Figure E-7, that the 1 m³ · 1000 m³ POTENTIAL Oil Loss category contributed most (45%) to POTENTIAL Oil Loss in the 2015 Base Case Scenario analysis and second most (73%), see Figure E-9, in the USKMCA1600 What-If Scenario analysis and second most (73%), see Figure E-9, in the third row and the seventh and eight column of Figure E-17.

VTRA Study Area	USKMCA1600	2015 BASE CASE						
	5 RMM'S	3 RMM's	OAE - RMM	SRT - RMM	KME - RMM	125 - RMM	NO RMM	NO RMM
2500 m3 or More	83%	91%	92%	92%	91%	106%	91%	42%
1000 m3 - 2500 m3	13%	20%	18%	20%	20%	18%	20%	12%
1 m3 - 1000 m3	35%	37%	71%	71%	73%	72%	73%	45%
0 m3 - 1 m3	0%	1%	0%	1%	1%	1%	1%	0%
All Categories	131%	149%	181%	183%	184%	197%	185%	100%

Figure E-17. Percent POTENTIAL OIL Loss comparison measured in terms of 2015 Base Case percentage POTENTIAL Oil Loss for the 2015 Base Case Scenario, the USKMCA1600 What-If Scenario and the six RMMs Scenarios evaluated and enacted upon the What-If Scenario USKMCA1600

When comparing the percent POTENTIAL Oil Loss evaluation in the 7th column (i.e. the USKMCA1600 What-If Scenario analysis) and the 8th column (the 2015 Base Case Scenario analysis) with the percent contributions in Columns 1 through 6 for the six RMM Scenarios, one observes that increases are observed across all POTENTIAL Oil Loss categories, despite RMM Scenarios enacted on top of the USKMCA1600 What-If Scenario, with the exception of the percent

POTENTIAL Oil Loss evaluations of the 5RMM Scenario and the 3RMM Scenario for the POTENTIAL Oil Loss category $1 \text{ m}^{3-1000 \text{ m}^3}$.

It is worthwhile to note that the 5RMM Scenario is the only RMM Scenario that achieves an 8% reduction in potential oil loss in the 2500 m³ or more category from the USKMCA1600 What-If Scenario, while containing within it the 125-RMM component that has shown to increase POTENTIAL Oil loss in this 2500 m³ or more POTENTIAL Oil Loss category, when this 125-RMM Scenario was evaluated individually. On the other hand, the 125-RMM Scenario analysis does show a decrease in evaluated POTENTIAL Oil loss in the 1000 m³ · 2500 m³ category (as does the OAE-RMM analysis). That being said, no conclusion can be drawn as to the specific increased percentage of effectiveness of a 4RMM Scenario analysis with the 125-RMM removed from 5RMM Scenario without conducting such a 4RMM Scenario portfolio RMM analysis (which has not been conducted under this VTRA 2015 study).

The last row in Figure E-17 provides the POTENTIAL Oil Loss measured in terms of overall 2015 Base Case Scenario evaluated POTENTIAL oil loss (note the 100% POTENTIAL Oil loss in the eighth column and fifth row in Figure E-17). One observes from this last row that should all the maritime development projects in the USKMCA1600 Scenario come to fruition, neither of the RMM Scenarios that were evaluated using the VTRA 2015 model reduce POTENTIAL Oil loss to below 2015 Base Case Scenario levels. Hence, should all the maritime development projects in the USKMCA1600 Scenario come to fruition it would only be prudent to consider additional risk mitigation measures beyond the ones evaluated via the six RMM Scenarios enacted upon the USKMCA1600 What-If Scenario.

On the other hand, by comparing the other individual evaluated VTRA area study wide POTENTIAL Oil Losses (i.e. other than 184%, 183% and 181% in this last row of Figure E-17 for the KME-RMM, SRT-RMM and OAE RMM, respectively) with the overall POTENTIAL Oil Loss evaluated for the USKMCA1600 What-If Scenario (185%) and the overall POTENTIAL Oil Loss evaluated for the 5RMM Scenario (131%), there is no doubt that the combined effect of DH100-RMM, HM50-RMM and SE-RMM contributes the most to the evaluated risk reduction in evaluated VTRA Study Area wide POTENTIAL Oil Loss for the 5RMM Portfolio analysis. The largest part of that risk reduction is achieved in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category (decreasing from 73% to 35%), where the 3RMM Portfolio evaluates a similar risk reduction in POTENTIAL Oil Loss (going from 73% to 37%)⁷. However, as mentioned previously, the 5RMM Scenario analysis does make maximum benefit type assumptions for its effectiveness analysis via its components HM50-RMM and SE-RMM, which are not components of the 3RRM Portfolio Scenario.

 $^{^7}$ It is important to note here too that the 125-RMM does show a risk reduction in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category when evaluated individually and not a risk increase as was observed in the 2500 m³ or more POTENTIAL Oil Loss category

Hence, the 3MM Portfolio Scenario analysis does not make these maximum benefit type assumptions for its effectiveness evaluations from the USKMCA1600 What-If Scenario.

Analysis Observation 11: Should all the terminal projects in the USKMCA1600 Scenario come to fruition and either the 5RMM Portfolio Scenario or the 3RMM Portfolio Scenario be enacted thereafter, the RMM Scenario POTENTIAL Oil Loss results only show a reduction below the 2015 Base Case Scenario analysis results for the POTENTIAL Oil Loss Category 1 m³ · 1000 m³. That being said, it is important to note that the 5RMM Portfolio Scenario analysis makes maximum benefit type assumptions for its effectiveness evaluation, whereas the 3RMM Portfolio Scenario analysis does not make these assumptions. Across all other POTENTIAL Oil Loss categories, the VTRA 2015 Analysis results demonstrate increases in POTENTIAL Oil Loss from the 2015 Base Case Scenario despite the six RMM Scenarios enacted on top of the USKMCA1600 Scenario. This amounts combined to POTENTIAL Oil Loss increases ranging from 131% to 185% in the six RMM Scenarios following their POTENTIAL enactment on the USKMCA1600 What-If Scenario. Therefore, it would only be prudent to consider additional risk mitigation measures beyond the ones evaluated in this VTRA 2015 Study should all terminal projects in the USKMCA1600 What-If Scenario come to fruition.

Closing Comments

By providing What-If Scenario and RMM Scenario analyses by waterway zone and by Oil Loss category similar to the ones provided in this Executive summary, an information source is provided to help answer difficult and location specific risk management questions in the event some or all of the maritime terminal projects considered in the VTRA 2015 study come to fruition.

In light of the observations in this VTRA 2015 study, while considering a longer-term view of risk management in the VTRA study area, we close with the observation that there still is a serious need for an electronic data source that is cross-border (US and Canadian waters) where the vessel type is consistently defined and verified beyond cargo focus vessel or tank focus vessel classifications. VTOSS was and AIS is such cross-boundary data source that could serve this purpose. However, without AIS refining the classification of vessel type to the level that was customary in the VTOSS data, it will become increasingly difficult to further update the VTRA 2015 model solely using AIS data. While it may be possible to link vessel identifiers recorded in AIS data to databases to further refine AIS vessel type classification, the recording of four to five different vessel types in AIS compared to the 26 different vessel types in the decommissioned VTOSS data is a step in the opposite direction from a risk modeling perspective. That being said, there is no doubt that with more and more vessels participating in AIS the dynamic risk modeling similar to the VTRA 2015 model can become more representative of actual experienced risk levels.

Moreover, with the same eye towards risk management analysis it would be equally beneficial if AIS datasets capture cargo or at a minimum cargo levels (laden, un-laden, 50% laden, etc.) and a cargo type. In particular, we would like to specifically call out the need for the electronic recording at a much greater consistency of the barge type and cargo content of tug-tows. Not only would studies like these benefit from the availability of such a data source, but the immediacy of having such information available could also benefit first responders responding to a spill scenario both from a response and a safety to the first responder perspective.

Summarizing, we advocate an integrated systems approach towards answering risk management questions (i.e. combining the POTENTIAL impact of multiple maritime projects coming to fruition while combining the POTENTIAL effectiveness of a portfolio of RMMs) as opposed to the individual evaluation of these components, to not miss POTENTIAL synergistic effect that could be missed by avoiding such combinations. Ultimately, we believe that the strength of the VTRA 2015 analysis lies in this systems view, but equally important is the evaluation of relative POTENTIAL risk changes of What-If Scenarios and RMM scenarios within a single common framework. No doubt, the risk communication process amongst stakeholders that took place following the collaborative analysis approach in conducting these analyses during the VTRA 2005, VTRA 2010 and this VTRA 2015 study is at least as important.

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1. INTRODUCTION

Washington State shares the Salish Sea with the province of British Columbia. A large number of ships and barges operate in these shared waters, placing the area at risk for major oil spills. While a recent study [2] demonstrated significant risk reduction of oil transportation risk due to existing risk mitigation measures¹, the potential for large spills continues to be a prominent concern for the region's environment, economy and quality of life, and the impact of a major spill would likely be devastating on the long-term restoration and protection of Puget Sound and Salish Sea waters. Public concern for protecting the environment stemming from potential maritime economic developments was the catalyst for this study funded by the Washington State Department of Ecology. The VTRA study area includes: (1) portions of the Washington outer coast, (2) the Strait of Juan de Fuca and (3) the approaches to and passages through the San Juan Islands, Puget Sound and Haro-Strait/Boundary Pass.

The VTRA model is predominantly based on Vessel Traffic Operational Support System (VTOSS) 2010 data augmented with traffic stream increases and decreases since then by cargo focus vessel and tank focus vessel. These traffic streams increases or decreases from 2010 were gleaned from an AIS Crossing Line Count Analysis conducted on such data from 2010 to 2015. In addition, the VTRA Model was recalibrated utilizing cargo focus vessel and tank focus vessel accident data from the period 1990 – 2015. Because of the augmentation of the VTOSS 2010 data from the VTRA 2010 Study with 2015 cargo focus vessel and tank focus vessel traffic streams and the utilization of cargo focus vessel and tank focus vessel accident data from 1990-2015 this study will be referred to as the VTRA 2015 study hereafter. The start of this period coincides with the enactment of the Oil Pollution Act (OPA) '90.

Vessel traffic collision and grounding risks are evaluated for tank focus vessels (oil tankers, chemical carriers, oil barges and articulated tug barges) and cargo focus vessels (bulk carriers, container ships and other cargo vessels). The recalibration to accident data from cargo focus vessels and oil barges separately is also a distinguishing feature of the VTRA 2015 as compared to the VTRA 2010 study which relied on extrapolation techniques from data related to tankers, ATBs and ITBs to be able to extend the analysis from the VTRA 2005 focus vessels to the expanded VTRA 2010 focus vessel group to include chemical carriers, oil barges, container vessel and other cargo vessels. Another distinguishing feature from the former VTRA 2005 and VTRA 2010 studies is the ability of the VTRA 2015 model to separate POTENTIAL Oil loss into the following four POTENTIAL Oil Loss categories

¹ In [3] a 91.6% reduction in POTENTIAL oil loss was evaluated from all Tankers, Articulated Tug Barges (ATBs) and Integrated Tug Barges (ITB's) utilizing the VTRA 2005 model as a result of the implementation of the one-way zone regime in Rosario Strait, double hull tankers and the 2005 escorting regime.

- A. $2500 \text{ m}^3 \text{ or more of POTENTIAL Oil Losses}$
- B. 1000 m^3 2500 m³ POTENTIAL Oil Losses
- C. 1 m^3 1000 m³ POTENTIAL Oil Losses
- D. $0 m^3 1 m^3$ POTENTIAL Oil Losses

The ability to separate by POTENTIAL Oil Loss categories may provide additional insight into effectiveness evaluations of RMM scenarios, beyond the insights obtain during the VTRA 2010 and the VTRA 2005 studies.

The VTRA 2015 analysis shall serve as a 2015 Base Case Scenario to compare potential changes in risk as a result of potential maritime terminal developments. The purpose of this study is to inform the State of Washington, the United States Coast Guard and the Puget Sound Harbor Safety Committee on actions that could be taken to mitigate increases in oil spill risk from large commercial vessel oil spills in the northern Puget Sound and the Strait of Juan de Fuca as a result of planned terminal projects at various stages of their permitting process. It is also intended to inform tribes, local governments, industry and non-profit groups in Washington State and British Columbia on potential risk management options and to facilitate their input towards achieving risk management decisions regarding vessel operations in the study area.

For context it is important to recognize that the base case 2015 VTRA analysis includes a series of risk mitigation measures. In addition to the previously mentioned IMO Traffic Separation Scheme and CVTS, vessels are subject to Port State Control and other vessel inspections regimes in both Canada and the United States to enforce international and federal standards. Pilotage is required in both the U.S. and Canada and pilotage areas are comparable. Tug escorts for laden tankers are required and tugs are used to assist vessels into and out of the berths. Moreover, there are a number of risk mitigation measures that have been put in place internationally, federally and locally over the last several decades including double hulls for tankers, protectively located fuel tanks for non-tank vessels (still being phased in), a Puget Sound Harbor Safety Plan with Standards of Care, the implementation of AIS, a traffic procedure governing vessels transiting Turn Point at the boundary between Haro Strait and Boundary Pass northeast of Victoria, Canada and a one-way zone regime in Rosario Strait. This list is not exhaustive. This study <u>was not</u> designed to measure the effectiveness of risk mitigation measures already in place.

The VTRA 2015 utilizes the extensive technical work already completed by the George Washington (GW) University and Virginia Commonwealth University (VCU) under prior projects. Specifically, the Prince William Sound Risk Assessment (1996), The Washington State Ferry Risk Assessment (1998), The San Francisco Bay Exposure Assessment (2004) and the 2005 Vessel Traffic Risk Assessment (VTRA)² and the Vessel Traffic Risk Assessment 2010 (VTRA 2010). The

² The VTRA 2005 was limited to vessel traffic risk evaluation associated with tankers, ATBs and ITBSs docking at the Cherry Point terminal.

VTRA analysis methodology has been well documented and peer-reviewed in the academic literature and continuously improved over the course of these maritime risk assessment projects. A reference list is provided at the end of this document. This study was guided by a VTRA 2015 Working Group formed of the maritime stake holder community (see Figure E-1). The study followed a collaborative analysis approach engaging stakeholders from different constituencies represented in the VTRA 2015 Working Group over three meetings spanning a period of about seven months. Meetings were open to the public.

Our method has been developed over the course of over fifteen years of work in maritime risk assessment, has been peer reviewed by the National Research Council and top experts in the field of expert elicitation design and analysis, and has been improved thanks to a grant from the National Science Foundation and interactions with stakeholders over the course of the above maritime risk assessment projects. A reference list is provided at the end of this document.

Our analysis model represents the chain of events that could potentially lead to an oil spill. Figure E-3 shows the accident causal chain. We call a situation in which an accident could occur an accident exposure. Maritime Transportation Systems (MTS) have accident exposures from the movement of vessels within it. For each accident exposure, while the vessel is underway, incident and accident probability models are used to calculate the potential accident frequency. This is not a prediction of an accident, but shows a relative propensity that an accident could occur in one situation versus another or the relative propensity for one type of accident versus another. The accident exposure and the potential accident frequency are then combined with an oil outflow model to calculate potential oil loss. Throughout this report we shall use the terminology POTENTIAL to indicate that an accident exposure does not necessarily need to lead to an accident or oil loss, but may.

Our analysis model evaluates the duration that vessels travel through the VTRA study area (referred to as Vessel Time Exposure, abbreviated VTE), by vessel type. The inclusion of the time on the water element in the evaluation of exposure sets the VTRA 2010 methodology apart from count based approaches that focus on, for example, number of annual/monthly vessel transits, visits or calls. The value of a duration-based approach versus a count-based approach is that the VTE approach appropriately distinguishes between short and long transits in the evaluation of vessel traffic risk as well as high and low vessel speeds.

All models are abstractions of reality, however, through the need for a set of simplifying assumptions. For instance, we only included a limited set of factors in our expert judgment questionnaires, otherwise we would have had to ask hundreds of questions and the experts would have grown tired and not have given useful, consistent information after a while. This also limits the level of granularity to which we can break down the factors. For instance, we must group similar types of vessels to reduce the number of categories, which is especially applicable to the AIS Count line analysis from 2010-2015 and we cannot model locations down to the seconds of

the longitude and latitude coordinates. Essentially, as within any analysis model, we must make assumptions. However, we made every attempt to test our assumptions with experts and stakeholders through a collaborative analysis process. That being said, the famous quote by George Box [1] "*All models are wrong, but some are useful*" is also applicable to the VTRA 2015 model. We trust that the analysis described herein falls in the *useful category*. Ultimately that decision, however, belongs to the eyes of the beholder and is not ours to make. Regardless, the analysis presented herein solely serves as an information source where various What-If Scenarios and RMM Scenarios are evaluated within a single analysis framework to inform a potential future risk management process should maritime terminal projects represented in the four What-If Scenarios evaluated come to fruition. As such we are solely making pertinent analysis observations in this VTRA 2015 Study based on its analysis results and refrain from making recommendations or findings.

The updating of the 2010 VTRA model to the VTRA 2015 one followed a collaborative analysis approach involving coordination with Puget Sound stakeholder community and some cross Boundary Canadian stakeholders through the VTRA 2015 Working Group and three public held meetings:

"In collaborative analysis, the groups involved in a policy debate work together to assemble and direct a joint research team, which then studies the technical aspects of the policy issue in question. Representative from all the participating groups are given the ability to monitor and adjust the research throughout its evolution. Collaborative analysis aims to overcome suspicions of distorted communication giving each group in the debate the means to assure that other groups are not manipulating the analysis. The ultimate goal is to generate a single body of knowledge that will be accepted by all the groups in the debate as a valid basis for policy negotiations and agreements. – George J. Busenberg, 1999[2]."

The general topics of these three meetings were a Kick-Off Meeting (held in February 2016), A What-If Scenario Workshop Meeting (held in June 2016) and a Risk Mitigation Measure (RMM) Work Shop meeting (held in August 2016). The general thrust during the Kick-Off meeting was focused on guidance pertaining to the direction of the VTRA 2015 update. In particular, it was in during that meeting that, through the guidance of the VTRA 2015 Working Group, it was decided to recalibrate the VTRA 2015 Model to accident data from 1990-2015 containing accident data from both cargo focus vessels and tank focus vessels.

During the What-If Scenario Workshop the VTRA 2015 Working Group was involved in the selection of the terminal projects included in the above four What-If Scenario's. The inclusion of these terminal projects in the four What-If Scenarios analyzed ought by no means to be interpreted as to imply that these terminal projects may come to fruition. Rather, the inclusion of these terminal projects in the VTRA 2015 study ought to be seen as being part of a safety culture being practiced in this maritime community over many years of which the formation of the Puget

Sound Harbor Safety Committee back in 1997 and its bi-monthly meetings held since then is a prime example.

During the RMM Scenario Workshop the VTRA 2015 Working Group was involved in the selection of the potential risk mitigation measures selection, partially gleaned from What-If Scenario result, in an effort to evaluate using the VTRA model if such risk mitigation measure would have the POTENTIAL to counter the POTENTIAL risk increases should some or all or the terminal projects represented in the What-If Scenarios come to fruition. In the same vain, the definition of six Risk Mitigation Measure (RMM) Scenarios in this study ought by no means to be interpreted to be an exhaustive list of RMMs that could be considered to counter POTENTIAL risk increases as a result of maritime development project POTENTIALLY coming to fruition. Outside of the six RMM Scenarios evaluated this document does not provide any guidance as to what those other RMMs might be, beyond the RMM Scenarios that were analyzed.

A summary of the VTRA methodology is provided in [21] with references to peer-reviewed publications and technical reports and will not be repeated in the VTRA 2015 Final Report. The items below summarize the improvements made to 2005 VTRA methodology while updating the GW/VCU VTRA analysis model using the VTOSS 2010 efforts over the course of both the Makah [20] and PSP funded efforts [21]:

- 1. The total focus vessel class in the VTRA 2010 accounts for approximately 25% of the total traffic picture, whereas the VTRA 2005 only accounted for 1% of the total traffic. The VTRA 2005 only considered BP Cherry point tankers, ATB's and ITB's within the focus vessel class³. As per the PSP SOW this focus vessel class was expanded to include all tankers, ATB's and ITB's, bulk carrier, container vessels and oil barges. Over the course of the VTRA 2010, also "Chemical Carriers" and "Other Cargo" were added to the VTRA 2010 focus vessel class. The chemical carrier class is about as large as the ATB one. The "Other Cargo" class is combined about as large as the container focus vessel class. The inclusion of both "Chemical Carrier" and "Other Cargo" to the focus vessel class provides for an even more comprehensive analysis.
- 2. Individual vessel routes segments are used in the VTRA 2010, rather than using representative routes that were used back in the VTRA 2005 to create a more accurate traffic picture.
- 3. VTOSS 2010 data, which serves as the basis for the VTRA 2010, was validated against Automatic Identification System (AIS) 2010 data. This was not possible for the VTRA 2005 since at that time no AIS data was available. To accommodate this validation we:
 - a. Introduced the notion of a vessel master type (Cargo-Focus Vessel and Tank-Focus Vessel) necessitated by vessel type misclassifications observed both in the VTOSS 2005 and VTOSS 2010 datasets.
 - b. Added crossing line counting to the VTRA model to duplicate exactly the AIS 2010 crossing line count procedure.

³ During the 2005 VTRA, focus vessels were referred to as Vessels Of Interest (VOI's)

4. Calculated speeds are used in VTRA 2010 model as opposed to sampled speeds in the VTRA 2005 to more accurately reflect exposure times of focus vessel classes.

2016

- 5. In terms of potential oil outflow analysis we are considering overall oil loss, cargo oil loss and fuel oil loss. This is a change from the former "persistent oil" and "non-persistent oil" evaluations used in the VTRA 2005 and mentioned in the PSP SOW. However, the oil loss, cargo oil loss and fuel oil loss classification is more meaningful given the focus vessel class expansion.
- 6. Analysis capability was created to not only include more vessel types to the focus vessel class, but also allow for separation of the analysis by each focus vessel type, as well as the Tank-FV and Cargo-FV master type. Allowing for separation of analysis by focus vessel type may prove useful during the risk management phases.
- 7. The notion of What-If focus vessels was introduced to model the added traffic to the 2010 base year to represent the potential addition of Gateway, the Trans Mountain and Delta-Port expansions. This allows for a separation of added system risk into What-If focus vessel risk and risk added to the Base Case focus vessel class (as a result of adding What-If focus vessels).
- 8. A bunkering model was added to the VTRA 2010 model. Inclusion of a bunkering model to support these What-If focus vessels is an important part of the What-If analysis. The bunkering model addition to the VTRA model for What-If scenarios was not foreseen during the initial SOW negotiations and was not included in 2005 VTRA. Analysis capability was created to allow for separation of What-If risk into "bunkering risk" and "Other What-If FV" risk.
- 9. The comprehensiveness of the analysis makes synthesis into an overall system view that highlights important aspects of analysis results more challenging. A great deal of time was spent to develop an analysis presentation format to arrive more easily at such a systems view of risk. Most importantly, these synthesized presentation and analysis results will allow stakeholders (hopefully) to still see "the forest through the trees". It is important for stakeholders to have this overall systems view prior to devising risk management suggestions.
- 10. Progress presentations and detailed scenario result presentations are available in electronic portable document format (pdf) from a VTRA 2010 project web-page:

http://www.seas.gwu.edu/~dorpjr/tab4/publications_VTRA_Update.html

In Section 2, we describe the updating of the 2010 VTRA model to the 2015 VTRA. It must be said, however, that in particular the recalibration of the VTRA Model to additional accident data from 1990 – 2015 from oil barges and cargo focus vessels, rather than relying on the extrapolation techniques utilized during the VTRA 2010 from accident data for tankers, ATB's and ITB's from the VTRA 2005, makes all of the analysis results from the VTRA 2010 obsolete. In addition, we describe in Section 2, the results of an AIS Count analysis by Cargo Focus Vessel, Tank Focus Vessel (excluding ATB's and Oil Barges) and ATB's from AIS Count Line date from 2010-2015. That analysis is utilized in Section 2 to augment the VTRA 2010 modelled traffic with these traffic stream changes from 2010 – 2015. The implementation of these traffic streams increases and decreases to the Base Case 2010 simulation is described in a separate section in Section 2. Section

2 is closed with a summary description of the 2015 Base Case year analysis results that served as a benchmark in the VTRA 2015 Study to compare analysis results of What-If Scenarios and RMM Scenario against. Analysis results will be described by four different

In Section 4, we provide a detailed definition of the four What-Scenarios evaluated during the VTRA 2015 study in terms of the maritime terminal projects included and the manner in which they are represented in the VTRA 2015 Model. Subsequently we present/summarize the analysis results by What-If Scenario. In Section 5, we provide a detailed definition of the six RMM-Scenarios evaluated during the VTRA 2015 study the manner in which they are represented in the VTRA 2015 Model. Subsequently we present/summarize the analysis results by RMM Scenario. Finally, we provide in cursory look at a hypothetical crude export scenario analysis only from VTRA study wide POTENTIAL Oil Loss perspective by increasing crude oil movement by unladen capacity of crude oil tankers in the Base Case 2015 year, thereby not increasing the number of tankers transits. Only a cursory look is provided as neither such a crude export scenario is, unlike the various maritime development projects represented in the four What-If Scenario's, not in a current permitting process, to the best of our knowledge.

2. UPDATING THE VTRA 2010 MODEL TO THE VTRA 2015 MODEL

The overall methodology of the VTRA 2005, VTRA 2010 and VTRA 2015 models is the same and is documented in [3] and [4], although in each projects improvements/updates have been made. See [12], [13] and [14] for a series of reports describing the VTRA 2005. The updates from the VTRA 2005 Model to the VTRA 2010 Model were summarized in the introduction and are described in more detail in [20] and [21].

The starting point for the VTRA 2015 model is the VTRA 2010 model. In this chapter, the specific updates to the VTRA 2010 model are described leading to the VTRA 2015 model. The VTRA analysis based on the VTRA 2015 model shall serve as a 2015 Base Case Scenario analysis to compare potential changes in risk as a result of maritime terminal developments included in the four What-If Scenarios analyses. Throughout the VTRA 2015 we concentrate more on relative comparisons across POTENTIAL Oil Loss categories, What-If scenarios evaluated in terms of 2015 Base Case analysis metrics and less on the absolute values of the analysis results in our scenario analyses. The same applies to the RMM Scenario Analysis where in these scenario's one or more risk mitigation measures are modeled and their POTENTIAL effectiveness evaluations are measured relative to 2015 Base Case analysis metrics.

Calibrating the oil accident event chain from Incidents onward to additional accident data

The VTRA 2005 model was calibrated to incident and accident data from the VTRA 2005 focus vessel group¹ (about 1% of VTRA modelled traffic). The incident and accident models for the VTRA 2010 model relied on an extrapolation technique from the VTRA 2005 focus vessel group, to all other Tankers, ATB's for its incident and accident models (about 3% of the total modelled VTRA Traffic). That same extrapolation technique in the VTRA 2010 was applied to expand the VTRA analysis from Tankers and ATB's to other focus vessel classes, specifically: Oil Barges, Chemical Carriers, Bulk Carriers, Container Vessels and Other Cargo Vessels. Thus, the VTRA 2010 Focus Vessel group contains Tankers, ATBs, Chemical Carriers, Oil Barges, Bulk Carriers, Container Vessels and Other Cargo Vessels. Of the VTRA 2010 focus vessel group, the Tankers, ATBs, Oil Barges and Chemical Carriers combine to form the Tank Focus Vessel category. Of the VTRA 2010 focus vessel group, the Bulk Carriers, Container Vessels and Other Cargo Vessels combine to form the Cargo Focus Vessel category. The VTRA 2010 extrapolation technique, funded by the Puget Sound Partnership (PSP), is visually depicted in Figure 2-1 along the oil spill accident event chain modelled in the VTRA 2010 Model.

¹ Tankers, Articulate Tug Barges (ATBs) and Integrated Tug Barges (ITBs) visiting the Cherry Point dock during their journey through the VTRA Study Area.

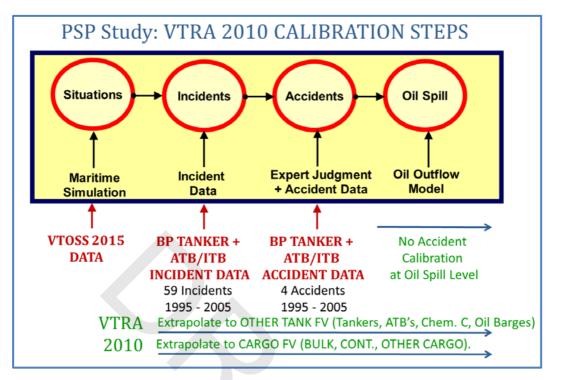
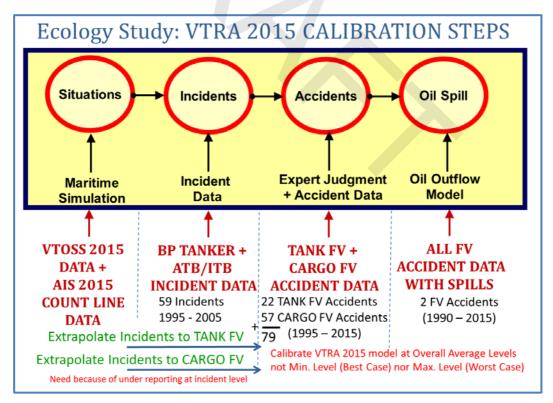


Figure 2-1. VTRA 2010 Oil Spill Accident Event Chain depicting the VTRA 2010 Extrapolation Technique.





The VTRA 2015 project commenced with a recalibration of the VTRA 2010 model to additional accident data available to the project team from the period 1990 – 2015. The purpose of the recalibration is to be able to separately calibrate the VTRA accident model to the tank focus vessel group and the cargo focus vessel category to improve its accident probability model by not having to rely on the extrapolation technique from the VTRA 2010 model for the cargo focus vessel class depicted in Figure 2-1. The calibration of the VTRA 2015 model to this additional accident data for the VTRA 2015 project is depicted visually in Figure 2-2. The accident data available to the GWU/VCU project team for this accident calibration is provided in Appendix B.

By calibrating the VTRA 2015 model to a total of 81 accidents provided in Appendix B involving both cargo focus vessels and tank focus vessels (about 25% of modelled VTRA Traffic), the analysis conducted with the VTRA 2015 model is more reflective of the vessel traffic risk in the VTRA study area than the VTRA 2010 model. The VTRA 2010 model relied on 4 accidents for accident calibration involving only BP Tankers and ATB/ITBs (about 1% of traffic modeled in the VTRA simulation model). To model the risk of other tankers, ATB/ITBs, oil barges and cargo focus vessels, the VTRA 2010 model used an extrapolation technique from BP Tankers and ATB/ITBs to the broader set of focus vessels. While the 81 accidents used in the VTRA 2015 model may sound like a lot compared to the 4 accidents used in the VTRA 2005 and VTRA 2010 models, it is a factor of about 20 more (i.e. 81/4) whereas the focus vessel traffic in the VTRA 2015 model is about a factor 25 higher (25%/1%) than the focus vessel traffic in the VTRA 2005 model. The 81 calibration accidents for the VTRA 2015 model were gathered from a variety of data sources, collectively spanning 26 years, although some data sources only covered 12 years or 21 years of accident data. This is accounted for in the VTRA 2015 model calibration by evaluating the average number of accidents per year from each data source and merging that information, since the VTRA 2015 model is a Maritime Transportation System (MTS) simulation for a one-year period.

The accident data utilized to achieve that calibration contains 81 accidents provided in Appendix B. These 81 accidents were divided into two categories: (1) accidents within the spill size category of 0 m³ – 1 m³ and (2) accidents within the spill size category 1 m³ and above. The accident data used to calibrate the first category (0 m³ – 1 m³) contains 79 accidents obtained from the following datasets:

- a. 21 years (1995 2015) of data for tank focus vessels (excluding Oil Barges) and cargo focus vessels in US Waters of the VTRA study Area
- b. 12 years (2001 2012) of data for oil barges in US Waters of the VTRA Study Area.
- c. 12 years (2004 2015) of tank focus vessel and cargo focus vessel data in Canadian Waters of the VTRA study Area.

The accident data to calibrate the second category (1 m³ or more) contains 2 accidents obtained from the following dataset:

d. 26 years (1990 to 2015) of accident data for tank focus vessels and cargo focus vessels with a spill size above 1 m³ in the VTRA Study Area

With respect to the last data set, it is important to note that of the total VTRA model traffic about 75% is non-focus vessel traffic (that includes fishing vessels). Focus vessels in the VTRA 2010 and VTRA 2015 (about 25% of the VTRA model traffic) can collide with both non-focus vessels and focus vessels. The Tenyo Maru Oil Spill in this 1 m³ or more dataset involved the collision of a Non-Focus Vessel (Tenyo Maru) with a Cargo Focus Vessel (Tuo Hai). The VTRA model takes the POTENTIAL oil loss from both vessels involved in a POTENTIAL collision into account in its evaluations. The Barge 101 oil spill in this 1 m³ or more dataset involved an oil barge. Neither of these two accidents were used for calibration purposes in the VTRA 2005 model at that time, since they were not part of VTRA 2005 Focus Vessel traffic² (about 1% of VTRA Model traffic). Through the extrapolation technique used in the VTRA 2010 model, these two data points were also not used in the VTRA 2010 study. Since these two accidents, however, do involve focus vessels in the VTRA 2015 model (which improves on the VTRA 2010 by not relying on this extrapolation technique) these two accident data points have been used in the calibration procedure of the VTRA 2015 model. The same reasoning applies to using other accidents for VTRA 2015 model calibration in the spill category from $0 \text{ m}^3 - 1 \text{ m}^3$ involving those focus vessels that were not part of the VTRA 2005 study.

To explain further, both the collision of a Cargo Focus Vessel and a Fishing Vessel and the powered grounding of an Oil Barge resulting in oil spill above 1 m³ are potential accidents that are within the realm of possibilities today. While the Barge 101 spill involved a single hull barge at the time, spills from double hull barges through powered grounding are accidents that could occur in the current environment. A recent publication [23] shared with the VTRA 2015 Working Group stated that: "The results indicate that double hull design on average reduce the size of oils spill by 20% and 62% in tank barge and tanker ships accidents, respectively". When applying an on average 20% spill reduction mentioned in [23] to the $\approx 102 \text{ m}^3$ of the Barge 101 accident, the PO-TENTIAL spill size of that accident remains well above 1 m³, which supports the use of this data point in the calibration of the VTRA 2015 model for Focus Vessels accidents with a POTENTIAL spill size above 1 m³. Moreover, given this information, there is not sufficient evidence to conclude that no oil spill could have happened, had the Barge 101 been a double hull barge at that time. As a result, applying the Precautionary Principle [22] to data selection for risk analysis/risk management prescribes that both accidents ought to be used in the VTRA 2015 model calibration of POTENTIAL accidents with a POTENTIAL Oil Loss above 1 m³. The start of the time period of the data source (d) above to calibrate the VTRA 2015 model for POTENTIAL accidents with spill above 1 m³, i.e. 1990, is the year that the Oil Pollution Act (OPA), 1990 [24] was enacted. Thankfully, to calibrate the VTRA 2015 model for POTENTIAL accidents of focus vessels since

² The focus vessel traffic in the VTRA 2005 were tankers, ATBs and ITBs visiting the Cherry Point terminal.

1990 with a POTENTIAL Oil Loss above 1 m³, the only two accidents that fall in that category in the VTRA Study Area are the Tenyo Maru (1991) and Barge 101 (1994) spills.

With respect to the VTRA 2015 model accounting for potential accident rate reduction over time, it is important to note that using the longer time window 1990 – 2015 for the VTRA 2015 model for data sources, rather than the shorter VTRA 2005 time window 1995 – 2005, has the effect of reducing the average number of potential accidents per year for VTRA 2015 model calibration. This is exemplified in Figure 2-3 by combining the datasets (a – c) above for the 0 m³ – 1 m³ oil loss category spanning the period 1995-2015. Both in Figure 2-3A and Figure 2-3B one observes for the tank focus vessel category a downward trend towards the year 2015 in terms of the combined running average number of collisions and grounding (Figure 2-3A) and the running average number of allisions per year (Figure 2-3B) for the 0 m³ – 1 m³ oil loss category.

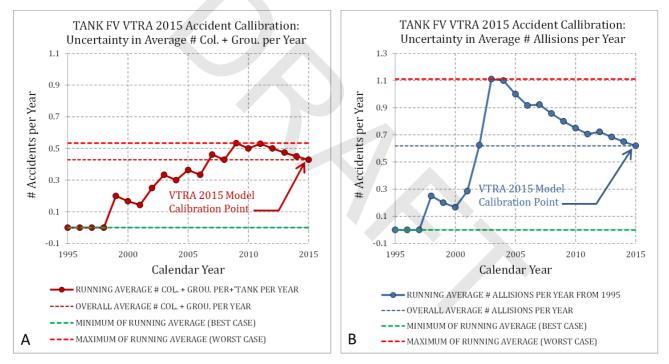
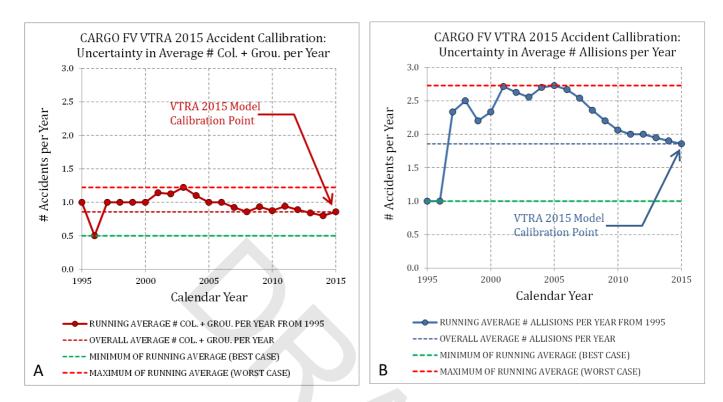
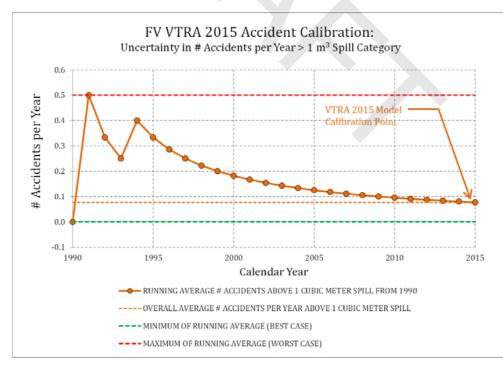


Figure 2-3. Running average evaluation of accident data from 1995 – 2015 in the oil loss category 0 m³ – 1 m³ for tank focus vessels in the VTRA 2015 calibration dataset.

In Figure 2-4A and Figure 2-4B one observes for the cargo focus vessel category a downward trend towards the year 2015 in terms of the combined running average number of collisions and grounding (Figure 2-4A) and the running average number of allisions per year (Figure 2-4B) for the 0 m³ – 1 m³ oil loss category. Finally, in Figure 2-5 one observes for all focus vessels combined a downward trend towards the year 2015 in terms of the combined running average number of accidents per year for the 1 m³ or more oil loss category. Thus the VTRA 2015 model calibration does account for a reduction of potential number accidents per year over time up to the year 2015.









The average number of accidents per year evaluated at the end of the year 2015 using these 81 accident data points are the average accident number of accidents per that the VTRA 2015 model is calibrated to. First, the POTENTIAL number of accidents per year is evaluated by merging the a through c above while accounting for the different time periods of these data sets. This is further explained in Figure 2-6 for the 79 accidents in the 0 m³ – 1 m³ oil loss category. The top left and right tables in Figure 2-6 sum to a total of 79 accidents separated by cargo focus vessel, tank focus vessel (excl. oil barges) and oil barges, and by US waters and CA waters in the VTRA study area. The middle left and right tables in Figure 2-6 provided the length of the data periods for these data set separated by cargo focus vessel, tank focus vessel (excl. oil barges) and oil barges, tank focus vessel (excl. oil barges) and by US waters and CA waters in the VTRA study area. The bottom left and right tables in Figure 2-6 next evaluates the average number of accident per year separated by cargo focus vessel, tank focus vessel (excl. oil barges) and oil barges, and by US waters and CA waters in the VTRA study area. The bottom left and right tables in Figure 2-6 next evaluates the average number of accident per year separated by cargo focus vessel, tank focus vessel (excl. oil barges) and oil barges, and by US waters and CA waters in the VTRA study area. The bottom table next combines the average number of accidents per year for the US and CA waters, but still separated by cargo focus vessel, tank focus vessel (excl. oil barges) and oil barges.

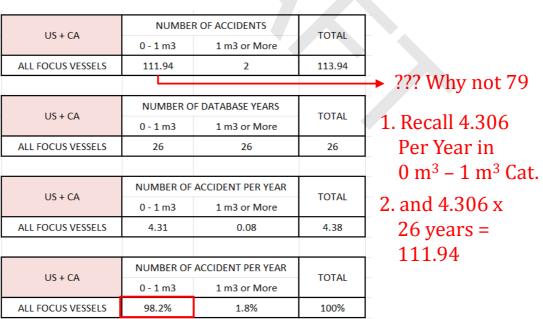
US	NUMBER OF ACCIDENTS IN 0 - 1 m ³						NUMBER OF ACCIDENTS IN 0 - 1 m ³		
US	ALLISION	ALLISION GROUNDING C		COLLISION		ALLISION	GROUNDING	COLLISION	
CARGO FV	36	6	8	С	ARGO FV	2	4	1	
TANK FV (Excl. Oil Barge)	5	1	1	TANK FV	(Excl. Oil Barge)	0	0	0	
OIL BARGE	8	1	6	0	IL BARGE	0	0	0	
	NUN	NUMBER OF DATABASE YEARS				NUMBER OF DATABASE YEARS			
US	ALLISION	GROUNDING	COLLISION		CA		GROUNDING	COLLISION	
CARGO FV	21	21	21	С	ARGO FV	12	12	12	
TANK FV (Excl. Oil Barge)	21	18	21	TANK FV	(Excl. Oil Barge)	12	12	12	
OIL BARGE	15	15	15	0	IL BARGE	12	12	12	
	NUMBER OF	NUMBER OF ACCIDENTS IN 0 - 1 m ³ PER YEAR					NUMBER OF ACCIDENTS IN 0 - 1 m ³ PER YEAR		
US	ALLISION	GROUNDING	COLLISION		CA		GROUNDING	COLLISION	
CARGO FV	1.714	0.286	0.381	C	ARGO FV	0.167	0.333	0.083	
TANK FV (Excl. Oil Barge)	0.238	0.056	0.048	TANK FV	(Excl. Oil Barge)	0.000	0.000	0.000	
OIL BARGE	0.533	0.067	0.400	0	IL BARGE	0.000	0.000	0.000	
					•				
	US + CA		NUMBER OF A		CIDENTS IN 0 - 1 m ³ PER YEAR				
				GROUNDING	COLLISION	TOTAL			
	CARGO FV		1.881	0.619	0.464	2.964			
	TANK FV (Ex	TANK FV (Excl. Oil Barge)		0.056	0.048	0.341	\blacksquare		
additive	OIL BARGE		0.533	0.067	0.400	1.000 additive			
	TO	TAL	2.652	0.741	0.912	4.306			

VTRA 2015 Model Accident Calibration of the 0 m³ – 1 m³ Spill Category Source: VTRA Data from 1995 - 2015

Figure 2-6. Accident frequency calibration points for cargo focus vessels, tank focus vessels (exc. Oil barges) and oil barges utilizing the VTRA 2015 calibration dataset for the 0 m³ – 1 m³ oil loss category

One observes overall an evaluated average number of accidents per year of about 4.3 in Figure 2-6 for the oil loss category 0 m³ – 1 m³ in the VTRA study area. The nine accident frequencies values in the bottom table of Figure 2-6 are the accident frequency calibration points for the VTRA 2015 Model for the 0 m³ – 1 m³ POTENTIAL Oil Loss category in the VTRA 2015 model.

To arrive at an overall average number of accidents per year, regardless of oil loss category, one needs to merge the datasets for the 0 m³ – 1 m³ oil loss category with the dataset for the 1 m³ and above oil loss category (i.e. the Barge 101 and above and the Tenyo Maru Spill) while accounting for the different data periods of these datasets. This is further explained in Figure 2-7. Note in in Figure 2-7 one arrives at an average of $4.306 \times 26 = 111.94$ number of accidents over a 26 year period in the 0 m³ – 1 m³ POTENTIAL Oil Loss Category of (and not the 79 in the VTRA 2015 accident calibration dataset in this category). Combining that with the 2 accidents per year of about 4.4, regardless of oil loss category. Overall, one observes from the analysis in Figure 2-7 that 98.2% of the accidents in the VTRA 2015 accident data calibration set fall in the 0 m³ – 1 m³



VTRA 2015 Model Accident Calibration of the 0 m³ – 1 m³ Spill and the 1 m3 or more Spill Category Source: VTRA Data from 1990 - 2015

Figure 2-7. Accident frequency calibration points for all focus vessels by the 0 m³ – 1 m³ oil loss category and the 1 m³ or more oil loss category.

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Note that these calibration frequencies in Figure 2-6 and calibration percentages in Figure 2-7 are evaluated using solely accident data from the VTRA Study area and not using worldwide maritime accident date statistics.

Conducting an AIS count-line analysis from 2010 to 2015

The Puget Sound Marine Exchange collects vessel movements in the study area using Automated Identification System (AIS) data and has the capability to count the number of vessels crossing a specified line, called a crossing line, in a given year. A longitudinal AIS crossing line analysis was conducted using 2010 to 2015 count line data for 10 AIS crossing lines was conducted. The ten crossing lines that were utilized for the AIS crossing line analysis are depicted in Figure 2-8 together with six departure/destination zones defined by the crossing lines. Following the methodology described in Chapter 9 of the VTRA 2010 Final Report, a traffic stream analysis was conducted for the VTRA 2015 over the years 2010 to 2015, whereas during the VTRA 2010 such an analysis was conducted for the years 2008 – 2012 using only three crossing lines, one at the entrance of the Strait of Juan de Fuca, one at the entrance of Georgia Strait and one at the entrance of the Puget Sound. The crossing line data utilized in this study for the traffic stream analyses is provided in Appendix C.

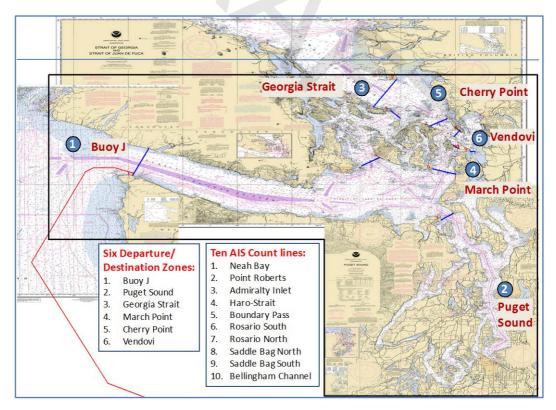


Figure 2-8. AIS Crossing Lines Provided by the Puget Sound Marine Exchange.

Figure 2-9 shows a simplified schematic of the ten AIS crossing lines and six departure/ destination zones identified in Figure 2-8 and Figure 2-9 as Buoy J (1), Puget Sound (2), Georgia Strait (3), March Point (4), Cherry Point (5) and Vendovi (6). Next, utilizing this indexing of the departure/destination zones one can introduce the variable x_{12} to represent the annual traffic flow/stream from Buoy J (1) to the Puget Sound (2) and x_{21} to represent the annual traffic flow from the Puget Sound (2) to Buoy J (1), etc. In other words, the variable x_{ij} represents the annual traffic flow from departure (i) to destination zone (j). The sum of the variables x_{ij} that share, for example, the first index i = 1 represents the total annual in-flow of vessels entering the VTRA study area at Buoy J (or the entrance of the Strait of Juan de Fuca).

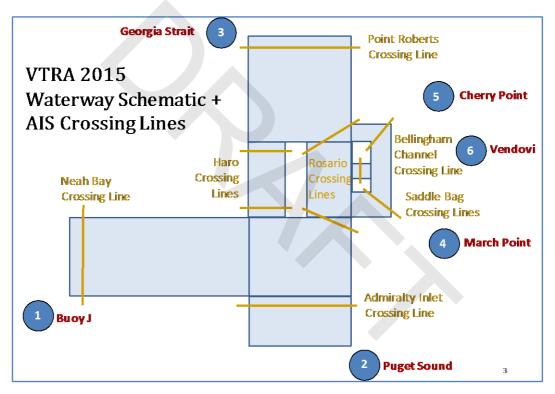


Figure 2-9. Waterway Schematic of VTRA Study area with the 10 AIS Crossing Lines.

The use of six different departure/destination zones in a longitudinal AIS count line analysis is another distinguishing feature of the VTRA 2015 from the VTRA 2010 where only three departure/destination zones were considered, specifically Buoy J (1), Puget Sound (2), Georgia Strait (3). The schematic in Figure 2-9 is therefore also a more complex version of the one used in the VTRA 2010 for a longitudinal AIS crossing line count analysis from 2008 to 2012 therein. That higher level of complexity also requires a higher level of complexity in the variable definition for the VTRA 2015 traffic stream analysis. To that end, an additional index, in letter format, is used to

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distinguish those vessels travelling from, for example, Cherry Point (5) to March Point (4) using a Rosario Strait route from those vessels travelling from Cherry Point (5) to March Point (4) using a Saddle Bag route. The former variable is denoted x_{45R} and the latter variable is denoted x_{45S} . The complete set of variable definitions used in the AIS Traffic stream analysis for the time period 2010 to 2015 is depicted in Figure 2-10.

Variable Definition: $x_{ij} \equiv \#$ of vessels traveling from Departure Zone i to Destination Zone j $x_{ijH} \equiv \#$ of vessels traveling from Dep. Zone i to Dest. Zone j through Haro - Strait $x_{ijR} \equiv \#$ of vessels traveling from Dep. Zone i to Dest. Zone j through Rosario $x_{ijS} \equiv \#$ of vessels traveling from Dep. Zone i to Dest. Zone j through Saddle Bag $x_{ijB} \equiv \#$ of vessels traveling from Dep. Zone i to Dest. Zone j through Belling. Channel

Figure 2-10. Variable definition for AIS crossing line count analysis from 2010 to 2015.

Considering the destinations (2), (3), (4), (5) and (6) as "closed" it follows that traffic that arrives at Buoy J, must leave at Buoy J³. These types of considerations allow one to formulate what are called "balance equations". The set of departure/destination zone balance equations formulated for the AIS crossing line count analysis from 2010 to 2015 using the six departure/destination zones is depicted in Figure 2-11. In addition to departure/destination zone balance equations depicted in Figure 2-11, balance equations are formulated for each individual crossing line as well. Figure 2-12 shows the set of balance equations formulated for the Neah Bay crossing line. Similar equations were formulated for the other 9 crossing lines in a similar manner.

It is important to note that the crossing line counts in Appendix C contain counting discrepancies/errors. For example, in 2010 there is a difference of about 200 between cargo focus vessels entering and leaving the Strait of Juan de Fuca at the Neah Bay crossing line. Similar discrepancies are observed at the other crossing lines counts throughout the years 2010 to 2015. As a result of these counting differences one can solve for the values for variables depicted in Figure 2-10 from the complete set of balance equations that closely matches the crossing line count data provided in Appendix C, but not exactly. Solutions were separately obtained to a set of balance equations for cargo focus vessels, tank focus vessels (excluding ATBs) and ATBs. Although

³ We are assuming here that focus vessel traffic that travels from Buoy J to the Georgia Strait does not leave through the Northern Passage.

ATBs are not a separate counting category in AIS count line data, ATB crossing line counts were separated from the tank focus vessel category, with the assistance of the Puget Sound Marine Exchange using separate vessel identifiers.

 $\begin{array}{c} \text{Buoy J Balance Equation:} \\ x_{12} + x_{13} + x_{14} + x_{15R} + x_{15H} + x_{16B} + x_{16S} = x_{21} + x_{31} + x_{41} + x_{51R} + x_{51H} + x_{61B} + x_{61S} \\ \hline \text{Puget Sound Balance Equation:} \\ x_{21} + x_{23H} + x_{23R} + x_{24} + x_{25} + x_{26B} + x_{26S} = x_{12} + x_{32H} + x_{32R} + x_{42} + x_{32H} + x_{52} + x_{62B} + x_{62S} \\ \hline \text{Georgia Strait Balance Equation:} \\ x_{31} + x_{32H} + x_{32R} + x_{34S} + x_{34R} + x_{35} + x_{36} = x_{13} + x_{23H} + x_{23R} + x_{43S} + x_{43R} + x_{53} + x_{63} \\ \hline \text{March Point Balance Equation:} \\ x_{41} + x_{42} + x_{43S} + x_{43R} + x_{45S} + x_{46S} + x_{46R} = x_{14} + x_{24} + x_{34S} + x_{34R} + x_{54S} + x_{54R} + x_{64S} + x_{64R} \\ \hline \text{Cherry Point Balance Equation:} \\ x_{51H} + x_{51R} + x_{52} + x_{53} + x_{54S} + x_{54R} + x_{56} = x_{15R} + x_{15H} + x_{25} + x_{35} + x_{45S} + x_{45R} + x_{65} \\ \hline \text{Vendovi Balance Equation:} \\ x_{61B} + x_{61S} + x_{62B} + x_{62S} + x_{63} + x_{64R} + x_{65} = x_{16B} + x_{16S} + x_{26B} + x_{26S} + x_{36} + x_{46R} + x_{56} \\ \hline \text{Vendovi Balance Equation:} \\ \end{array}$

Figure 2-11. Departure/destination zone balance equations at the core of AIS 2010-2015 traffic stream analysis.

Neah Bay Crossing Line Equations: $N - WB = x_{12} + x_{13} + x_{14} + x_{15R} + x_{15H} + x_{16B} + x_{16S}$ $N - EB = x_{21} + x_{31} + x_{41} + x_{51R} + x_{51H} + x_{61B} + x_{61S}$



Figure 2-13 summarizes the results of the AIS crossing line count analysis from 2010 to 2015. From Figure 2-13A one observes that from the year 2010 to the year 2015 cargo focus vessels departures increased from the Georgia Strait departure zone, which implies also an increase in arrivals to the Georgia Strait destination zone from the other departure/destination zones. From Figure 2-13B, one observes that from the year 2010 to the year 2015 tank focus vessels (excluding ATBs) departures both increased and decreased from the six different departure zones. While

increases are observed for the departure zones Vendovi and March Point, decreases are observed from the departure zones Buoy J, Puget Sound, George Strait and Cherry Point.

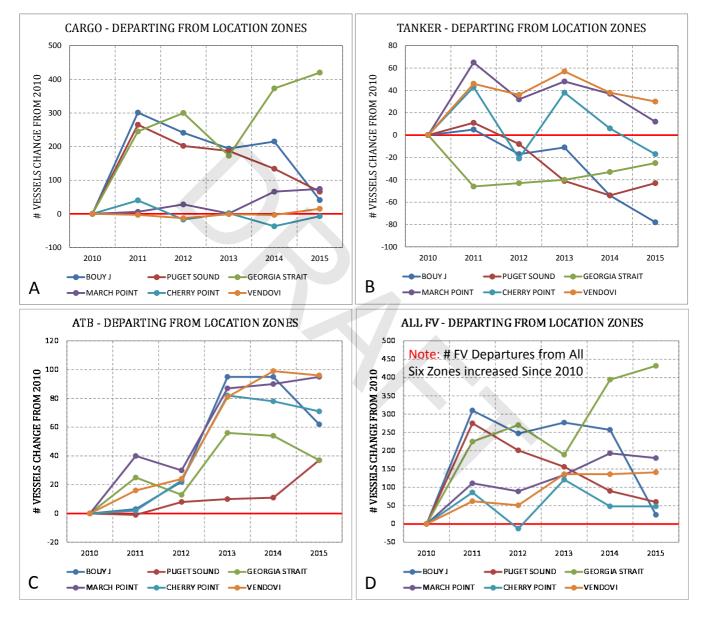


Figure 2-13. Summary of AIS Crossing Line count analysis by departing zone. A: Cargo Focus Vessels, B: Tank Focus Vessels (Excl. ATBs), C: ATBs, D: All Focus Vessels combined.

From Figure 2-13C one observes that from the year 2010 to the year 2015 ATB departures increased from all six departure zones. Finally, Figure 2-13D combines the information provided in Figure 2-13A, B and C and evaluates the overall changes from the six departure zones by all focus vessels combined. From Figure 2-13D one observes for all focus vessel combined traffic

increases from the year 2010 to the year 2015. It should be noted, however, that fluctuations up and down are observed in the AIS Crossing line count solutions that were solved using the complete set of balance equations for the years 2011 through 2014. That being said, the differences between the 2010 year and the 2015 year were used to augment the VTRA 2010 model with traffic stream increases as defined by the variable in Figure 2-10 by cargo focus vessels, tanks focus vessels (excluding ATBs) and ATBs.

Adding cargo focus vessel and tank focus vessel traffic streams to the VTRA model

To arrive at 2015 base case simulation, the VTRA 2010 base case was augmented uaing the preceding traffic stream analysis. Only those traffic streams were modeled in the VTRA 2015 model where the vessel count along a traffic stream exceeded the average counting line error observed over the years 2010 to 2015 at the three crossing lines entering the Strait of Juan de Fuca, the Puget Sound and Georgia Strait. The average annual counting line errors evaluated were 99, 12 and 5 for cargo focus vessels, tank focus vessels (excluding ATBs) and ATBs, respectively. Figure 2-14A depicts the modeled traffic stream changes for cargo focus vessels, whereas Figure 2-14B depicts the modeled traffic stream changes for tank focus vessels (excluding ATBs). Observe from Figure 2-14 that both traffic stream increases and decreases are depicted. To decrease a traffic stream, the VTRA 2010 base case simulation was run and all transits were detected of a given vessel type along a specific route. This allowed for the determination of the rate at which to cancel transits along each route. As an arbitrary example, suppose there were 100 transits along a given route in the simulation and we needed to remove 10 transits. We could then remove every 10th transit and achieve the targeted traffic stream reduction.

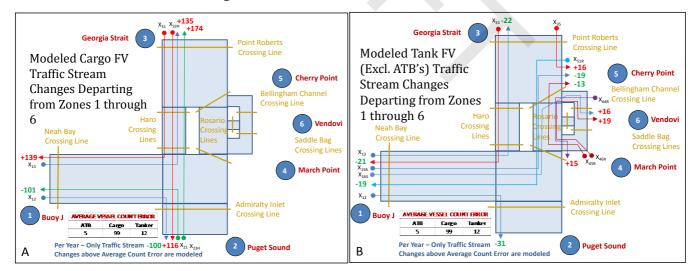


Figure 2-14. Annual Traffic Stream changes modeled for Cargo Focus Vessels and Tanks Focus Vessels (Excl. ATBs) in the VTRA 2015 Model from the VTRA 2010 Model. A: Cargo Focus Vessel changes, B: Tank Focus Vessels (Excl. ATBs) changes.

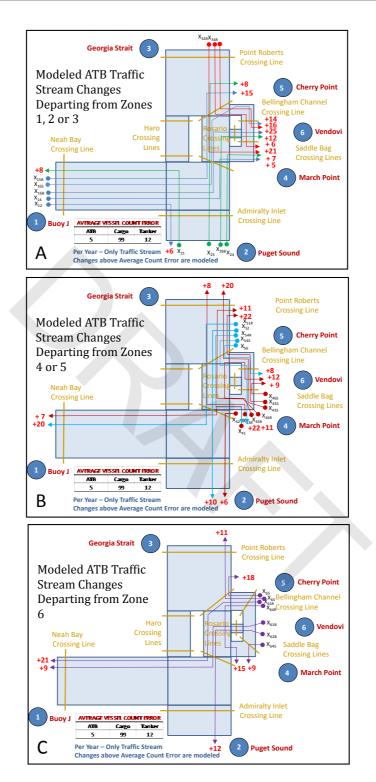


Figure 2-15. Annual Traffic Stream changes modeled for ATBs in the VTRA 2015 Model from the VTRA 2010 Model. A: Traffic stream changes from departure zones 1, 2 and 3, B: Traffic stream changes from departure zones 4 and 5, Traffic stream changes from departure zone 6.

Figure 2-15A depicts the modeled traffic stream changes for ATBs departing from departure zones 1, 2 and 3, Figure 2-15B depicts the modeled traffic stream changes for ATBs departing from departure zone 4 and Figure 2-15C depicts the modeled traffic stream changes for ATBs departing from departure zone 6.

In the VTRA 2010 model, what-if focus vessel transits were added on a deterministic and scheduled pattern. As another arbitrary example, suppose one wished to add 36 transits in a year. One could then add a transit every 10 days and achieve this increase in annual transits per year in a particular traffic stream. An artifact of that modeling approach of using equidistant arrival times is that a "bunching up" of arrivals could occur in the VTRA 2010 simply due to this deterministic modeling approach towards scheduling of additional vessel arrivals to the VTRA 2010 model. The arrival process that was modeled in the VTRA 2015 analysis is another distinguishing feature between the VTRA 2010 model and the VTRA 2015 model. Whereas in the VTRA 2010 arrivals were modeled equidistant in time ensuring a certain number of focus vessels arriving per year, the arrival pattern in the VTRA 2015 model are modeled at random arrival times.

The difference between the VTRA 2010 arrival process and the VTRA 2015 random arrival process is graphically exemplified in Figure 2-16. The example depicted in Figure 2-16 provides with green arrows a hypothetical equidistant arrival process of one arrival every four days, which is the arrival process modelled in the VTRA 2010 while ensuring a number of focus vessels per year, whereas the red arrows in Figure 2-16 exemplifies three randomly selected times T₁, T₂ and T₃ over the same 12 day period depicted in Figure 2-16. This random arrival processed is referred to as a scheduled random arrival process as the most likely values of these random arrival times are set at the fixed scheduled arrival times process of the VTRA 2010 model, as depicted in Figure 2-16, but with a 90% probability of these random arrivals occurring over half the distance in time between equidistant consecutive most likely arrival times while symmetrically distributed to the left and right of these most likely values. In Figure 2-16, for example, there is a 90% probability of a random arrival in the time periods [1,3], [5,7], [9,11], whereas the most likely arrival times are depicted at 4, 6 and 10 in Figure 2-16 at the midpoints of these three time periods, respectively. This chosen random arrival process for increasing focus vessel traffic streams is called a scheduled random arrival process since it assures a certain number of focus vessels arrival per year, but also because these selected random arrival times of these focus vessels are set fixed from simulation run to simulation run for the added traffic streams depicted in Figure 2-14 and Figure 2-15. In other words, changes evaluated or differences observed in risk metric results between scenario evaluations are not a result of these randomly selected, but fixed, arrival times for the added traffic stream changes in Figure 2-14 and Figure 2-15. In simulation lingo the use of this technique is called a *variance reduction technique* [25].

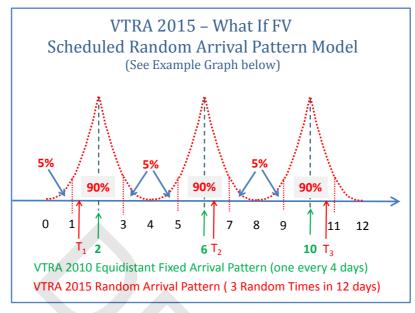


Figure 2-16. Scheduled random arrival pattern for added traffic streams.

Integrating the recalibrated VTRA model with the added traffic streams

The recalibration of the VTRA model to additional accident data from 1990 – 2015 and the traffic stream analysis using AIS Count line data from 2010 to 2015 occurred in parallel during the VTRA 2015 study⁴. Following the longitudinal traffic stream analysis utilizing the AIS crossing line count data the VTRA model was augmented utilizing the results from the traffic stream analysis in the preceding section. A comparison was conducted between an analysis conducted using the VTRA model following recalibration to the additional accident data and an analysis conducted using this recalibrated VTRA model augmented with the results from traffic stream analysis⁵. While an increase in POTENTIAL oil loss was observed from the first analysis to the second analysis, which can be explained by the addition of the traffic streams in Figure 2-14 and Figure 2-15, the POTENTIAL number of accidents per year between these two analyses remained at the calibrated level of about 4.4 accidents per year, where in each of these analyses 98.2% of these accidents fell in the 0 m³ – 1 m³ category and the remainder in the 1 m³ or above POTENTIAL oil loss category. While recognizing the presence of AIS count line errors as described in the preceding sections, the latter model is therefore referred to as the VTRA 2015 model, herein, and was utilized to perform a Base Case 2015 Scenario analysis to relatively compare What-If Scenario analyses and RMM Scenario analyses against.

⁵ A detailed presentation of this comparison is available at: <u>https://www.seas.gwu.edu/~dorpjr/VTRA_2015/VTRA_2015_Presentations.html</u>

⁴ The VTRA 2015 project was originally envisioned to start at the beginning of December 2015, but due to contracting delays the kick-off meeting was held at the beginning of March 2016.

2015 Base Case Scenario analysis results

Figure 2-17 and Figure 2-18 visualize graphically one of the VTRA 2015 analysis output formats in a manner that hopefully waterway users, regulators, and the public can interpret. Recall from the re-calibration section of the VTRA model that approximately 4.4 accidents per year were evaluated overall, of which about 98.2% fell in the oil loss category 0m³ - 1m³. Figure 2-17 and Figure 2-18 are 3D visualizations of POTENTIAL oil losses evaluated by the VTRA 2015 model within this study area and their geographic distribution across all POTENTIAL accident frequencies. Figure 2-17 depicts POTENTIAL oil losses for the 2015 Base Case Year (@100%), whereas Figure 2-18 decomposes the POTENTIAL oil losses for the 2015 Base Case Year into four categories, being POTENTIAL oil losses in the following four categories:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

In other words, 98.2% of the POTENTIAL Accident Frequency in the 2015 Base Case analysis accounts for close to 0% of the overall POTENTIAL Oil Loss evaluated for the 2015 Base Case. The 2D geographic profile/distribution of this 98.2 POTENTIAL Accident Frequency evaluated for the 2015 Base Case is depicted in Figure 2-19. From Figure 2-19, one observes that within the POTENTIAL Oil Loss category $0m^3 - 1m^3$ the VTRA 2015 model evaluates an average POTENTIAL spill size of 2.3 gallons (or 0.01 m³) per accident. In other words, these POTENTIAL accidents in the 0 m³ – 1 m³ POTENTIAL Oil Loss category do contribute some to the overall evaluated POTENTIAL Oil loss for the 2015 Base Case analysis, but combined it amounts to close to 0% of the overall evaluated POTENTIAL Oil Loss in the Base Case 2015 analysis. Moreover, one observes from Figure 2-19 about a 100% chance (or probability) of an accident of this type occurring within a 10 year period. That is essentially equivalent to saying that accidents of this type, i.e. within the POTENTIAL Oil Loss Category 0 m³ – 1 m³, will likely happen within a 10-year period.

Analogously, 1.8% of the POTENTIAL Accident Frequency in the 2015 Base Case accounts for nearly 100% of the overall POTENTIAL Oil Loss evaluated for the 2015 Base Case analysis. This remaining 1.8% of POTENTIAL accident frequency is split over the remaining three POTENTIAL oil loss categories above, with about 1.76% of that 1.8% in POTENTIAL accident frequency attributable to the 1 m³ - 1000 m³ POTENTIAL Oil Loss category. These numbers highlight the dichotomy and challenges for risk management of POTENTIAL oil losses, i.e. the objective of both (1) the prevention of accidents with lower POTENTIAL accident frequencies but higher POTENTIAL consequences and (2) the prevention of accidents with higher POTENTIAL accident frequencies to say, one's focus ought to be on the prevention of all POTENTIAL accidents. The information about their distribution across the four

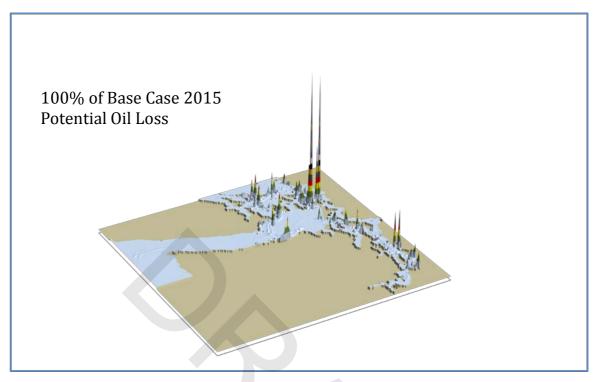


Figure 2-17. 3D Geographic profile of Base Case 2015 POTENTIAL oil loss.

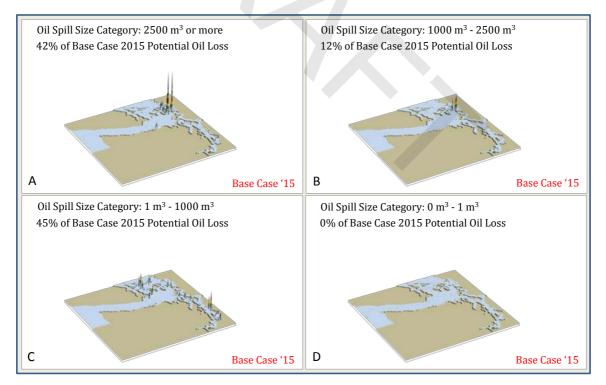


Figure 2-18. Components of 3D Geographic profile of Base Case 2015 POTENTIAL oil loss. A: 42% in Oil Spill Size Category of 2500 m³ or more; B: 12% in Oil Spill Size Category of 1000 m³-2500 m³; C: 45% in Oil Spill Size Category of 1 m³-1000 m³; D: 0% in Oil Spill Size Category of 0 m³-1 m³

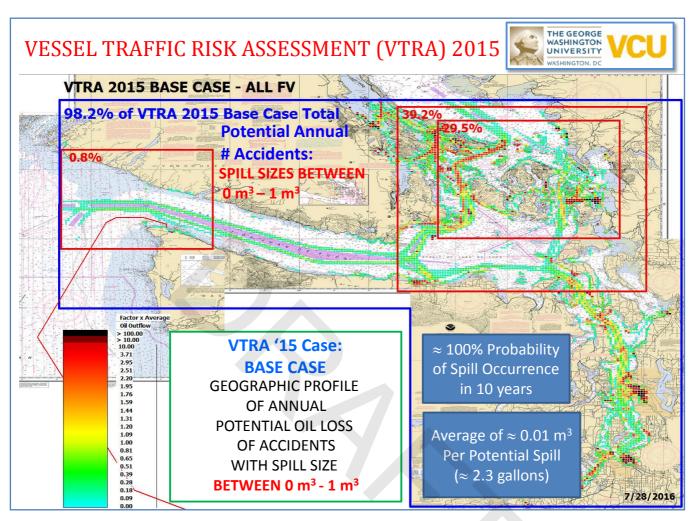


Figure 2-19. 2D Geographic profile 98.2% of POTENTIAL Accident Frequency contribution to about 0% of Base Case 2015 POTENTIAL Oil Loss with an average POTENTIAL Spill Size of 2.3 gallons per accident.

POTENTIAL Oil Loss Categories above, however, may be useful in the selection of a portfolio of risk mitigations that attempts to address all POTENTIAL oil loss categories. The ability to separate by POTENTIAL Oil Loss category is a distinguishing feature of the VTRA 2015 study as compared to the VTRA 2010 and the VTRA 2005 studies. One observes from Figure 2-18 that the largest contributor to overall POTENTIAL Oil Loss evaluated for the 2015 Base Case Scenario analysis is the 1 m³ to 1000 m³ POTENTIAL Oil Loss category @ about 45%. The second largest is the 2500 m³ or more of POTENTIAL Oil Loss Category @ about 42%, and the 1000 m³ to 2500 m³ POTENTIAL Oil Loss category comes third @ about 12%.

In Figure 2-20 some of the risk metrics mentioned above are summarized for the 2015 Base Case Scenario analysis. In the first row, the % POTENTIAL Oil Loss by spill category is provided. In the second row the % POTENTIAL Accident Frequency by spill category is presented. The third row

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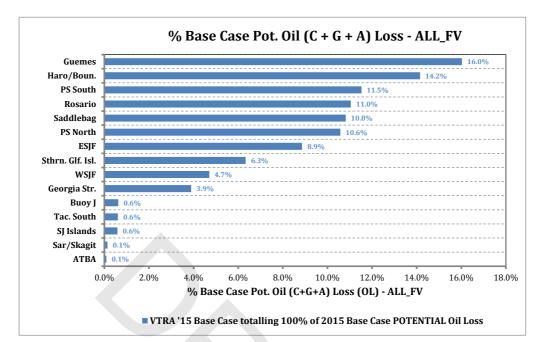
contains an additional risk metric by POTENTIAL Oil Loss category, i.e. the evaluated average POTENTIAL Spill Size measured in m³. Thus one observes from that third row an average POTENTIAL Spill size of 6,798 m³, 1619 m³, 46.9 m³ and 0.01m³ for the POTENTIAL Oil Loss categories 2500 m³ or more, 1000 m³ to 2500 m³, 1 m³ to 1000 m³ and 0 m³ to 1 m³ respectively, for the 2015 Base Case Scenario analysis. It is important to note that in the 1 m³ to 1000 m³ pOTENTIAL Oil Loss Category the evaluated average POTENTIAL spill size per accident of 46.9 m³ is closer to the lower bound of that category, whereas in the 1000 m³ to 2500 m³ the average POTENTIAL Spill Size per accident is closer to the midpoint of that POTENTIAL Oil Loss Category.

Finally, in the fourth, fifth and sixth row of Figure 2-20 estimated probabilities are provided for the occurrence of at least one accident (by POTENTIAL Oil Loss category) in a 1, 10 and 25 year period respectively. Observe from each column that the probability of at least one accident over a specified time period naturally increases with the length of that time period. For example, focusing on the third column, while a 7.5% probability is evaluated for at least one accident in the POTENTIAL Oil Loss category 1 m³ to 1000 m³ in a 1-year period, a 54.2% probability is evaluated for that probability in a 10-year period and a 85.3% probability in a 25-year period. Similar probability estimates by length of time period are provided for the 2500 m³ or more, 1000 m³ to 2500 m³ and the 0 m³ to 1 m³ POTENTIAL Oil Loss categories in the first, second and fourth column, respectively. The risk metrics in Figure 2-20 shall be used to compare the results of VTRA study area wide What-If Scenario analysis results and RMM Scenario analysis results against.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
'15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%

Figure 2-20. VTRA 2015 summary of risk metrics for the Base Case 2015 analysis

In Figure 2-21 the overall POTENTIAL Oil Loss evaluated for the Base Case 2015 analysis is distributed over the fifteen waterway zones depicted in Figure E-2 in the VTRA Study Area. One observes from Figure 2-21 that the Guemes and Haro-Strait waterway rank first and second in terms overall of POTENTIAL Oil Loss and the Puget Sound South, Rosario, Saddlebag and Puget Sound North fall in a grouping thereafter.





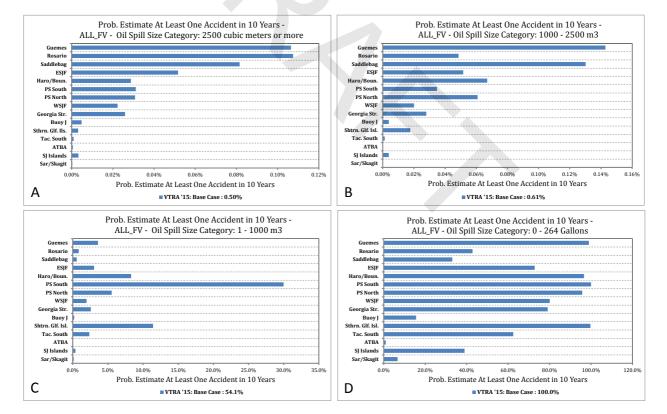


Figure 2-22. Probability estimates of at least one accident in a 10 year period by waterway zone and by POTENTIAL Oil Loss category for the Base Case 2015 Year. A: 2500 m³ or more B: 1000 m³ – 2500 m³ C: 1 m³-1000 m³ D: 0 m³ – 1 m³

In Figure 2-22 estimated probabilities are provided per POTENTIAL Oil Loss category for the occurrence of at least one accident in a 10-year period. Starting with Figure 2-22C, the 1 m³ to 1000 m³ POTENTIAL Oil Loss category with an estimated 54.2% probability in a 10-year period, one observes that the Puget Sound South, Southern Gulf Islands, and Haro-Strait Boundary Pass waterway zones rank number 1, 2 and 3, respectively. Continuing with Figure 2-22B, the 1000 m³ to 2500 m³ POTENTIAL Oil Loss category with an estimated 0.61% probability of one or more accidents in a 10-year period, one observes that the Guemes, Saddlebag, and Haro-Strait Boundary Pass waterway zones rank number 1, 2 and 3, respectively. Closing with Figure 2-22A, the 2500 m³ or more POTENTIAL Oil Loss category with an estimated 0.50% probability of one or more accidents in a 10-year period, one observes that the Rosario, Guemes, and Saddlebag waterway zones rank number 1, 2 and 3. Thus, for example, the observation that Haro-Strait Boundary pass ranks third in both Figure 2-22C and Figure 2-22B explains in part the second ranking in Figure 2-21. Similarly, the observation that the Guemes waterway zone ranks first in Figure 2-22B and a close second in Figure 2-22A explains in part that the Guemes waterway zone ranks first in Figure 2-21 for the overall POTENTIAL Oil Loss. Summarizing, the high ranking in terms of POTENTIAL Oil Loss in Figure 2-21 of Haro Strait Boundary Pass is not explained by a high ranking in the probability of one or more accidents in the 2500 m³ or more POTENTIAL Oil Loss category in a 10year period, but by higher rankings in the lower POTENTIAL Oil Loss categories. The bywaterway-zone risk metrics in Figure 2-21 and Figure 2-22 shall be used to compare the results of by-waterway-zone What-If Scenario and RMM Scenario risk metric analysis results against.

3. WHAT-IF SCENARIO DESCRIPTION AND ANALYSIS RESULTS

In this study, the objective is modeling the combined POTENTIAL traffic level impacts of a series of maritime terminal expansion and construction projects. Planned projects were grouped in a manner further described in this chapter to form four What-If Scenarios. Each What-If Focus Scenario involved adding cargo focus vessels and tanks focus Vessels to a maritime risk evaluation model (The VTRA 2015 Model) representing the year 2015 (Base Case). Subsequently, the VTRA model evaluates POTENTIAL risk changes in terms of POTENTIAL exposure, POTENTIAL accident frequency and POTENTIAL oil loss for the VTRA Study Area as a whole and by fifteen VTRA Waterway Zones depicted in Figure E-2. The following four What-If Scenarios were modeled in this study and evaluated for potential risk increases from the 2015 Base Case Scenario¹:

- (1) **US232:** A collection of terminal projects adding an estimated 232 focus vessels (229 being tank focus vessels) to the VTRA 2015 modeled base case year traffic with these 232 vessels travelling predominantly through US Waters.
- (2) **KM348:** The Westridge marine terminal expansion project adding an estimated 348 tank focus vessels to the VTRA 2015 modeled base case year traffic.
- (3) **USKMCA1600:** The combination of US232 and KM348 with a collection of terminal projects adding an additional estimated 1020 Focus Vessels (997 being cargo focus vessels) to the VTRA 2015 modeled base case year traffic with these 1020 focus vessels travelling predominantly through Canadian Waters.
- (4) **USKMCALN2250:** The combination of USKMCA1600 with a collection of terminal projects adding an additional estimated 650 LNG vessels to the VTRA 2015 modeled base case year traffic while predominantly travelling through Canadian Waters. **The VTRA 2015 Model**, **however**, **does not contain a model for the potential consequences of an accident** with an LNG Tanker. Thus, LNG Tankers for the purposes of the VTRA 2015 study are **minimally modeled** for traffic impact as <u>cargo focus vessels</u> only. Hence, risk metrics evaluated for the USKMCALN2250 What-If Scenario ought to be considered <u>lower</u> **bounds of those risk metrics**.

Thus the number at the end of each What-If Scenario descriptor reflects the total number of focus vessels that are added to the Base Case Scenario while excluding from that number the bunkering support numbers for those What-If Scenarios. Hence, the total number of focus vessels, since Oil barges are part of the focus vessel group, is higher than the ending number of the What-If Scenario name.

¹ Bunkering support for the various terminal projects was also modeled in the VTRA 2015 What-If Scenarios. Specifically, 49, 17, 177 and 207 bunker trips were added as part of the US232, KM348, USKMCA1600 and USKMCALN2250 What-If Scenario descriptions.

The purpose of this vessel traffic risk assessment (VTRA) is to evaluate the combined POTENTIAL changes in risk in light of a number of potential maritime terminal development projects in various stages of their permitting processes potentially coming to fruition and to inform the State of Washington, the United States Coast Guard, the Puget Sound Harbor Safety Committee, tribes, local governments, industry, non-profit groups in Washington State and British Columbia and other stakeholders in this maritime community. Vessel traffic collision and grounding risks are evaluated for tank focus vessels (oil tankers, chemical carriers, oil barges and articulated tug barges) and cargo focus vessels (bulk carriers, container ships and other cargo vessels) combined in the VTRA 2015 Study in terms of an overall POTENTIAL accident frequency and in terms overall POTENTIAL Oil Losses by VTRA study area and by fifteen waterway zones.

The combined evaluated POTENTIAL risk changes serve as an information source to these stakeholders as to what the POTENTIAL risk changes might be, should some or all of the terminal projects represented in the four What-If Scenario come to fruition, rather than individually evaluated POTENTIAL risk changes by terminal project². Evaluated risk changes are evaluated by the combined focus vessel group in the VTRA 2015 Study in terms of percent changes or relative multipliers from the 2015 Base Case Scenario combined analysis results and therefor are not evaluated as percent changes or relative multipliers applicable to an individual analysis obtained were one to have focused on a particular focus vessel member type within that focus vessel group (which may be more typical when evaluating relative POTENTIAL risk changes when focusing on an individual terminal project potentially coming to fruition). The combined evaluated POTENTIAL risk changes for the What-If Scenario's above are provided in the VTRA 2015 study by the following POTENTIAL Oil Loss Categories:

- A. $2500 \text{ m}^3 \text{ or more of POTENTIAL Oil Losses}$
- B. $1000 \ m^3$ 2500 $\ m^3$ POTENTIAL Oil Losses
- C. $1 m^3$ 1000 m³ POTENTIAL Oil Losses
- D. $0 m^3 1 m^3$ POTENTIAL OIL Losses

The information about POTENTIAL risk changes in terms of overall POTENTIAL Oil Loss and their distribution across the four POTENTIAL Oil Loss Categories above, should some or all of the terminal projects represented in the four What-If Scenario's come to fruition, may serve as a useful information source in the selection of a portfolio of risk mitigation measures that attempts to address a particular or all POTENTIAL oil loss categories.

Description of the four What-If Scenarios and their ingredient terminal development projects

A VTRA 2015 Working Group (see, Figure E-1) selected the maritime terminal development projects to be included in the above four What-If Scenario's. The inclusion of these terminal

² The exception being the KM348 What-If Scenario which deals only with the Westridge terminal expansion.

projects in the four What-If Scenarios above ought by no means to be interpreted as to imply that these terminal projects may come to fruition. Rather, the inclusion of these terminal projects in the VTRA 2015 study ought to be seen as being part of a safety culture being practiced in this maritime community over many years of which the formation of the Puget Sound Harbor Safety Committee back in 1997 and its bi-monthly held meetings since then is a prime example.

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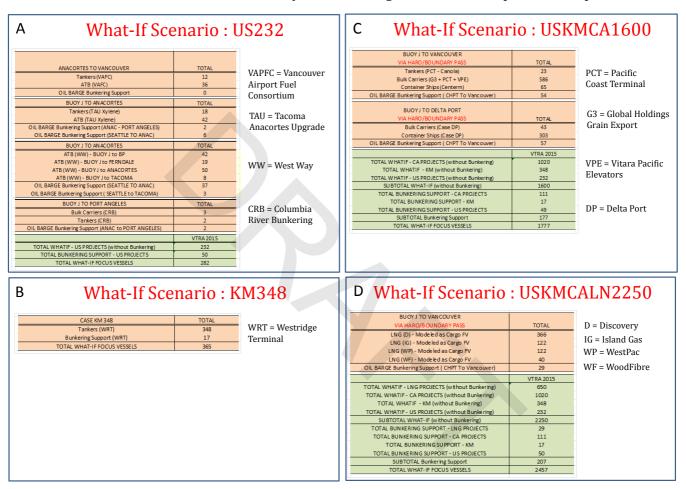


Figure 3-1.Terminal projects included in the four What-If Scenarios with bunkering support. A: US232, B: KM348, C: USKMCA1600, D: USKMCALN2250.

The maritime terminal projects represented in the four What-If Scenarios and the number of cargo focus vessels, tank focus vessels and bunkering support to be added to the 2015 Base Case Scenario model, are depicted in Figure 3-1. The specific number of focus vessels to be added for each POTENTIAL maritime terminal project coming to fruition, were provided by the VTRA 2015 Working Group. The specific routes for each of the four What-If Scenarios modeled in the VTRA 2015 model are depicted in Figure 3-2. These routes were selected from existing focus vessel routes available in the VTRA 2010 Model and with the guidance of the VTRA 2015 working group.

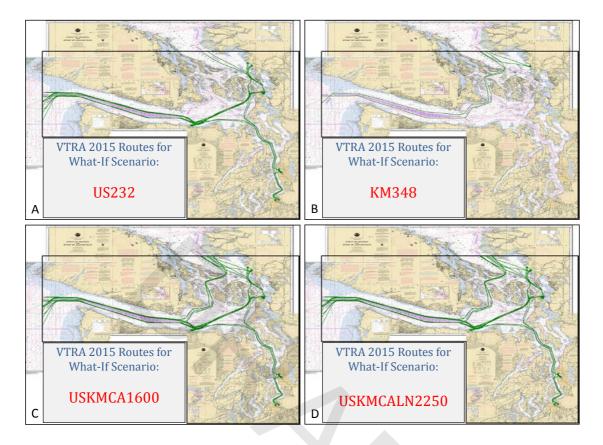
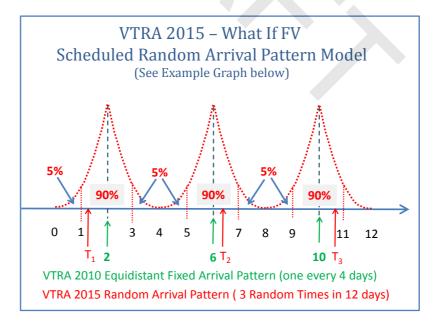


Figure 3-2. Modeled focus vessel routes for the Four What-If Scenario with bunkering support. A: US232, B: KM348, C: USKMCA1600, D: USKMCALN2250.





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The descriptor for a What-If Scenario is also chosen to reflect the predominant location of these focus vessel routes. For example, the US232 What-If Scenario descriptor reflects that the focus vessel routes with the maritime terminal projects associated with this US232 What-If Scenario are predominantly located in US Waters. This is not the case for the other three what-if scenarios evaluated where such a distinction between predominantly travel waters (i.e. either US or Canadian waters) cannot be made. Laden assumptions for tank focus vessels associated with these terminal projects were the same as those for tank focus vessels represented in the VTRA 2010 analysis (see, [21]), with the exception of the West Way project where ATB's are assumed to be laden inbound and un-laden outbound.

The arrival process that was modeled in the VTRA 2015 analysis is another distinguishing feature between the VTRA 2010 model and the VTRA 2015 Model. Whereas in the VTRA 2010 arrivals were modeled equidistant in time ensuring a certain number of focus vessels arriving per year, the arrival pattern in the VTRA 2015 model are modeled at random arrival times. The difference between the VTRA 2010 arrival process and the VTRA 2015 random arrival process is graphically depicted in Figure 2-16. The example depicted in Figure 2-16 provides with green arrows a hypothetical equidistant arrival process of one arrival every four days, which is the arrival process modeled in the VTRA 2010 while ensuring a number of focus vessels per year, whereas the red arrows in Figure 2-16 exemplifies three randomly selected times T₁, T₂ and T₃ over the same 12day period depicted in Figure 2-16. This random arrival process is referred to as a *scheduled* random arrival process as the most likely values of these random arrival times are set at the fixed scheduled arrival times process of the VTRA 2010 model, as depicted in Figure 2-16, but with a 90% probability of these random arrivals occurring over half the distance in time between equidistant consecutive most likely arrival times while being symmetrically distributed to the left and right of these most likely values. In Figure 2-16, for example, there is a 90% probability of a random arrival in the time periods [1,3], [5,7] and [9,11], whereas the most likely arrival times are depicted at times 4, 6 and 10 in Figure 2-16 at the midpoints of these three time periods, respectively. This choses random arrival process for focus vessels is called a scheduled random *arrival process* since it assures a certain number of focus vessels arrival per year, but also because these selected random arrival times of What-If focus vessels are set fixed from simulation run to simulation run. In other words, changes evaluated or differences observed in risk metric results between What-If Scenarios that contain a particular maritime terminal project in both, are not a result of these randomly selected, but fixed, arrival times for such a terminal project. In simulation lingo the use of this technique is called a *variance reduction technique* [25].

US232 analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL accident frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100%-98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was evaluated as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 3-4 one observes that overall for the US232 What-If Scenario about a +32% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area. Figure 3-5 shows that the distribution of this about 132% of POTENTIAL Oil Loss was evaluated for the US232 What-If Scenario as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@72% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@13% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@46% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 132% of POTENTIAL Oil Loss per year for the US232 What-If Scenario (in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the 2015 Base Case Scenario, one observes that of the +32% POTENTIAL Oil Loss increase about +30% is accounted for by the 2500 m³ or more POTENTIAL Oil Loss Category and the close to +2% remainder by the 1000 m³ - 2500 m³ POTENTIAL Oil Loss and the 1 m³ - 1000 m³ POTENTIAL Oil Loss categories.

Figure 3-6 presents the relative increases of the total POTENTIAL Oil Loss evaluated for the US232 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.32 (green highlight in Figure 3-6) for the VTRA 2015 Study Area as a whole for the US232 What-If Scenario. From Figure 3-6 one observes that the largest relative increase is evaluated by the VTRA 2015 Model in the Guemes waterway zone with a relative multiplicative factor of about 2.07 (red highlight in Figure 3-6) in terms of POTENTIAL Oil loss. Thus, one observes that while overall a relative factor increase is observed of about 1.32 for the

VTRA 2015 study area combined, these relative factors can be higher or lower within a particular waterway zone within the VTRA 2015 study area. In other words, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Guemes waterway zone by about a relative multiplicative factor of 2.07 in the US232 What-If Scenario. The other waterway zones that experience a higher POTENTIAL Oil loss relative factor increase for the US232 What-If Scenario than the VTRA Study Area are the waterway zones Saddlebag, Buoy J, Rosario and Georgia Strait with relative factors of about 1.59, 1.44, 1.39 and 1.38 (yellow highlights in Figure 3-6), respectively.

Figure 3-7 presents the relative increases of the total POTENTIAL Accident Frequency evaluated for the US232 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.04 (green highlight in Figure 3-6) for the VTRA 2015 Study Area combined for the US232 What-If Scenario. Thus overall, the VTRA 2015 Model evaluated about $1.04 \times 4.4 \approx 4.6$ number of accidents per year of which now about 102% (in terms of 2015) Base Case POTENTIAL Accident frequency percentages) fall in the 0 m³ – 1 m³ POTENTIAL OIL Loss category. From Figure 3-7 one observes that the largest relative increase is evaluated by the VTRA 2015 Model in the Guemes and Rosario waterway zones with a relative factor of about 1.22 and 1.11 (red highlights in Figure 3-7), respectively, in terms of POTENTIAL Accident Frequency. Thus, one observes that while overall a relative factor increase is observed of 1.04 for the VTRA 2015 study area as a whole, these relative factors can be higher or lower within a particular waterway zone in the VTRA study area. In other words, the POTENTIAL Accident Frequency evaluated in the 2015 Base Case Scenario increases within the Guemes waterway zone and Rosario Waterway zones by about a factor 1.22 and 1.11, respectively in the US232 What-If Scenario analysis. The other waterway zones that experience a higher POTENTIAL Accident Frequency relative factor increase for the US232 What-If Scenario than the VTRA Study Area, are the waterway zones Saddlebag, Buoy J and Saragota Skagit with relative factors of about 1.08, 1.08, and 1.06 (yellow highlights in Figure 3-7), respectively.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) over a 10-year period. Thus, for example, Figure 3-8 shows an estimated probability³ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area, of about $0.80\%^4$. Recall from Figure 3-5A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 72% (in terms of 2015 Base Case Scenario percentages) of the overall POTENTIAL Oil Loss evaluated for the US232 What-If Scenario (@ \approx 132%). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be

³ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

⁴ A 1% probability equals to a probability of 1/100.

considered a low probability event evaluated at 0.80% (up by a multiplicative factor of 1.6, green highlight in Figure 3-8, from the same probability evaluated for the 2015 Base Case Scenario), it's probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 72% of the overall POTENTIAL Oil Loss (up by a factor 1.7 from POTENTIAL Oil loss evaluated for 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the 2015 Base Case Scenario) for the US232 What-If Scenario (which was evaluated at about 132% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). In other words, this 2500 m³ or more POTENTIAL Oil Loss evaluate for the US232 What-If Scenario however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 3-8 for the US232 What-If Scenario, one observes a relative factor increase 2.59 (red highlight in Figure 3-8) for the Guemes waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period for this particular waterway zone. Other waterway zones that experience about the same or higher relative factors for these probabilities as compared to the VTRA Study area, are the waterway zones Buoy J, Saddlebag and Georgia Strait with relative factors 1.76, 1.74 and 1.59, respectively.

Similar observations can be made from Figure 3-9, Figure 3-10 and Figure 3-11 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³, respectively. While about 0% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the US232 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-11 at about 100%. In other words, it is estimated that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will likely happen within the VTRA Study Area within a 10-year period. While about a 13% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (up by close to +1% from the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the US232 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-9 at about 0.66%. Finally, while about a 46% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about the same percentage as evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the US232 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-10 at about 54.2% (about the same percentage as evaluated for the 2015 Base Case 2015 Scenario in this particular POTENTIAL Oil Loss Category).

As was the case for Figure 3-8, red highlights shows the largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-9, Figure 3-10 and Figure 3-11. Yellow highlights shows the next largest relative factor increases

experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-9, Figure 3-10 and Figure 3-11. Figure 3-12, Figure 3-13, Figure 3-14 and Figure 3-15 provide estimated average spill size per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the US232 What-if Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 3-9, Figure 3-10 and Figure 3-11 in the manner it was described above for Figure 3-8, but also the summary table for the US232 What-If Scenario comparison to the Base Case 2015 Scenario in Appendix D.

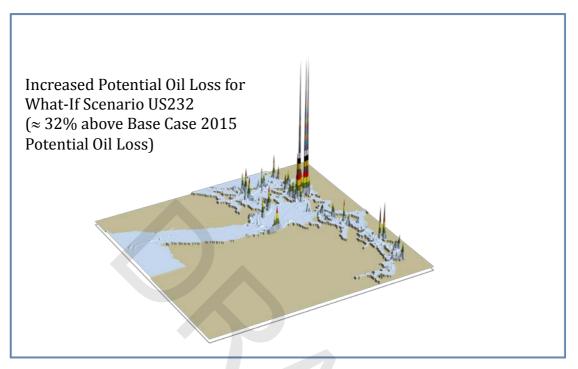
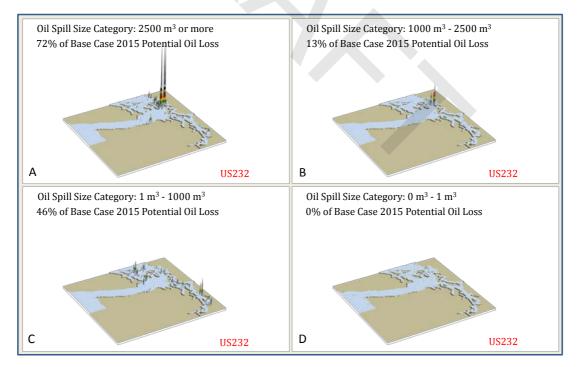


Figure 3-4. 3D Geographic profile of POTENTIAL oil loss for What-If Scenarios US232.





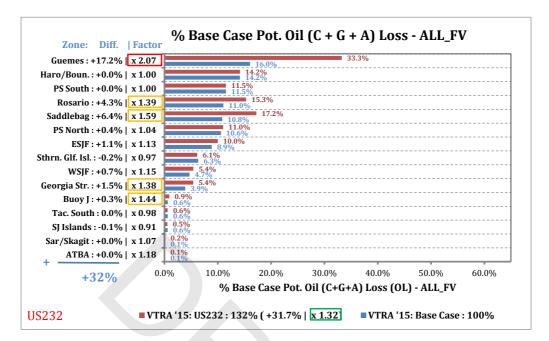


Figure 3-6. Relative comparison of POTENTIAL Oil Loss by waterway zone. Blue bars show the percentages by waterway zone for the 2015 Base Case 2015, red bars show the percentages for What-If Scenario US232 both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

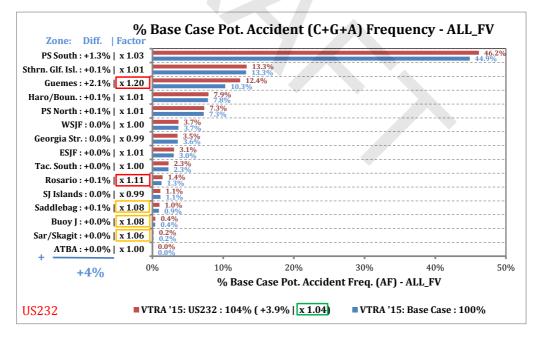


Figure 3-7. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Blue bars show the percentages by waterway zone for the 2015 Base Case, red bars show the percentages for What-If Scenario US232 both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

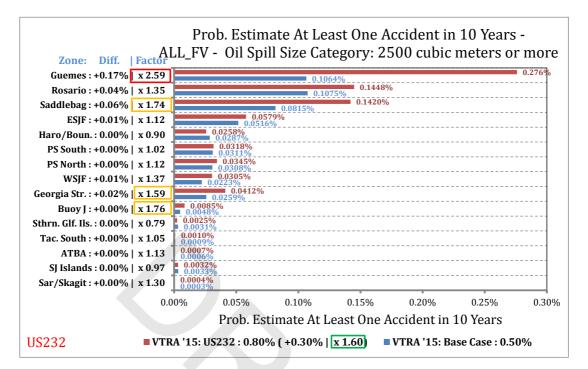


Figure 3-8. US232 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

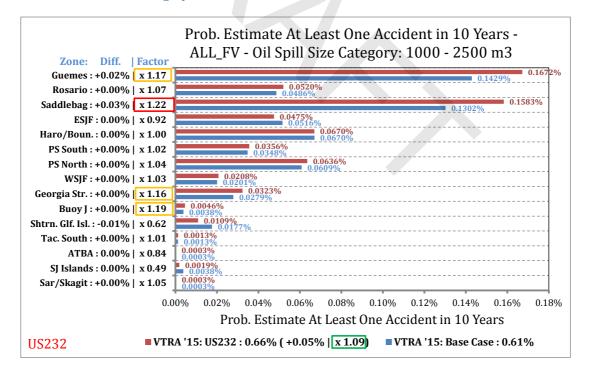


Figure 3-9. US232 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

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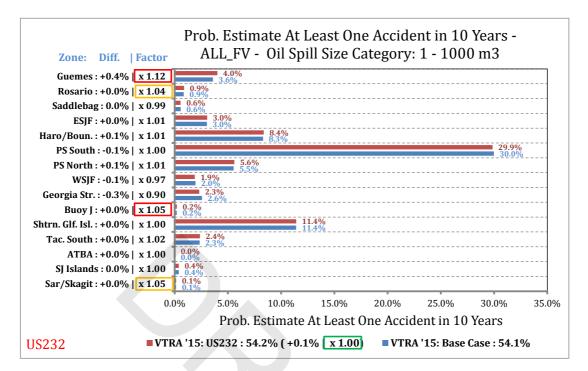


Figure 3-10. US232 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

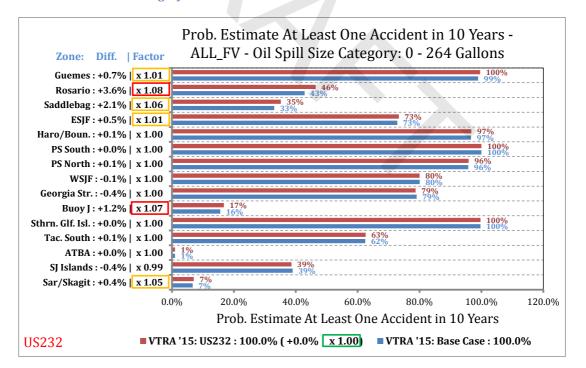


Figure 3-11. US232 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

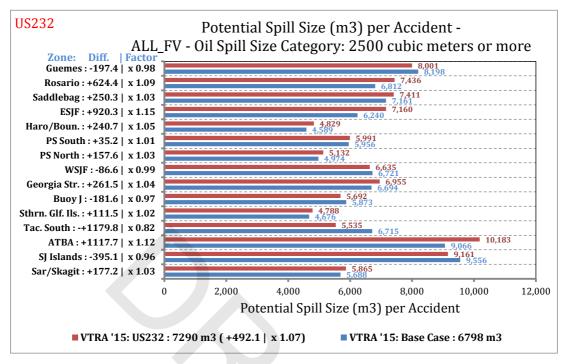


Figure 3-12. US232 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

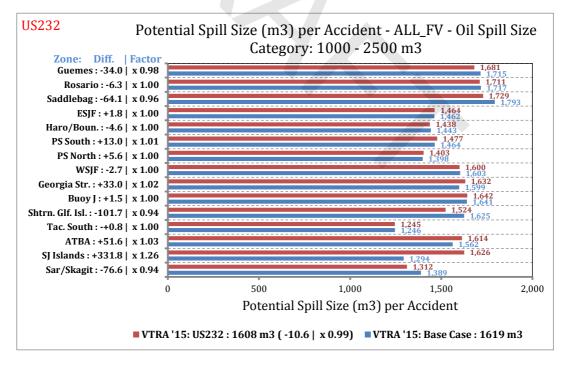


Figure 3-13. US232 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

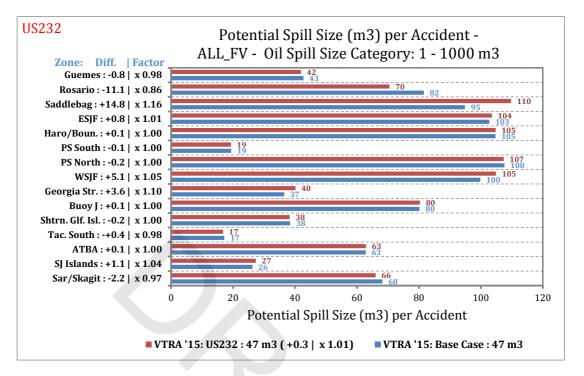
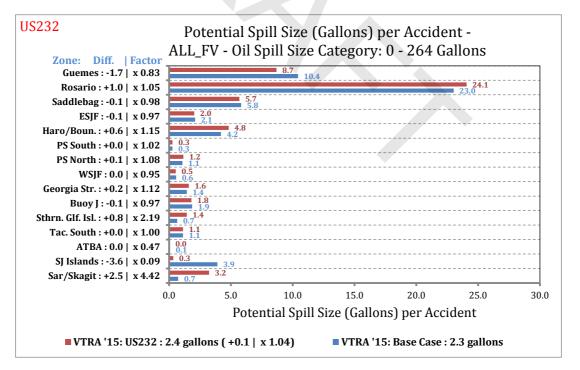


Figure 3-14. US232 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.





KM348 analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL accident frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was evaluated as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 3-16 one observes that overall for the KM348 What-If Scenario about a +21% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area. Figure 3-17 shows that the distribution of this about 121% of POTENTIAL Oil Loss was evaluated for the KM348 What-If Scenario as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@57% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@18% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@46% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 121% of POTENTIAL Oil Losses per year for the KM348 What-If Scenario (in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the 2015 Base Case Scenario one observes that of the +21% POTENTIAL Oil Loss increase about +15% is accounted for by the 2500 m³ or more POTENTIAL Oil Loss Category, close to +6% by the 1000 m³ - 2500 m³ POTENTIAL Oil Loss category.

Figure 3-18 presents the relative increases of the total POTENTIAL Oil Loss evaluated for the KM348 Scenario by the fifteen waterway zones in the VTRA 2015 study area. First observe the overall multiplicative factor of 1.21 (green highlight in Figure 3-18) for the VTRA 2015 Study Area as a whole for the KM348 What-If Scenario. From Figure 3-18 one observes that the largest relative increases are evaluated by the VTRA 2015 Model in the Buoy J and Haro-Strait Boundary Pass waterway zones with relative multiplicative factor of about 2.48 and 2.04 (red highlights in Figure 3-18) in terms of POTENTIAL Oil loss. Thus, one observes that while overall a relative

factor increase is observed of about 1.21 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone. In other words, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Buoy J waterway zone by about a relative multiplicative factor of 2.48 in the KM348 What-If Scenario. Similarly, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Haro-Strait Boundary Pass waterway zone by about a multiplicative factor of 2.04 in the KM348 What-If Scenario. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative factor increase for the KM348 What-If Scenario than the VTRA Study Area, are the waterway zones East Strait of Juan de Fuca and West Strait of Juan de Fuca with relative factors of about 1.78 and 1.40 (yellow highlights in Figure 3-18), respectively.

Figure 3-19 presents the relative increases of the total POTENTIAL Accident Frequency evaluated for the KM348 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.01 (green highlight in Figure 3-19) for the VTRA 2015 Study Area combined for the KM348 What-If Scenario. Thus overall, the VTRA 2015 Model evaluated about $1.01 \times 4.4 \approx 4.5$ number of accidents per year of which now (in terms of Base Case 2015) POTENTIAL Accident frequency percentages) about 99.3% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category. From Figure 3-19 one observes that the largest relative increase is evaluated by the VTRA 2015 Model in the Rosario and Buoy J waterway zones with a relative factor of about 1.14 and 1.10 (red highlights in Figure 3-19), respectively, in terms of POTENTIAL Accident Frequency. What this demonstrates is that the VTRA Maritime Transportation System (MTS) and changes in a particular waterway zone (Haro-Strait/Boundary Pass in this Case) may result in changes elsewhere in the VTRA Study area (in this case Rosario Strait) due to timing changes of vessel departures in the VTRA 2015 Model and as a result of POTENTIAL changes in the route that a focus vessel followed originally in the 2015 Base Case Scenario. This could be seen as an unintended consequence of the KM348 What-If Scenario. Summarizing, one observes that while overall a relative factor increase is observed of 1.01 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone. In others words, the POTENTIAL Accident Frequency evaluated in the 2015 Base Case Scenario increases within the Rosario waterway zone and Buoy J Waterway zones by about a factor 1.14 and 1.10, respectively in the KM348 What-If Scenario. The other waterway zones that experience a higher POTENTIAL Accident Frequency relative factor increase for the KM348 What-If Scenario than the VTRA Study Area are the waterway zones San Juan Islands, Haro-Strait/Boundary Pass, and East Strait of Juan de fuca with relative multiplicative factors of about 1.09, 1.08, and 1.06 (yellow highlights in Figure 3-19), respectively.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) over

a 10-year period. Thus, for example, Figure 3-20 shows an estimated probability⁵ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area, of about 0.97%⁶. Recall from Figure 3-17A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 57% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the KM348 What-If Scenario ($@ \approx 121\%$). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 0.97% (up by a multiplicative factor of 1.95, green highlight in Figure 3-20, from the same probability evaluated for the Base Case 2015 Scenario), it's probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 57% of the overall POTENTIAL Oil Loss (up by a factor 1.37 from POTENTIAL Oil loss evaluated for 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the KM348 What-If Scenario (which was evaluated overall at about 121% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to about half of the POTENTIAL Oil Loss evaluated for the KM348 What-If Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 3-20 for the KM348 What-If Scenario, one observes a relative multiplicative factor increase of 9.39 and 9.01 (red highlights in Figure 3-20) for the Haro-Strait/Boundary Pass and Southern Gulf Islands waterway zones for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period for these particular waterway zones. Other waterway zones that experience about the same or higher relative factors for these probabilities as compared to the VTRA Study area, are the waterway zones East Strait of Juan de Fuca, Buoy J and West Strait of Juan de Fuca with relative multiplicative factors 4.60, 2.98 and 2.00, respectively.

Similar observations can be made from Figure 3-21, Figure 3-22, and Figure 3-23 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³, respectively. While close to 0% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the KM348 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-23 at about 100%. In other words, it is estimated that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will likely happen within the VTRA Study Area within a 10-year period. While about an 18% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (up by close to +6% from the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the KM348

⁵ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

⁶ A 1% probability equals to a probability of 1/100.

What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-21 at about 0.83%. Finally, while about a 46% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (up by nearly +1% increase as evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the KM348 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-22 at about 54.0% (about the same percentage as evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category).

As was the case for Figure 3-20, red highlights shows the largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-21, Figure 3-22, and Figure 3-23. Yellow highlights shows the next largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-21, Figure 3-22, and Figure 3-23. Figure 3-24, Figure 3-25, Figure 3-26 and Figure 3-27 provide estimated average spill size per accident for the four POTENTIAL Oil Loss Categories for the VTRA study area and by waterway zone. Appendix D provides a summary table of by VTRA study area relative comparisons from the 2015 Base Case Scenario analysis to the KM348 What-if Scenario analysis for the different risk metrics evaluated/estimated in the VTRA 2015 study area. We encourage the readers to study in more detail the results in Figure 3-21, Figure 3-22, and Figure 3-23 in the manner it was described above for Figure 3-20, but also the summary table for the KM348 What-If Scenario comparison to the Base Case 2015 Scenario in Appendix D.

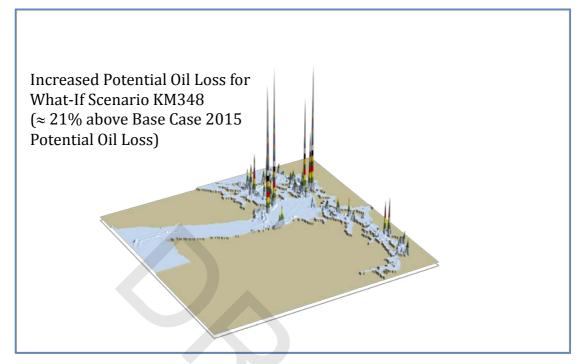


Figure 3-16. 3D Geographic profile of POTENTIAL oil loss for What-If Scenarios KM348.

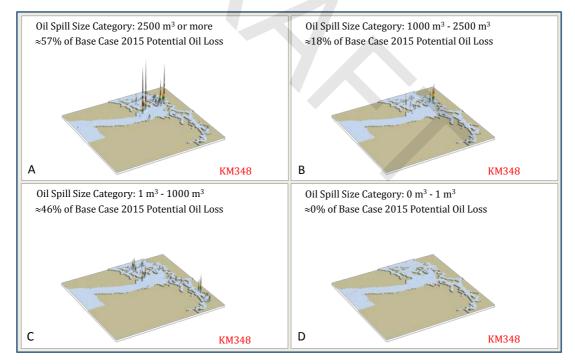


Figure 3-17. Components of 3D Geographic profile of What-If KM348 POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

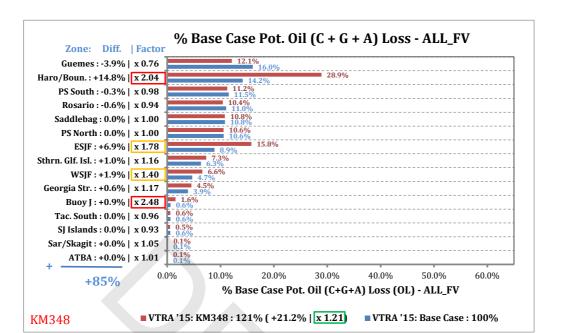


Figure 3-18. Relative comparison of POTENTIAL Oil Loss by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario KM348 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

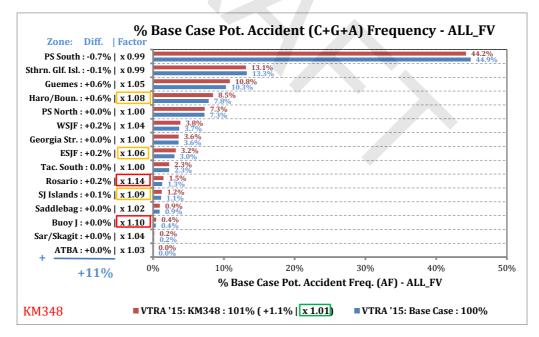


Figure 3-19. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario KM348 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

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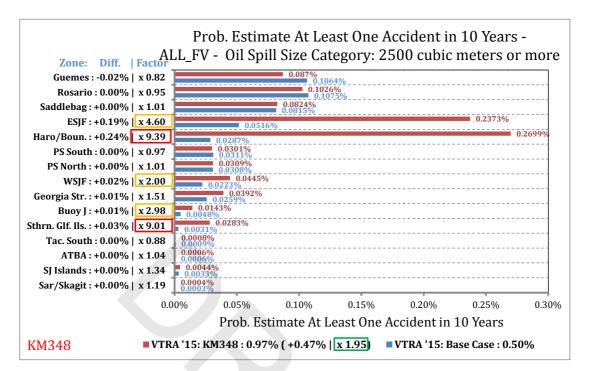


Figure 3-20. KM348 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

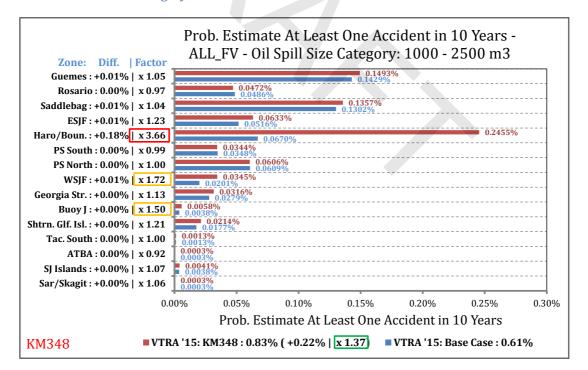


Figure 3-21. KM348 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

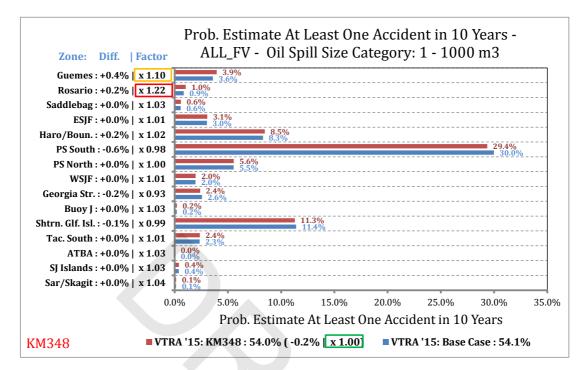


Figure 3-22. KM348 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

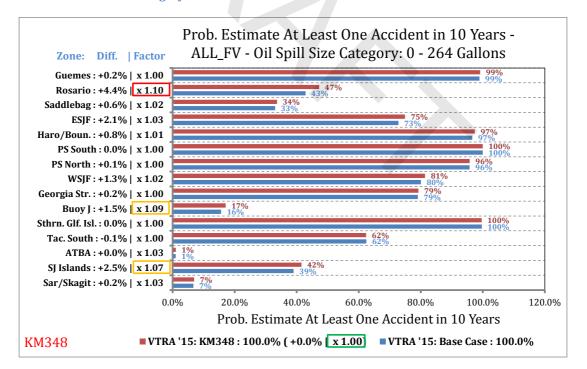


Figure 3-23. KM348 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

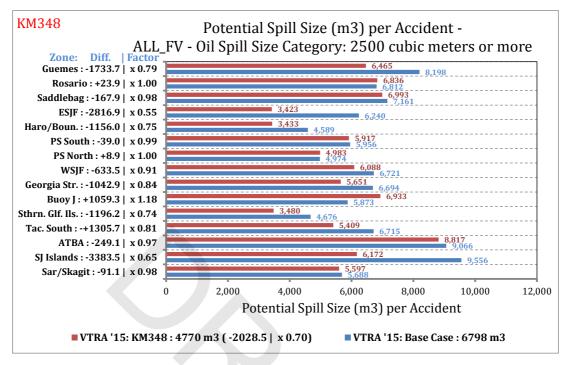


Figure 3-24. KM348 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

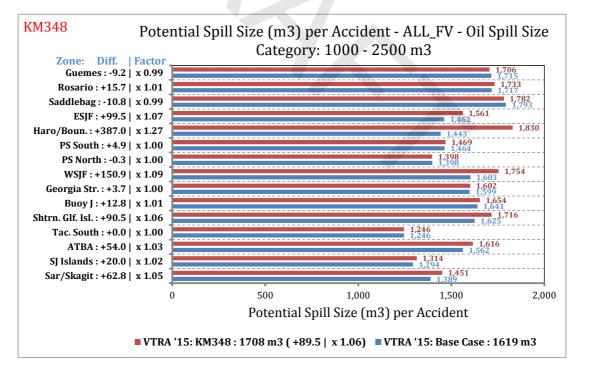


Figure 3-25. KM348 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

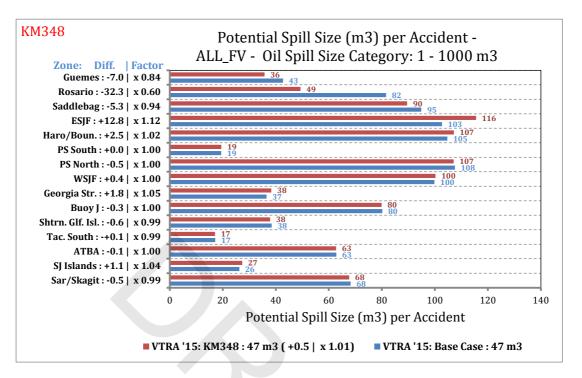
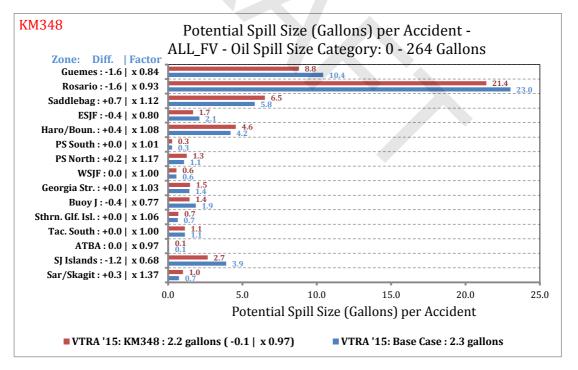


Figure 3-26. KM348 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.





USKMCA1600 analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL accident frequency per year of approximately 4.4 accidents per year for the 2015 Base Case Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was evaluated as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 3-28 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@71% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% total POTENTIAL Oil Loss per year for the USKMCA1600 What-If Scenario (in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the 2015 Base Case Scenario one observes that of the +85% POTENTIAL Oil Loss increase about +49% is accounted for by the 2500 m³ or more POTENTIAL Oil Loss Category, close to +28% is accounted for by the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category, about +8% by the 1000 m³ - 2500 m³ POTENTIAL Oil Loss category.

Figure 3-30 presents the relative increases of the total POTENTIAL Oil Loss evaluated for the USKMCA1600 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.85 (green highlight in Figure 3-30) for the VTRA 2015 Study Area combined for the USKMCA1600 What-If Scenario. From Figure 3-30 one observes that the largest relative increases are evaluated by the VTRA 2015 Model in the Buoy J and Haro-Strait Boundary Pass waterway zones with relative multiplicative factor of about 4.09 and 3.53 (red

highlights in Figure 3-30) in terms of POTENTIAL Oil loss. Thus, one observes that while overall a relative factor increase is observed of about 1.85 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone in the VTRA study area. In other words, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Buoy J waterway zone by about a relative multiplicative factor of 4.09 in the USKMCA1600 What-If Scenario. Similarly, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Haro-Strait/Boundary Pass waterway zone by about a factor 3.53 in the USKMCA1600 What-If Scenario. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative factor increases for the USKMCA1600 What-If Scenario than the VTRA Study Area are the waterway zones East Strait of Juan de Fuca, West Strait of Juan de Fuca, Georgia Strait and Guemes with relative factors of about 2.64, 2.08, 1.83 and 1.82 (yellow highlights in Figure 3-30), respectively.

Figure 3-31 presents the relative increases of the total POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.11 (green highlight in Figure 3-31) for the VTRA 2015 study area combined for the USKMCA1600 What-If Scenario. Thus overall, the VTRA 2015 Model evaluated about $1.11 \times 4.4 \approx 4.9$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 109% fall in 0 m³ - 1 m³ POTENTIAL OIL Loss category. From Figure 3-31 one observes that the largest relative increase is evaluated by the VTRA 2015 Model in the Buoy J and Haro-Strait/Boundary Pass waterway zones with a relative factor of about 1.70 and 1.62 (red highlights in Figure 3-31), respectively, in terms of POTENTIAL Accident Frequency. Thus, one observes that while overall a relative factor increase is observed of 1.11 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated in the 2015 Base Case Scenario increases within the Buoy J waterway zone and Haro-Strait/Boundary Pass Waterway zones by about a factor 1.70 and 1.62, respectively in the USKMCA1600 What-If Scenario. The other waterway zones that experience a higher POTENTIAL Accident Frequency relative factor increase for the USKMCA1600 What-If Scenario than the VTRA Study Area are the waterway zones East Strait of Juan de Fuca, West Strait of Juan de Fuca, Guemes and Saddlebag with relative factors of about 1.40, 1.29, 1.18 and 1.12 (yellow highlights in Figure 3-31), respectively.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) over a 10-year period. Thus, for example, Figure 3-32 shows an estimated probability⁷ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and

⁷ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

over the entire VTRA 2015 study area, of about 1.35%⁸. Recall from Figure 3-28A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 91% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the USKMCA1600 What-If Scenario ($@ \approx 185\%$). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.35% (up by a multiplicative factor of 2.71, green highlight in Figure 3-32, from the same probability evaluated for the Base Case 2015 Scenario), it's probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 91% of the overall POTENTIAL Oil Loss (up by a factor 2.17 from POTENTIAL Oil loss evaluated for 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the USKMCA1600 What-If Scenario (which was evaluated at about 185% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to about half of the POTENTIAL Oil Loss evaluated for the USKMCA1600 What-If Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 3-32 for the USKMCA1600 What-If Scenario, one observes a relative factor increase of 11.19 (red highlight in Figure 3-32) for the Haro-Strait/Boundary Pass waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period for this particular waterway zones. Other waterway zones that experience about the same or higher relative factors for these probabilities as compared to the VTRA Study area, are the waterway zones Southern Gulf Islands, Buoy J, East Strait of Juan de Fuca and West Strait of Juan de Fuca with relative factors 6.04, 5.25, 5.06 and 3.10, respectively.

Similar observations can be made from Figure 3-33, Figure 3-34 and Figure 3-35 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³, respectively. While about 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the USKMCA1600 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-35 at about 100%. In other words, it is estimated that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will likely happen within the VTRA Study Area within a 10-year period. While about a 20% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (up by close to +8% from the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the USKMCA1600 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated at a 3-2500 m³ POTENTIAL Oil Loss category (up by close to +8% from the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the USKMCA1600 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-33 at about 0.95%. Finally, while about a 71% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (nearly a +28%

 $^{^{8}}$ A 1% probability equals to a probability of 1/100.

increase as evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category) in the USKMCA1600 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-34 at about 57.2% (close to a +3% percentage increase as evaluated for the 2015 Base Case 2015 Scenario in this particular POTENTIAL Oil Loss Category).

As was the case for Figure 3-32, red highlights shows the largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-33, Figure 3-34 and Figure 3-35. Yellow highlights shows the next largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-33, Figure 3-34 and Figure 3-35. Figure 3-36, Figure 3-37, Figure 3-38 and Figure 3-39 provide estimated average spill size per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the USKMCA1600 What-if Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 3-33, Figure 3-34 and Figure 3-35 in the manner it was described above for Figure 3-32, but also the summary table for the USKMCA1600 What-If Scenario comparison to the Base Case 2015 Scenario in Appendix D.

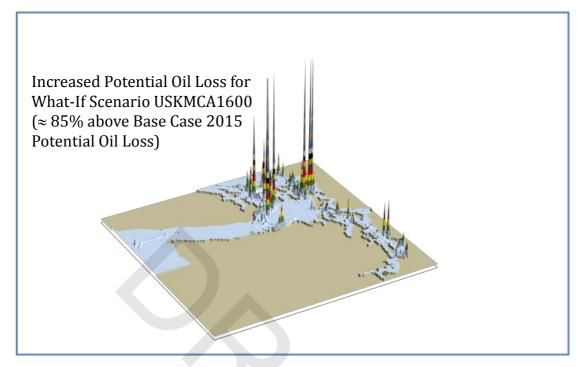


Figure 3-28. 3D Geographic profile of POTENTIAL oil loss for What-If Scenarios USKMCA1600.

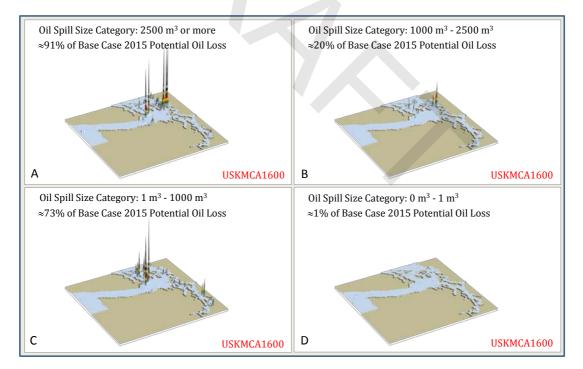


Figure 3-29. Components of 3D Geographic profile of What-If USKMCA1600 POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

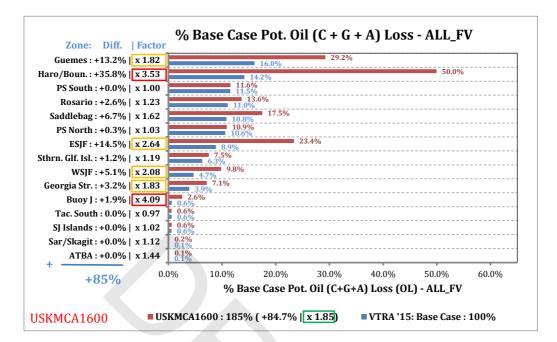


Figure 3-30. Relative comparison of POTENTIAL Oil Loss by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario USKMCA1600 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

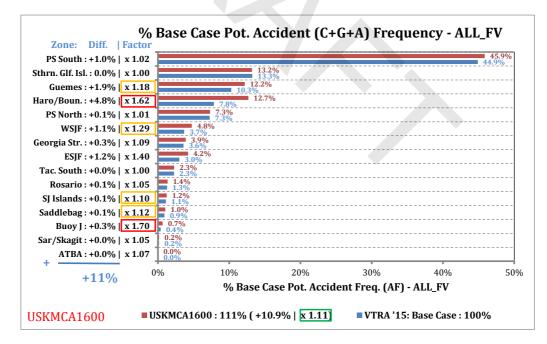
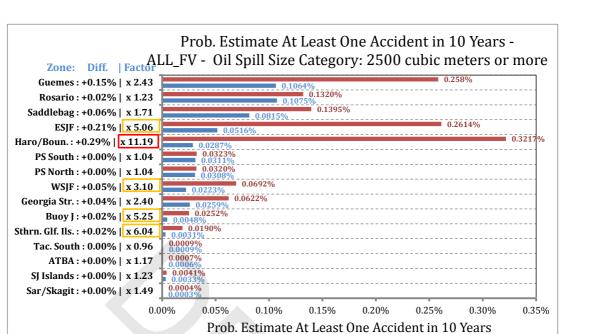


Figure 3-31. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario USKMCA1600 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

USKMCA1600





USKMCA1600 : 1.35% (+0.85% | x 2.71)

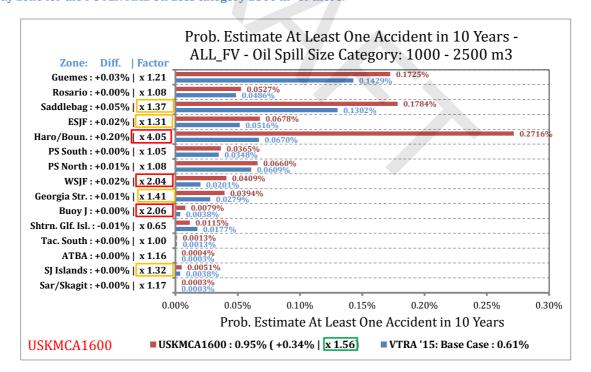


Figure 3-33. USKMCA1600 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

VTRA '15: Base Case : 0.50%

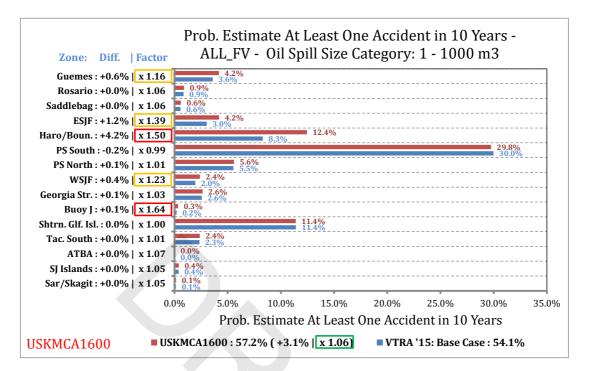


Figure 3-34. USKMCA1600 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

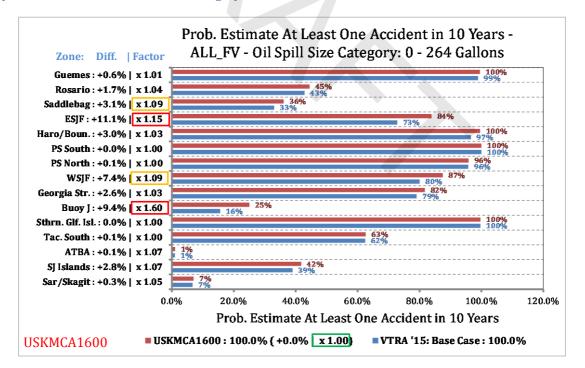


Figure 3-35. USKMCA1600 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

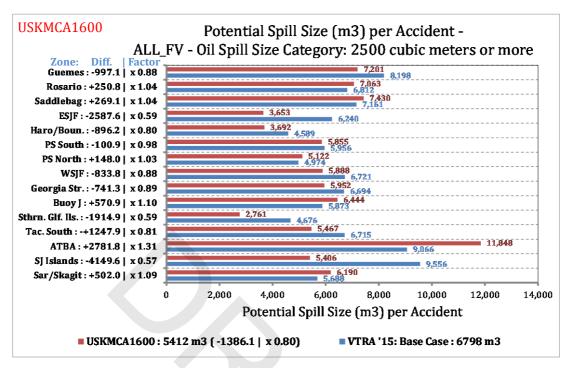


Figure 3-36. USKMCA1600 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

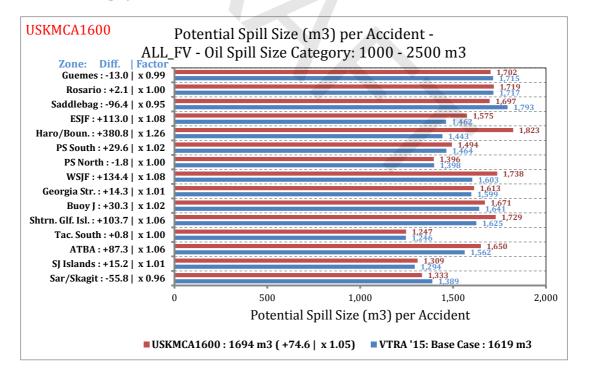


Figure 3-37. USKMCA1600 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

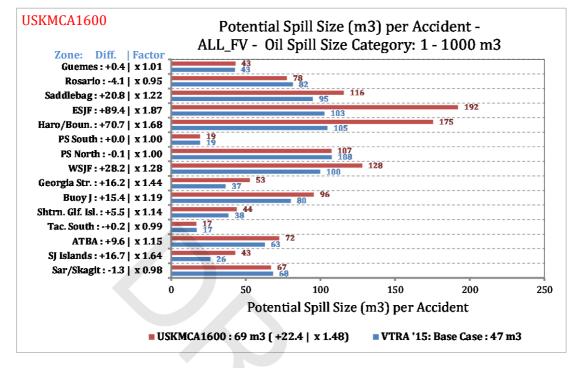


Figure 3-38. USKMCA1600 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

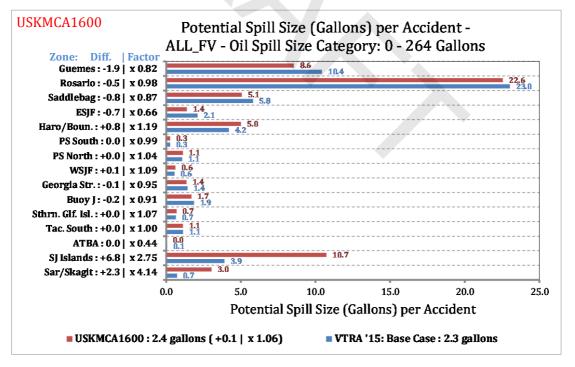


Figure 3-39. USKMCA1600 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCALN2250 analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL accident frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was evaluated as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. $1 m^3 1000 m^3$ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

It is important to emphasize before describing the analysis results of the USKMCALN2250 What-If Scenario that this What-If Scenario was constructed through the combination of the USKMCA1600 What-If Scenario with a collection of terminal projects adding an additional estimated 650 LNG vessels to the VTRA 2015 modeled base case year traffic while predominantly travelling through Canadian Waters. **The VTRA 2015 Model, however, <u>does not</u> contain a model for the potential consequences of an accident with an LNG Tanker. Thus, LNG Tankers for the purposes of the VTRA 2015 study are <u>minimally modeled</u> for traffic impact as <u>cargo focus</u> <u>vessels</u> only. Hence, risk metrics evaluated for the USKMCALN2250 What-If Scenario below ought to be considered <u>lower bounds of those risk metrics</u> throughout all these discussions that follow.**

From Figure 3-40 one observes that overall for the USKMCALN2250 What-If Scenario about a +104% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area⁹. Figure 3-41 shows that the distribution of this about 204% of POTENTIAL Oil Loss was evaluated for the USKMCALN2250 What-If Scenario as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@96% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@87% of Base Case POTENTIAL Oil Losses)
- D. $0 m^3 1 m^3$ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 204% total POTENTIAL Oil Loss per year for the USKMCALN2250 What-If Scenario (in terms of 2015 Base Case Scenario POTENTIAL Oil Loss percentages). Comparing the percentages of each POTENTIAL Oil Loss Category with the

⁹ Thus at least doubling the POTENTIAL Oil Loss evaluated for the Base Case 2015 Scenario over the VTRA Study Area.

percentage of the POTENTIAL Oil Loss categories of the 2015 Base Case Scenario one observes that of the +104% POTENTIAL Oil Loss increase about +54% is accounted for by the 2500 m³ or more POTENTIAL Oil Loss Category, close to +42% is accounted for by the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category, about +8% by the 1000 m³ - 2500 m³ POTENTIAL Oil Loss category, and the nearly +1% remainder by the 0 m³ - 1 m³ POTENTIAL Oil Loss category.

Figure 3-42 presents the relative increases of the total POTENTIAL Oil Loss evaluated for the USKMCALN2250 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 2.05 (green highlight in Figure 3-42) for the VTRA 2015 Study Area combined for the USKMCALN2250 What-If Scenario. From Figure 3-42 one observes that the largest relative increases are evaluated by the VTRA 2015 Model in the Buoy J and Haro-Strait Boundary Pass waterway zones with a relative multiplicative factor of about 5.27 and 4.29 (red highlights in Figure 3-42) in terms of POTENTIAL Oil loss. Thus, one observes that while overall a relative factor increase is observed of about 2.05 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone in the VTRA study area. In other words, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Buoy J waterway zone by about a multiplicative factor of 5.27 in the USKMCALN2250 What-If Scenario. Similarly, the POTENTIAL Oil Loss evaluated in the 2015 Base Case Scenario increases within the Haro-Strait/Boundary Pass waterway zone by about a relative multiplicative factor of 4.29 in the USKMCALN2250 What-If Scenario. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative factor increase for the USKMCALN2250 What-If Scenario than the VTRA Study Area are the waterway zones East Strait of Juan de Fuca, and West Strait of Juan de Fuca with relative factors of about 3.06 and 2.38 (yellow highlights in Figure 3-42), respectively.

Figure 3-43 presents the relative increases of the total POTENTIAL Accident Frequency evaluated for the USKMCALN2250 Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.17 (green highlight in Figure 3-43) for the VTRA 2015 Study Area as a whole for the USKMCALN2250 What-If Scenario. Thus overall, the VTRA 2015 Model evaluated about $1.17 \times 4.4 \approx 5.2$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 115% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category. From Figure 3-43 one observes that the largest relative increase is evaluated by the VTRA 2015 Model in the Buoy J and Haro-Strait/Boundary Pass waterway zones with a relative factor of about 2.15 and 2.04 (red highlights in Figure 3-43), respectively, in terms of POTENTIAL Accident Frequency. Thus, one observes that while overall a relative factor increase is observed of 1.17 for the VTRA 2015 study area combined, these relative factors can be higher (or lower) within a particular waterway zone in the VTRA study area. In others words, the POTENTIAL Accident Frequency evaluated in the 2015 Base Case Scenario increases within the Buoy J waterway zone and Haro-Strait/Boundary Pass waterway zone by about a factor 2.15 and

2.04, respectively in the USKMCALN2250 What-If Scenario. The other waterway zones that experience a higher POTENTIAL Accident Frequency relative factor increase for the USKMCALN2250 What-If Scenario analysis than the VTRA study area, are the waterway zones East Strait of Juan de Fuca, West Strait of Juan de Fuca, Guemes and Georgia Strait with relative factors of about 1.66, 1.47, 1.24 and 1.23 (yellow highlights in Figure 3-43), respectively.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) over a 10-year period. Thus, for example, Figure 3-44 shows an estimated probability¹⁰ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area, of about 1.39%¹¹. Recall from Figure 3-28A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 96% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the USKMCALN2250 What-If Scenario (@ $\approx 205\%$). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10year period may be considered a low probability event evaluated at 1.39% (up by a multiplicative factor of 2.80, green highlight in Figure 3-44, from the same probability evaluated for the Base Case 2015 Scenario), it's probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 96% of the overall POTENTIAL Oil Loss (up by a factor 2.29 from POTENTIAL Oil loss evaluated for 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the USKMCALN2250 What-If Scenario (which was evaluated at about 205% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages). In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to about half of the POTENTIAL Oil Loss evaluate for the USKMCALN2250 What-If Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 3-44 for the USKMCALN2250 What-If Scenario, one observes a relative factor increase of 11.86 (red highlight in Figure 3-44) for the Haro-Strait/Boundary Pass waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period for this particular waterway zone. Other waterway zones that experience about the same or higher relative factors for these probabilities as compared to the VTRA Study area, are the waterway zones Buoy J, Southern Gulf Islands, East Strait of Juan de Fuca, West Strait of Juan de Fuca, and Tacoma South with relative factors 6.73, 6.55, 5.03, 3.53 and 3.21, respectively.

Similar observations can be made from Figure 3-45, Figure 3-46 and Figure 3-47 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³, respect-

¹⁰ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{11}}$ A 1% probability equals to a probability of 1/100.

ively. While close to a 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the USKMCALN2250 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-47 at about 100%. In other words, it is estimated that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will likely happen within the VTRA Study Area within a 10-year period. While about a 20% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (up by about +8% from the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss category) in the USKMCALN2250 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-45, at about 0.96%. Finally, while nearly a 87% POTENTIAL Oil Loss contribution is evaluated for the 2015 Base Case Year in this particular POTENTIAL Oil Loss category) in the USKMCALN2250 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about a +42% increase as evaluated for the 2015 Base Case Year in this particular POTENTIAL Oil Loss Category) in the USKMCALN2250 What-If Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 3-46 at about 59.4% (close to a +5% percentage increase as evaluated for the 2015 Base Case Scenario in this particular POTENTIAL Oil Loss Category).

As was the case for Figure 3-44, red highlights shows the largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-45, Figure 3-46 and Figure 3-47. Yellow highlights shows the next largest relative factor increases experienced by waterway zone than experienced for the VTRA 2015 Study area in Figure 3-45, Figure 3-46 and Figure 3-47. Figure 3-48, Figure 3-49, Figure 3-50 and Figure 3-51 provide estimated average spill size per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the USKMCALN2250 What-if Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 3-45, Figure 3-46 and Figure 3-47 in the manner it was described above for Figure 3-44, but also the summary table for the USKMCALN2250 What-If Scenario comparison to the Base Case 2015 Scenario in Appendix D.

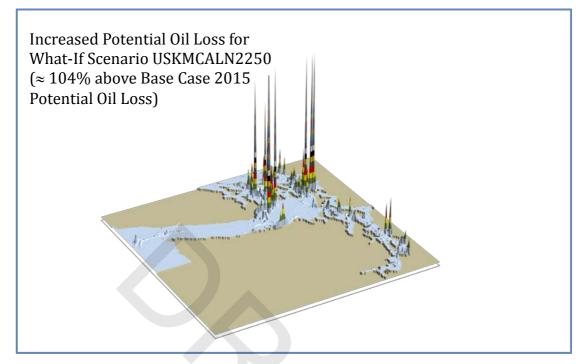


Figure 3-40. 3D Geographic profile of POTENTIAL oil loss for What-If Scenarios USKMCALN2250.

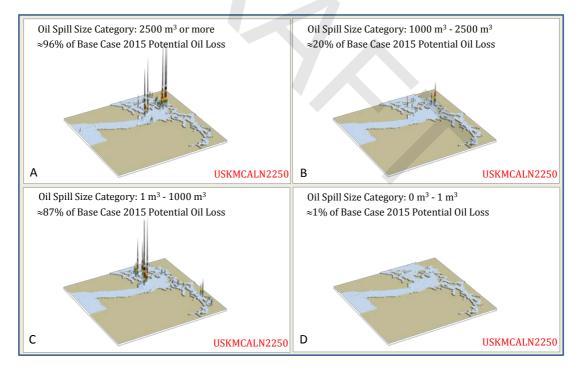


Figure 3-41. Components of 3D Geographic profile of What-If USKMCALN2250 POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

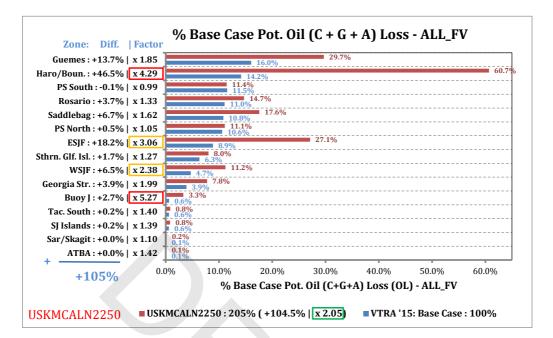


Figure 3-42. Relative comparison of POTENTIAL Oil Loss by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario USKMCALN2250 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

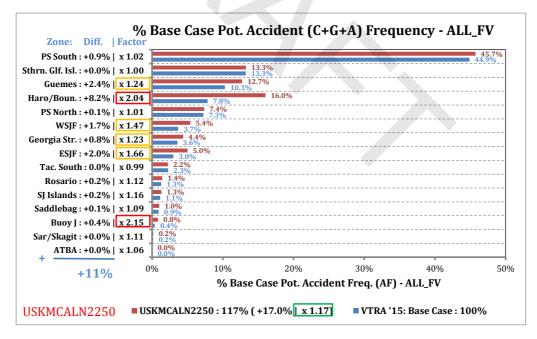
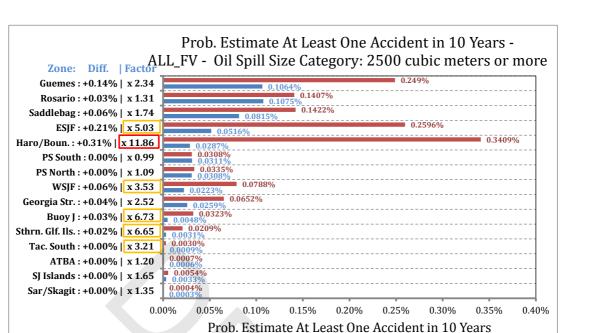


Figure 3-43. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Blue bars show the percentage by waterway zone for the 2015 Base Case Scenario, red bars show the percentage for What-If Scenario USKMCALN2250 in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

USKMCALN2250





USKMCALN2250 : 1.39% (+0.90% | x 2.80)

waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

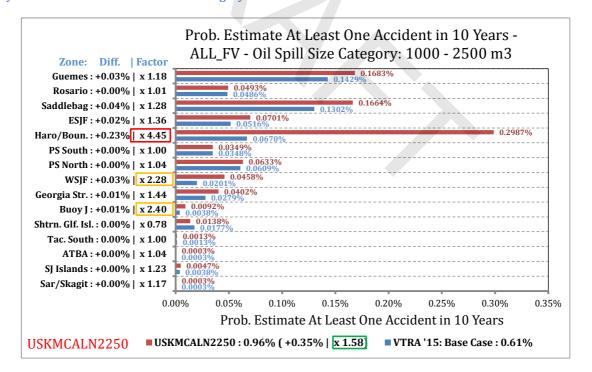


Figure 3-45. USKMCALN2250 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

■ VTRA '15: Base Case : 0.50%

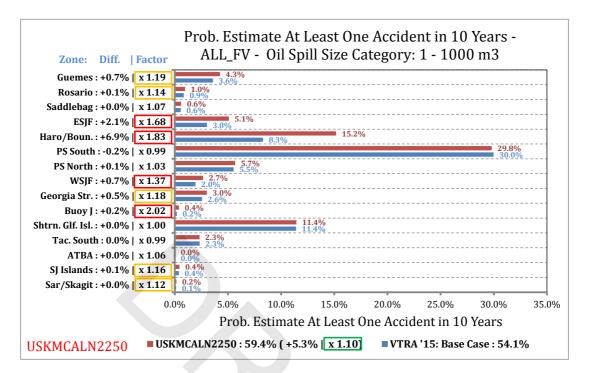


Figure 3-46. USKMCALN2250 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

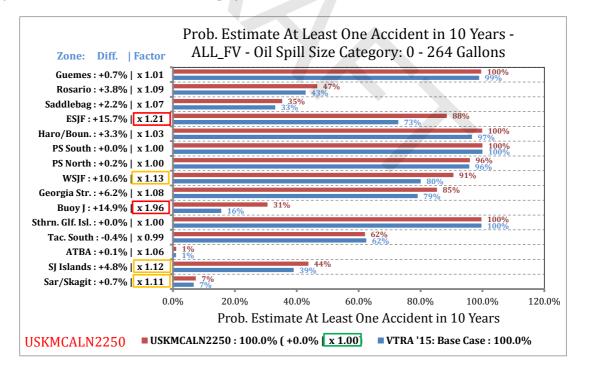


Figure 3-47. USKMCALN2250 relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

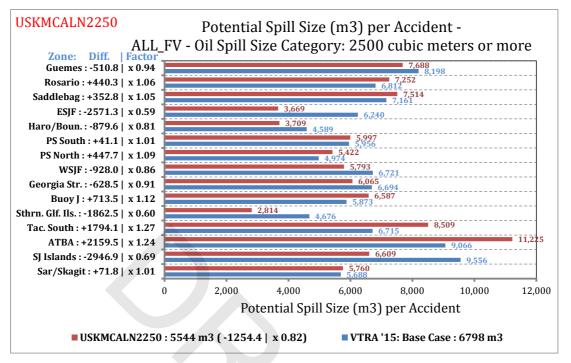


Figure 3-48. USKMCALN2250 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

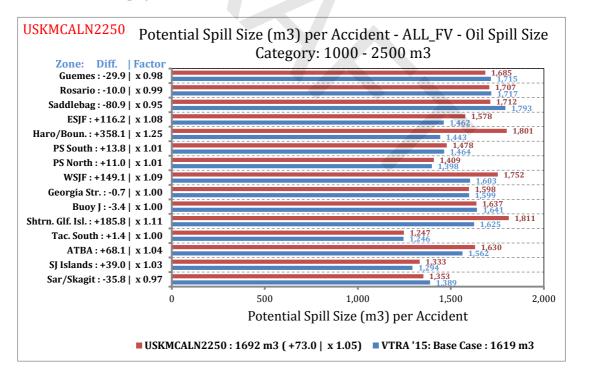


Figure 3-49. USKMCALN2250 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

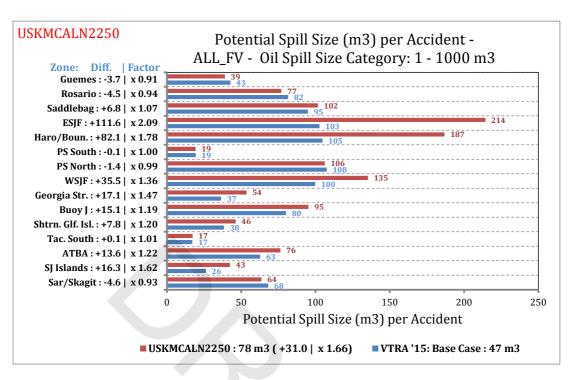


Figure 3-50. USKMCALN2250 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

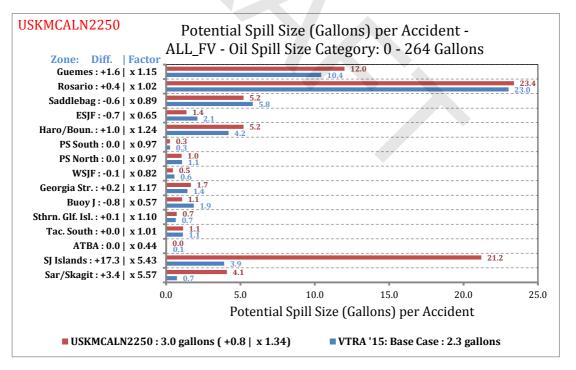


Figure 3-51. USKMCALN2250 relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

4. RMM SCENARIO DESCRIPTION AND ANALYSIS RESULTS

A series of risk mitigation measures were proposed over the course of this study either with involvement of the VTRA 2015 Working Group or by GW/VCU to help inform a risk management process should some of the maritime terminal development projects represented in the four What-If Scenarios USKMCALN2250, USKMCA1600, KM348 or US232 come to fruition. However, the system-wide and waterway zone specific relative effectiveness of these risk mitigations measures were only evaluated relative to the USKMCA1600 scenario only. In other words, caution is in order in not interpreting these relative RMM effectiveness evaluations as being applicable to other What-If Case Scenarios or the 2015 Base Case analysis for that matter.

To achieve risk reduction across the VTRA study area, we believe that the question "which risk mitigation measure should one implement?" is not the right question to ask, but rather one should ask oneself "which portfolio of risk mitigation measures should one implement". This is graphically exemplified in Figure 4-1. Firstly, for an oil spill to occur there must be situations in which they could occur. Given such a situation, an incident, for example a propulsion failure, is preceded by the oil spill event, while, of course an incident does not have to lead to an accident nor an oil spill. Even when an incident leads to an accident, for example a grounding, such a grounding does not have to lead to an oil spill, but it certainly could. The sequence of events that could POTENTIALLLY lead to an oil spill is indicated by the red ovals in Figure 4-1.

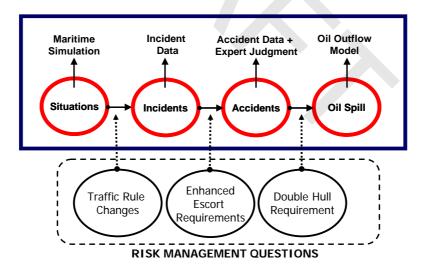


Figure 4-1. Graphical depiction of oil spill accident event chain with risk mitigation measures depicted as intervenors of causal path ways.

The connections between these red oval events in the oil spill accident event chain, indicated by the horizontal arrows in Figure 4-1 are referred to as "causal pathways". To prevent oil spills from

occurring each path way provides an opportunity for risk mitigation to "block the causal pathway". Three examples of such risk mitigation measures are also depicted in Figure 4-1 as the ovals with black borders. A traffic rule risk mitigation measure could, for example, be the creation of a traffic separation scheme. To prevent an incident, e.g. a propulsion failure, from leading to an accident, for example a grounding accident, one could, for example, enhance escort requirements. Should the accident occur, one could reduce the likelihood of an oil spill by requiring double hulls of vessel compartments that contain oil. Hence, these three example risk mitigations measure above are principally different as they all attempt to intervene a different causal pathway.

While, hypothetically, the complete blocking of a causal path way could completely remove oil spill risk, this would be equivalent to saying that "risk is reduced to zero" or "the occurrence of an oil spill is an impossible event", which is not the case. In fact, once a causal pathway has already been targeted through implemented risk mitigation measures it may become progressively more difficult to reduce risk further at that particular causal path way. As such, the modeling of or the more detailed breakdown of a hypothetical oil spill accident event chain, be it locally or system wide, in the search for causal path way "blocking opportunities" that have not been targeted for risk mitigation, could be a worthwhile exercise. Needless to say, as part of that exercise and to observe those opportunities one would have to allocate risk mitigation measures already in place to these causal pathways along the oil spill accident event chain.

Unfortunately, just because risk mitigation is designed to intervene at a particular point in a causal pathway, this does not necessarily mean that it also results in a system wide risk reduction effect. That is, while a risk mitigation measure may be "locally" targeted, e.g. the establishment of a one way zone for traffic, and may result in a risk reduction in such a targeted location zone, it may also result in "unintended consequences" such as, e.g. a slowing down of traffic preceding the waterway zone which could lead to risk increases at those preceding location zones. Of course, one would prefer that the combined effect of a risk mitigation measure, i.e. the targeted risk reduction and POTENTIALLY unintended consequences of its operationalization, results in a "system wide" risk reduction effect.

Overall, we advocate a distributed approach towards risk mitigation, i.e. the identification of a portfolio of risk mitigation measures that intervenes or targets all causal pathways of an accident events chain, while achieving a system wide risk reduction effect. This may be thought of as the "defense in depth principle" of risk management. Two of these trial portfolio scenario analyses were evaluated utilizing the VTRA 2015 model and four separate risk mitigation measures were evaluated individually. Summarizing a total of six RMMs Scenarios were evaluated during the VTRA 2015 Study of which two were portfolios of RMMs. The POTENTIAL effectiveness of these six scenarios was evaluated utilizing the VTRA 2015 model, by implementing them on top of the USKMCA1600 Scenario <u>only</u>. As such, these analyses <u>solely</u> reflect POTENTIAL effectiveness

evaluations of these RMMs <u>should</u> all the maritime development projects in the USKMCA1600 Scenario have come to fruition and subsequently these RMMs have been adopted thereafter.

Description of the six RMM Scenarios enacted upon the USKMCA1600 Scenario

A series of risk mitigation measures were proposed over the course of this study either with involvement of the VTRA 2015 Working Group or by GW/VCU to help inform a risk management process should some of the maritime terminal development projects represented in the four What-If Scenarios USKMCALN2250, USKMCA1600, KM348 or US232 come to fruition. The manner of implementation of risk mitigations measure in the VTRA 2015 model enacted upon the USKMCA1600 What-If Scenario was as follows (in no specific order):

DH100-RMM: 100% Double Hull Fuel Protection of Cargo Focus Vessels (increased from 40% in the 2015 Base Case Year).

HM50-RMM: Reduce human error and mechanical failure on Tugs (Excluding Oil Barges) by 50%.

SE-RMM: Remove from the VTRA 2015 Simulation model its modeled Special Events, i.e. the modeled regatta, whale watching and commercial and tribal fishing openers. Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

OAE-RMM: Continuously escort laden Oil Barges and ATB's East of Port Angeles (unthethered).

KMW-RMM: Extend escorting of Kinder Morgan outbound laden tankers to Buoy J.

SRT-RMM: Station a rescue tug at Sidney, BC and model its coverage in the same manner as the coverage model that was developed for the Neah Bay rescue tug in the VTRA 2005.

125-RMM: Lift the 125 DWT limit on laden crude inbound tankers while reducing the number of crude inbound tanker transits to keep the volume of crude inbound tankers approximately the same.

17-RMM: Reduce the speed of container vessel to 17 knots throughout the VTRA 2015 Study area, which was already modeled for the Puget Sound waterway zones in the 2015 Base Case year risk evaluations.

VBRT-RMM: Station a rescue tug at Victoria, BC and Bedwell Harbor, BC and model its coverage in the same manner as the coverage model that was developed for the Neah Bay rescue tug in the VTRA 2005.

The first three components DH100-RMM, HM50-RMM and SE-RMM are referred to in combination as the USCG-RMM Suite. DH100-RMM is currently being phased in by the USCG, whereas the manner of implementation of HM50-RMM and SE-RMM in the VTRA 2015 Model reflect maximum benefit type benefit assumptions of the POTENTIAL effectiveness of two USCG risk mitigation

measures that are currently being considered for implementation. The effect of SE-RMM implementation in the VTRA 2015 model evaluations is the removal of all POTENTIAL collisions in the VTRA analysis with special events vessels and the removal of the contributing effect that the presence of this vessels may have on other focus vessel accidents. By no means ought the implementation method of HM50-RMM and SE-RMM in the VTRA 2015 model, and their effectiveness evaluation, be interpreted as the manner in which HM50-RMM and SE-RMM are operationalized.

To achieve risk reduction across the VTRA study area, as previously stated in the introduction, we believe that the question "which risk mitigation measure should one implement?" is not the right question to ask, but rather one should ask oneself "which portfolio of risk mitigation measures should one implement". Two of these trial portfolio scenario analyses were conducted utilizing the VTRA 2015 model. The first portfolio is referred to as the **USKMCA1600-5RMM** Scenario and combines the RMM1 Suite¹ (DH100-RMM, HM50-RMM, SE-RMM combined), with the OAE-RMM, KME-RMM, SRT-RMM and 125-RMM Scenario's. The second portfolio is referred to as the **USKMCA1600-3RMM** Scenario combining DH100-RMM, 17-RMM and the VBRT-RMM. Four RMMs were evaluated individually: OAE-RMM, SRT-RMM, KME-RMM and 125-RMM. None of the other RMMs were evaluated individually as part of the VTRA 2010 Study, nor was the USCG-RMM Suite (i.e. DH100-RMM, HM50-RMM, SE-RMM Combined) evaluated individually.

Figure 4-2 provides additional detail for the RMM Scenario's evaluated that model an enhanced escorting requirement in the VTRA model enacted upon the USKMCA1600 Scenario. Figure 4-2A depicts the area where one additional escort is assumed for laden Oil barges and ATB's in the VTRA 2015 model for the OAE-RMM Scenario. Figure 4-2B depicts the assumed location of a prestationed rescue tug in Sidney, BC, for the SRT-RMM Scenario and modeled after the rescue tug model developed for the Neah Bay rescue tug during the VTRA 2005. Figure 4-2C depicts the assumed escorting extension of laden outbound What-If tankers associated with the Westridge terminal extension represented in the KME-RMM Scenario. Finally, Figure 4-2D depicts the assumed location of a pre-stationed rescue tug in Victoria, BC, and in Bedwell Harbor, BC, for the USKMCA1600-3RMM Portfolio Scenario (i.e. DH100-RMM, 17-RMM and the VBRT-RMM combined) where the effect of both rescue tugs were modeled after the rescue tug model developed for the Neah Bay rescue tug during the VTRA 2005. It is important to note that the enhanced escorting assumptions depicted in Figure 4-2A, B and C are all represented in the implementation of the USKMCA1600-5RMM Scenario (i.e. USCG-RMM Suite, OAE-RMM, SRT-RMM, KME-RMM and 125-RMM combined) in the VTRA 2015 model. That being said, only the enhanced escorting requirement VBRT-RMM in Figure 4-2D was represented in the

¹ Of course the wording "suite" is synonymous to "portfolio" in this context. However, this suite of risk mitigation measures RMM-DH, RMM-HM50, RMM-SE was not evaluated individually using the VTRA 2015 model and is therefore for that distinction in this report referred to as a "suite". Since this suite was not evaluated individually, this report does not contain analysis results that describe the POTENTIAL risk reduction effectiveness of that suite by itself.

USKMCA1600-3RMM Portfolio Scenario. However, as mentioned before, the enhanced escorting requirement in Figure 4-2D enacted upon the USKMCA1600 Scenario was not evaluated individually as part of the VTRA 2015 study, whereas the enhanced escorting requirements in Figure 4-2A, B and C were evaluated as the individual OAE-RMM, SRT-RMM and KME-RMM Scenarios enacted upon the USKMCA1600 Scenario, respectively.

2016

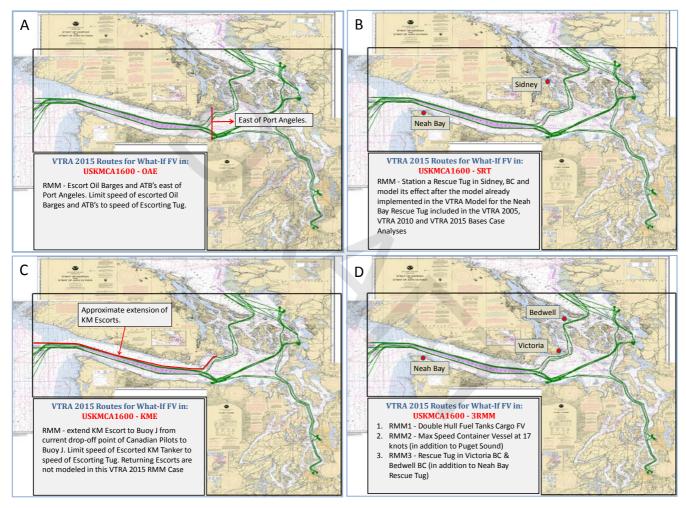


Figure 4-2. Additional detail for RMM Scenario's that model an additional escorting requirement in the VTRA 2015 model.

Finally, in the implementation of the 125-RMM Scenario, vessel time exposure of the tanker focus vessel category evaluated by the VTRA model was reduced by about a factor 0.94 through the cancellation of inbound laden crude tankers in the VTRA 2015 model, while approximately maintaining the oil time exposure of the tank focus vessel category without the cancellation of these inbound laden crude tankers, i.e. by about a factor 0.99 specifically. This 125-RMM Scenario was to evaluated as enacted upon the USKMCA1600 What-If Scenario.

The challenge of risk management is for it to be location specific, taking into consideration the type and location of traffic and how it changes as a result of proposed traffic increases. The proposed RMM Scenarios evaluated herein were in part informed by evaluated changes in risk for the four What-If Scenarios.

One must realize in evaluating the VTRA 2015 RMM analysis results in the sections below that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run².



 $^{^2}$ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

USKMCA1600 - 5RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-3 one observes that overall for the 5RMM Scenario about a +31% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the 5 risk mitigation measures (RMMs) enacted upon the USKMCA1600 Scenario. Figure 4-4 shows that the distribution of this about 131% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the 5RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@83% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@13% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@35% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 131% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that of the about $(185\% - 131\% \approx) 54\%$ POTENTIAL Oil Loss decrease from the USKMCA1600 Scenario about 38% is accounted for by a reduction in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category, about 8% by a reduction in the 2500 m³ or more POTENTIAL Oil Loss Category, about 7% by a reduction in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category and about a 1% reduction in the 0 m³ - 1 m³ POTENTIAL Oil Loss Category. It should be noted, however, that the 5RMM Scenario makes maximum benefit type assumptions to evaluate risk reduction effectiveness of some of its components in this 5RMM Scenario portfolio analysis. On the other hand, the 5RMM Scenario also contains an RMM Component (the 125-RMM) that was evaluated individually by the VTRA 2015 model to have the unintended consequence of an increase in POTENTIAL Oil Loss (by about +12%). No doubt, when holding on to the maximum benefit type assumptions in the 5RMM scenario components while removing the 125-RMM portfolio from the 5RMM portfolio, the risk reductions evaluated above would be higher, but how much higher cannot be stated, since such an RMM Portfolio Scenario analysis was not conducted in the VTRA 2015 study.

Figure 4-5 presents the relative decreases of the total POTENTIAL Oil Loss evaluated for the 5RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.71 (green highlight in Figure 4-5) for the VTRA 2015 Study Area as a whole for the 5RMM Scenario. From Figure 4-5 one observes that the largest relative decreases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Saragota Skagit and Southern Gulf Islands waterway zones with relative multiplicative reduction factors of about 0.45 and 0.56 (red highlights in Figure 4-5). Thus, one observes that while overall a relative factor decrease is observed of about 0.71 for the VTRA 2015 study area as a whole, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario is decreased by the 5RMM Scenario by a relative multiplicative reduction factor of about 0.45 within the Saragota Skagit waterway zone. Similarly, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 Scenario is decreased by the 5RMM Scenario by a factor of about 0.56 within the Southern Gulf Islands waterway zone. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative reduction factors than the whole VTRA Study Area in the 5RMM Scenario are the waterway zones Puget Sound South, Haro-Strait/Boundary Pass, Georgia Strait, Saddlebag and Puget Sound North with relative reduction factors of about 0.59, 0.61, 0.62, 0.64 and 0.65 (yellow highlights in Figure 4-5) respectively. It should be noted that these are

POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-6 presents the relative decreases of the total POTENTIAL Accident Frequency evaluated for the 5RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First, observe the overall multiplicative reduction factor of 0.76 (green highlight in Figure 4-6) for the VTRA 2015 Study Area as a whole for the 5RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the 5RMM Scenario about $0.76 \times 4.9 \approx 3.7$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 83% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (a reduction of about 15% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). However, this 15% reduction in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the 5RMM Scenario reduces POTENTIAL Oil Loss by about 1%. From Figure 4-6 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the Rosario, Guemes, and Saddlebag waterway zones with a relative reduction factor of about 0.51, 0.56 and 0.58 (red highlights in Figure 4-6) respectively. Thus, one observes that while an overall relative factor decrease is observed of 0.71 for the whole VTRA 2015 study area, these relative factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the Rosario, Guemes and Saddlebag waterway zones by about a factor 0.51, 0.56 and 0.58 respectively in the 5RMM Scenario. The other waterway zones that experience higher POTENTIAL Accident Frequency relative reduction factors than the VTRA Study Area for the 5RMM Scenario are the waterway zones Haro-Strait/Boundary Pass and Tacoma South with relative factors of about 0.66 and 0.75 (yellow highlights in Figure 4-6) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-7 shows an estimated probability³ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area, of about $1.13\%^4$. Recall from Figure 4-4A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 83% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the 5RMM Scenario (@ $\approx 131\%$). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.13% (down by a multiplicative reduction factor

³ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{4}}$ A 1% probability equals to a probability of 1/100.

of 0.85, green highlight in Figure 4-7, from the same probability evaluated for the USKMCA What-If Scenario), its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 83% of the overall POTENTIAL Oil Loss (up by a multiplicative factor of 1.98 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the 5RMM Scenario (which was evaluated in total at about 131% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the RMMs enacted upon the USKMCA1600 Scenario by the 5RMM Scenario. In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to more than half of the POTENTIAL Oil Loss evaluated for the 5RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-7 for the 5RMM Scenario, one observes a relative reduction factor of 0.30, 0.59 and 0.61 (red highlights in Figure 4-7) for the Saragota Skagit, Georgia Strait and Rosario Strait waterway zones respectively, for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for these particular waterway zones. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones Puget Sound South and Saddlebag with both relative reductions factors of about 0.76. It should be noted that these are decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Similar observations can be made from Figure 4-8, Figure 4-9 and Figure 4-10 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about 0% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the 5RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-10 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the 5RMM Scenario. While about a 13% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (up by about +1% from the Base Case 2015 Year in this particular POTENTIAL Oil Loss Category) in the 5RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-8 at about 0.63%. Finally, while about a 35% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about a 38% decrease evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the 5RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-8 at about 46.5% (about an 8% decrease in this probability from the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-5, red highlights show the smallest relative reduction factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-8, Figure 4-9 and

Figure 4-10. Yellow highlights show the next smallest relative reduction factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-8, Figure 4-9 and Figure 4-10. Figure 4-11, Figure 4-12, Figure 4-13 and Figure 4-14 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the 5RMM Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-8, Figure 4-9 and Figure 4-10 in the manner it was described above for Figure 4-7, but also the summary table in Appendix D for the 5RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-8, Figure 4-9 and Figure 4-10 (and Figure 4-7) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run⁵.

⁵ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

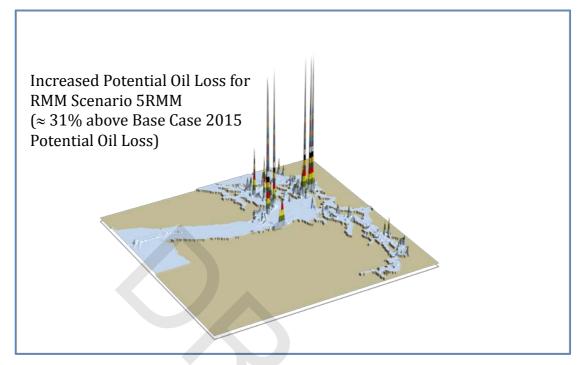


Figure 4-3. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-5RMM Scenario.

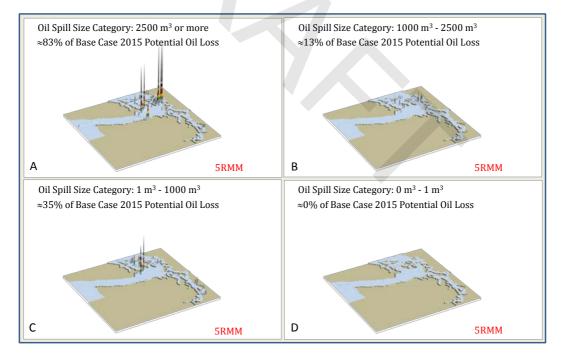


Figure 4-4. Components of 3D Geographic profile of USKMCA1600-5RMM Scenario POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

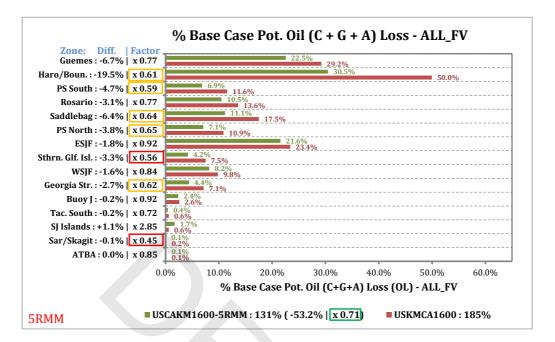


Figure 4-5. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600- 5RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

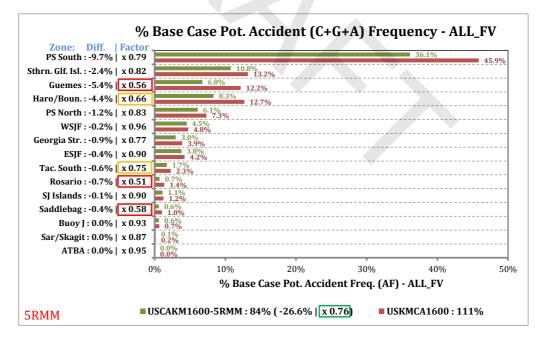


Figure 4-6. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-5RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

2016

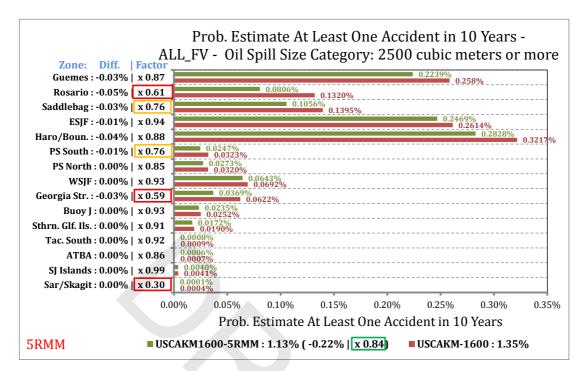


Figure 4-7. USKMCA1600-5RMM relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

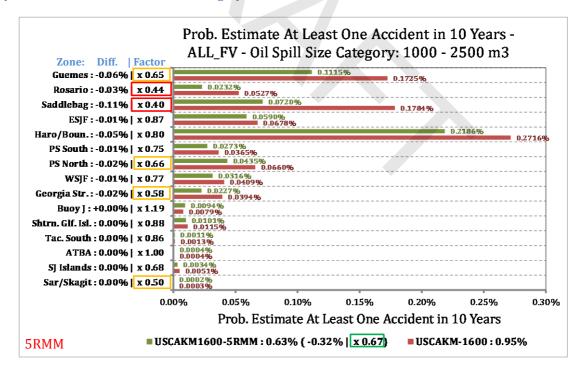


Figure 4-8. USKMCA1600-5RMM relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

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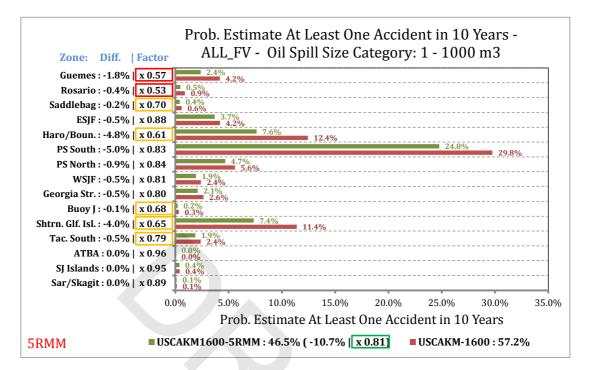


Figure 4-9. USKMCA1600-5RMM Scenario relative comparison of probability estimate of at least one accident in a 10-year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

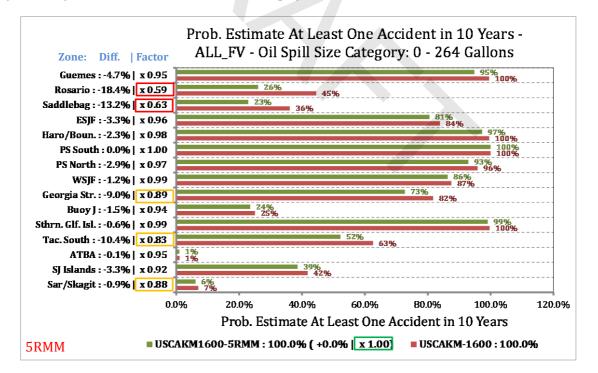
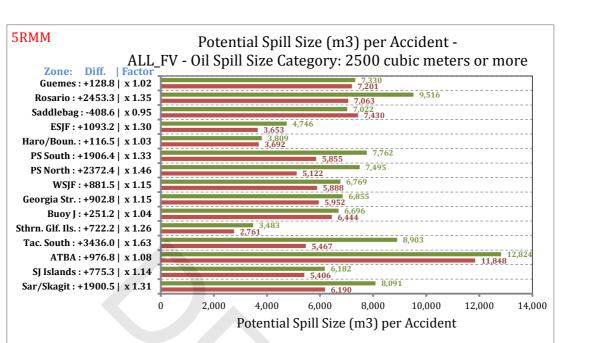


Figure 4-10. USKMCA1600-5RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).



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Figure 4-11. USKMCA1600-5RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

USCAKM1600-5RMM : 5900 m3 (+487.7 | x 1.09)

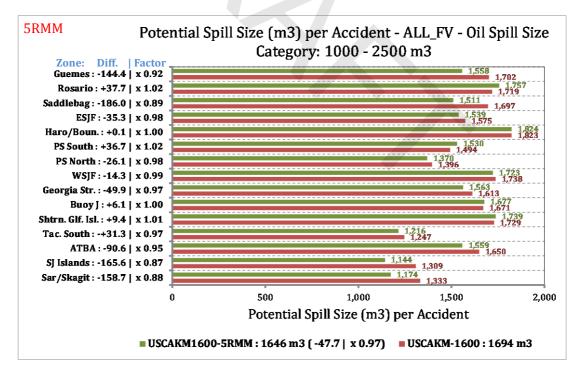


Figure 4-12. USKMCA1600-5RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

USCAKM-1600 : 5412 m3

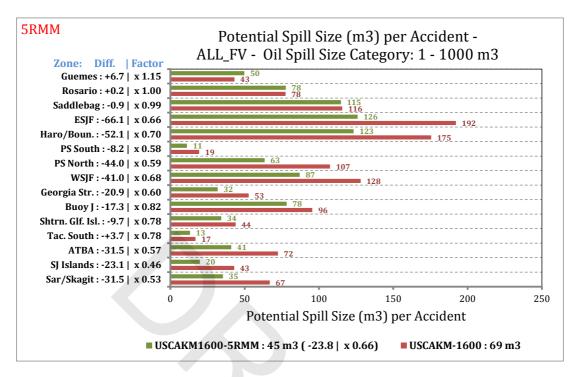


Figure 4-13. USKMCA1600-5RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

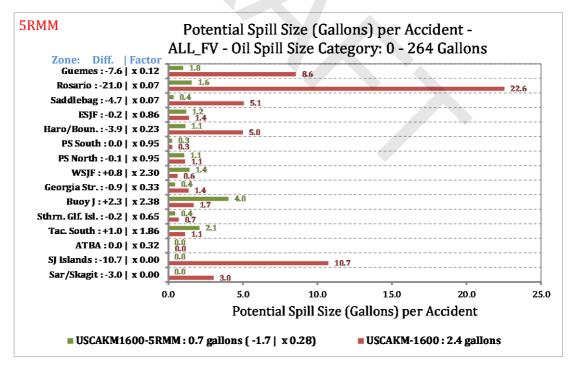


Figure 4-14. USKMCA1600-5RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCA1600 - 3RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-15 one observes that overall for the 3RMM Scenario about a +49% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the 3 risk mitigation measures (RMMs) enacted upon the USKMCA1600 Scenario. Figure 4-16 shows that the distribution of this about 149% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the 3RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@37% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 149% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that of the about 185% - 149% \approx 36% POTENTIAL Oil Loss decrease from the USKMCA1600 Scenario about 36% is accounted for by a reduction in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category. Figure 4-17 presents the relative decreases of the total POTENTIAL Oil Loss evaluated for the 3RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.81 (green highlight in Figure 4-17) for the VTRA 2015 Study Area as a whole for the 3RMM Scenario. From Figure 4-17 one observes that the largest relative decreases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Saragota Skagit and Southern Gulf Islands waterway zones with relative multiplicative reduction factors of about 0.44 and 0.48 (red highlights in Figure 4-17). Thus, one observes that while overall a relative factor decrease is observed of about 0.71 for the VTRA 2015 study area as a whole, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario decreases within the Saragota Skagit waterway zone by about a relative multiplicative reduction factor of 0.44 in the 3RMM Scenario. Similarly, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 Scenario decreases within the Southern Gulf Islands waterway zone by about a factor 0.48 in the 3RMM Scenario. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative reduction factors than the VTRA Study Area in the 3RMM Scenario are the waterway zones Puget Sound North, Puget Sound South, Haro-Strait/Boundary Pass, Tacoma South, West Strait of Juan de Fuca and East Strait of Juan de Fuca with relative reduction factors of about 0.54, 0.62, 0.68, 0.73, 0.75 and 0.80 (yellow highlights in Figure 4-17) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-18 presents the relative decreases of the total POTENTIAL Accident Frequency evaluated for the 3RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.95 (green highlight in Figure 4-6) for the VTRA 2015 Study Area as a whole for the 3RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the 3RMM Scenario about $0.95 \times 4.9 \approx 4.7$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 104% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (an increase of about 6% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). However, this 6% increase in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the 3RMM Scenario for the 3RMM Scenario for the 3 m³ – 1 m³ POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the 3RMM Scenario for the 3 matching for 3 matching fo

POTENTIAL Accident Frequency from the USKMCA1600 What-If Scenario. The POTENTIAL Oil Loss contribution in the 0 m³ – 1 m³ POTENTIAL OIL Loss category remained at about the 1% evaluated for the USKMCA1600 What-If Scenario in this POTENTIAL Oil Loss category.

From Figure 4-18 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the Southern Gulf Islands and Saragota Skagit waterway zones with a relative reduction factor of about 0.85 and 0.86 (red highlights in Figure 4-18) respectively. Thus, one observes that while overall a relative factor decrease is observed of 0.95 for the VTRA 2015 study area as a whole, these relative factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the Southern Gulf Islands and Saragota Skagit waterway zones by about a factor 0.85 and 0.86 respectively, in the 3RMM Scenario. The other waterway zones that experience higher POTENTIAL Accident Frequency relative reductions factors than the VTRA Study Area for the 3RMM Scenario are the waterway zones Haro-Strait/Boundary Pass, Puget Sound North and the San Juan Islands with relative factors of about 0.93, 0.93 and 0.94 (yellow highlights in Figure 4-18) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-19 shows an estimated probability⁶ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area of about 1.33%⁷ (@ about the same level as evaluated for the USKMCA1600 Scenario). Recall from Figure 4-19A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 91% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the 3RMM Scenario (@ \approx 149%). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.33% (down by a multiplicative reduction factor of 0.99, green highlight in Figure 4-19, from the same probability evaluated for the USKMCA What-If Scenario), its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 91% of the overall POTENTIAL Oil Loss (up by a multiplicative factor of 2.2 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the 3RMM Scenario (which was evaluated in total at about 149% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the RMMs enacted upon the

⁶ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{7}}$ A 1% probability equals to a probability of 1/100.

USKMCA1600 Scenario by the 3RMM Scenario. In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to more than half of the POTENTIAL Oil Loss evaluated for the 3RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-19 for the 3RMM Scenario, one observes a relative reduction factor of 0.31 and 0.88 (red highlights in Figure 4-19) for the Southern Gulf Islands and Puget Sound South waterway zones respectively, for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for these particular waterway zones. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones West Strait of Juan de Fuca, Haro-Strait/Boundary Pass, Georgia Strait, Saragota Skagit, Puget Sound South and East Strait of Juan de Fuca with relative reductions factors of 0.93, 0.94, 0.95, 0.96, 0.97 and 0.98. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Similar observations can be made from Figure 4-20, Figure 4-21 and Figure 4-22 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about a 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the 3RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-10 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the 3RMM Scenario. While about a 20% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (about the same as evaluated for the USKMCA1600 Scenario in this particular POTENTIAL Oil Loss Category) in the 3RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-20 at about 0.93%. Finally, while about a 37% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about a 36% decrease evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the 3RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-21 at about 50.7% (about a 4% decrease in this probability from the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-19, red highlights shows the smallest relative reduction factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-20, Figure 4-21 and Figure 4-22. Yellow highlights shows the next smallest relative reduction factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-20, Figure 4-21 and Figure 4-22. Figure 4-23, Figure 4-24, Figure 4-25 and Figure 4-26 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative

comparisons from the Base Case 2015 Scenario to the 3RMM Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-20, Figure 4-21 and Figure 4-22 in the manner it was described above for Figure 4-19, but also the summary table in Appendix D for the 3RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-20, Figure 4-21 and Figure 4-22 (and Figure 4-19) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run⁸.

⁸ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

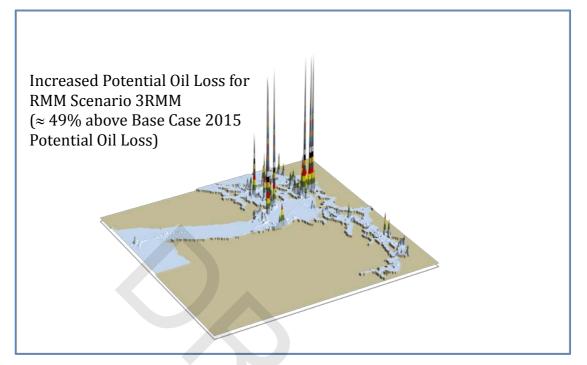


Figure 4-15. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-3RMM Scenario.

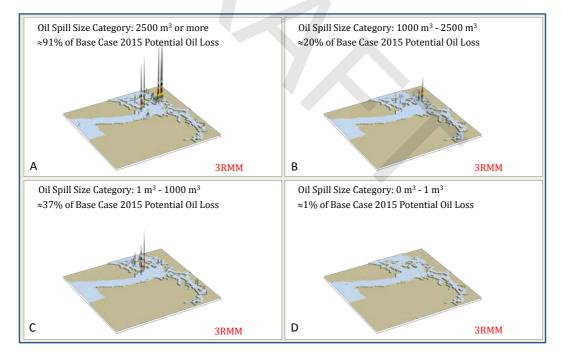


Figure 4-16. Components of 3D Geographic profile of USKMCA1600-3RMM Scenario POTENTIAL oil loss.A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³ -2500 m³;C: 73% in Oil Spill Size Category of 1 m³ -1000 m³; D: 1% in Oil Spill Size Category of 0 m³ -1 m³

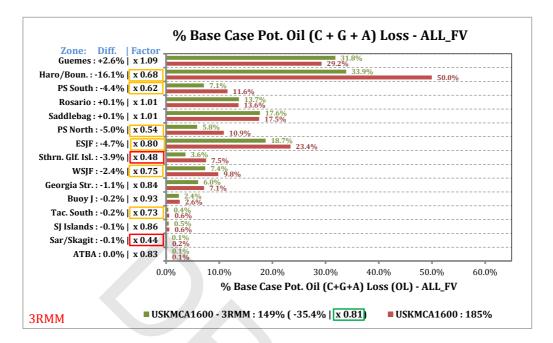


Figure 4-17. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600-3RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

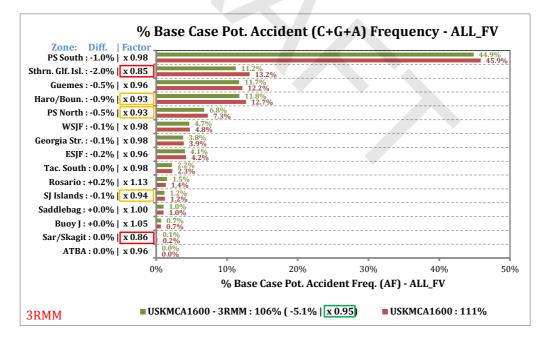


Figure 4-18. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-3RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

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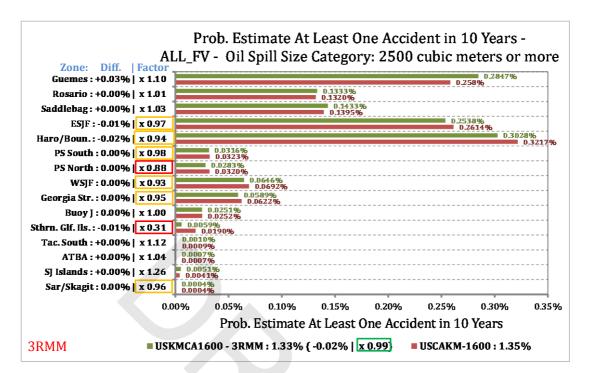


Figure 4-19. USKMCA1600-3RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

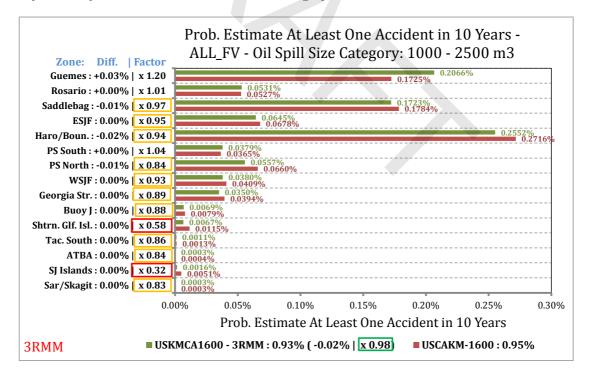


Figure 4-20. USKMCA1600-3RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

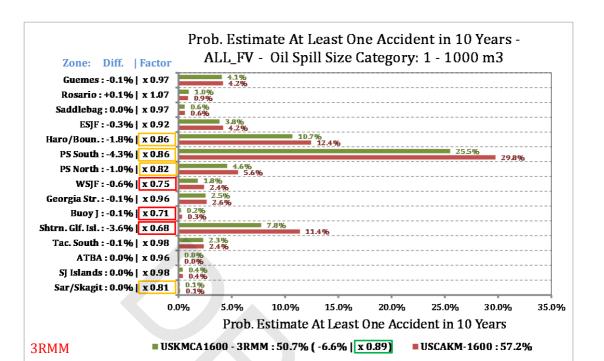


Figure 4-21. USKMCA1600-3RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

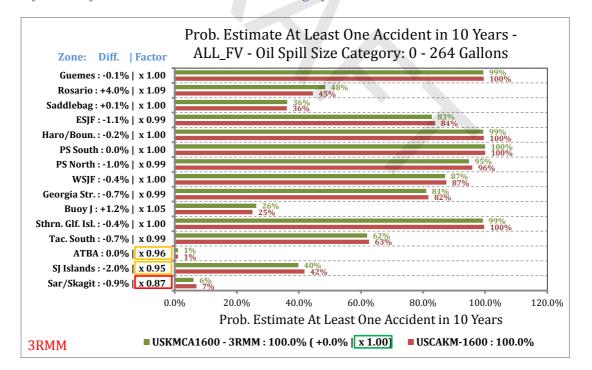


Figure 4-22. USKMCA1600-3RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

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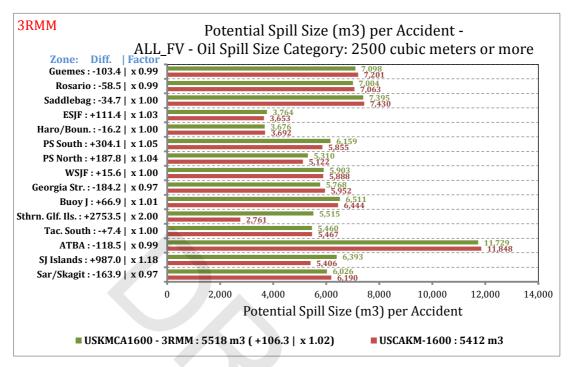


Figure 4-23. USKMCA1600-3RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

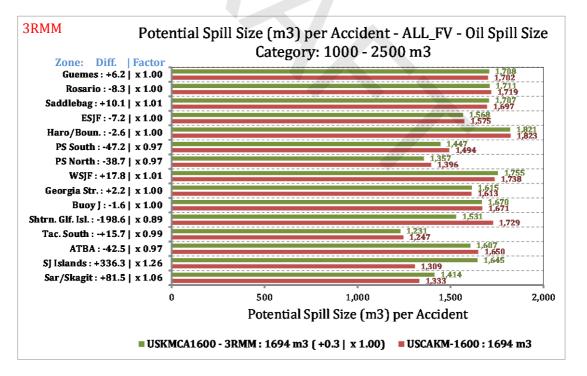


Figure 4-24. USKMCA1600-3RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

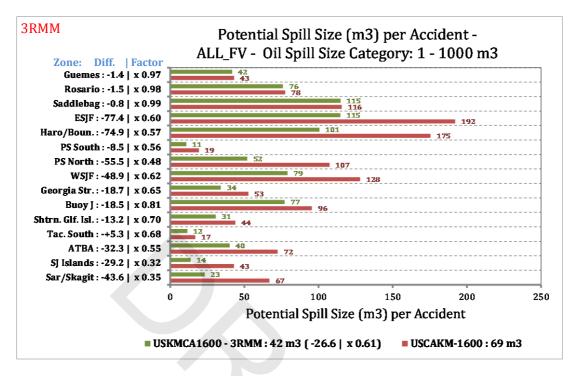


Figure 4-25. USKMCA1600-3RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

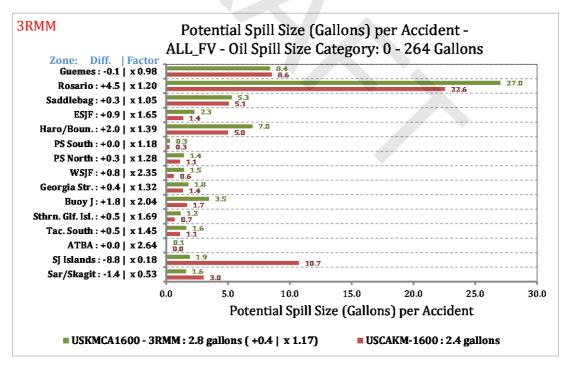


Figure 4-26. USKMCA1600-3RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCA1600 - OAE RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-27 one observes that overall for the OAE-RMM Scenario about a +81% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the individual OAE-RMM enacted upon the USKMCA1600 Scenario. Figure 4-28 shows that the distribution of this about 181% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the OAE-RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@92% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@18% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@71% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 181% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that of the about 185% - 181% \approx 3%⁹ POTENTIAL Oil Loss decrease from the USKMCA1600 Scenario about 2% is accounted for by a reduction in the 1000 m³ - 2500 m³ POTENTIAL Oil Loss Category. Figure 4-29 presents the relative decreases of the total POTENTIAL Oil Loss evaluated for the OAE-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.98 (green highlight in Figure 4-29) for the VTRA 2015 Study Area as a whole for the OAE-RMM Scenario. From Figure 4-29 one observes that the largest relative decreases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Saragota Skagit and Rosario waterway zones with relative multiplicative reduction factors of about 0.85 and 0.86 (red highlights in Figure 4-29). Thus, one observes that while overall a relative factor decrease is observed of about 0.98 for the VTRA 2015 study area as a whole, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario decreases within the Saragota Skagit waterway zone by about a relative multiplicative reduction factor of 0.85 in the OAE-RMM Scenario. Similarly, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 Scenario decreases within the Rosario waterway zone by about a factor 0.86 in the OAE-RMM Scenario. The other waterway zones that experience about the same or a higher POTENTIAL Oil loss relative reduction factors than the VTRA Study Area in the OAE-RMM Scenario are the waterway zones Georgia Strait, Saddlebag, Tacoma South, Puget Sound North, Southern Gulf Islands and West Strait of Juan de Fuca with relative reduction factors of about 0.88, 0.90, 0.93, 0.95, 0.96, and 0.97 (yellow highlights in Figure 4-29) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-30 presents the relative decreases of the total POTENTIAL Accident Frequency evaluated for the OAE-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.87 (green highlight in Figure 4-30) for the VTRA 2015 Study Area as a whole for the OAE-RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the OAE-RMM Scenario about $0.87 \times 4.9 \approx 4.3$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 94% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (an decrease of about 4% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). Moreover, this 4%

 $^{^9}$ About 3% and not 4% due to round-off phenomenon

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decrease in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the OAE-RMM Scenario compared to the Base Case 2015 Scenario accounts for about a 15% decrease in POTENTIAL Accident Frequency from the USKMCA1600 What-If Scenario by the OAE-RMM Scenario. The POTENTIAL Oil Loss contribution in the 0 m³ – 1 m³ POTENTIAL OIL Loss category is reduced by about 1% from the USKMCA1600 What-If Scenario by the OAE-RMM Scenario in this POTENTIAL Oil Loss category.

From Figure 4-30 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the Southern Gulf Islands and Saragota Skagit waterway zones with a relative reduction factor of about 0.85 and 0.86 (red highlights in Figure 4-30) respectively. Thus, one observes that while overall a relative factor decrease is observed of 0.95 for the VTRA 2015 study area as a whole, these relative factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the Southern Gulf Islands and Saragota Skagit waterway zones by about a factor 0.85 and 0.86 respectively, in the OAE-RMM Scenario. The other waterway zones that experience higher POTENTIAL Accident Frequency relative reductions factors than the VTRA Study Area for the OAE-RMM Scenario are the waterway zones Haro-Strait/Boundary Pass, Puget Sound North and the San Juan Islands with relative factors of about 0.93, 0.93 and 0.94 (yellow highlights in Figure 4-30) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-31 shows an estimated probability¹⁰ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area of about $1.34\%^{11}$ (@ about the same level as evaluated for the USKMCA1600 Scenario). Recall from Figure 4-28A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 92% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the OAE-RMM Scenario (@ $\approx 181\%$). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.34% (down by a multiplicative reduction factor of 0.99, green highlight in Figure 4-31, from the same probability evaluated for the USKMCA What-If Scenario), its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall POTENTIAL Oil Loss (up by a multiplicative

¹⁰ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{11}}$ A 1% probability equals to a probability of 1/100.

factor of 2.2 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the OAE-RMM Scenario (which was evaluated in total at about 181% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the RMMs enacted upon the USKMCA1600 Scenario by the OAE-RMM Scenario. In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to more than half of the POTENTIAL Oil Loss evaluated for the OAE-RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-31 for the OAE-RMM Scenario, one observes a relative reduction factor of 0.86, 0.86 and 0.89 (red highlights in Figure 4-31) for the Tacoma South, Georgia Strait and Rosario waterway zones respectively, for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for these particular waterway zones. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones West Strait of Juan de Fuca, Puget Sound North, Saddlebag, East Strait of Juan de Fuca and Puget Sound South with relative reductions factors of 0.93, 0.94, 0.95, 0.96, 0.97 and 0.98. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Similar observations can be made from Figure 4-32, Figure 4-33 and Figure 4-34 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about a 0% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the OAE-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-34 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the OAE-RMM Scenario. While about a 18% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (about the same as evaluated for the USKMCA1600 Scenario in this particular POTENTIAL Oil Loss Category) in the OAE-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-20 at about 0.84%. Finally, while about a 71% POTENTIAL Oil Loss contribution is evaluated for 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about a 2% decrease evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the OAE-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-21 at about 55.6% (about a 2% decrease in this probability from the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-31, red highlights shows the smallest relative reduction factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-32, Figure 4-33 and Figure 4-34. Yellow highlights shows the next smallest relative reduction factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-32, Figure

4-33 and Figure 4-34. Figure 4-35, Figure 4-36, Figure 4-37 and Figure 4-38 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the OAE-RMM Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-32, Figure 4-33 and Figure 4-34 in the manner it was described above for Figure 4-31, but also the summary table in Appendix D for the OAE-RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-32, Figure 4-33 and Figure 4-34 (and Figure 4-31) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run¹².

¹² Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

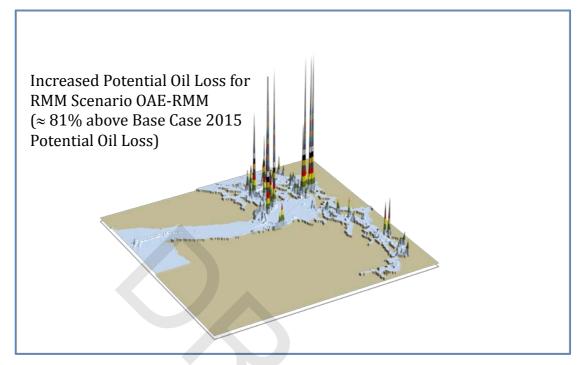


Figure 4-27. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-OAE RMM Scenario.

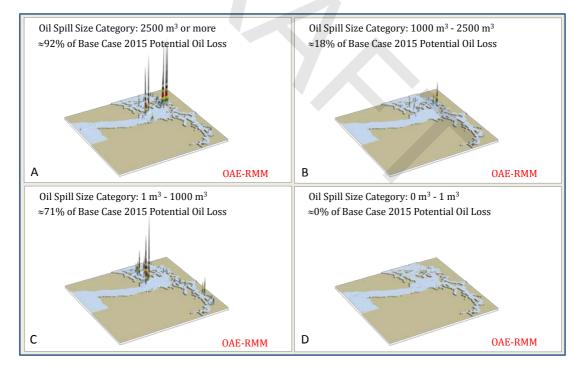


Figure 4-28. Components of 3D Geographic profile of USKMCA1600-OAE RMM Scenario POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

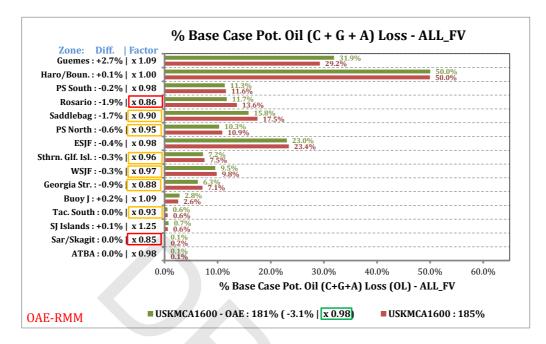


Figure 4-29. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600-OAE RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

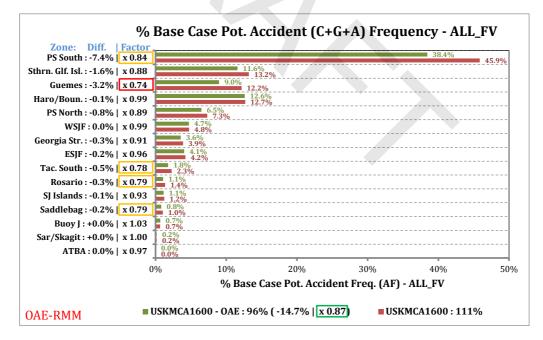


Figure 4-30. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-OAE RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

2016

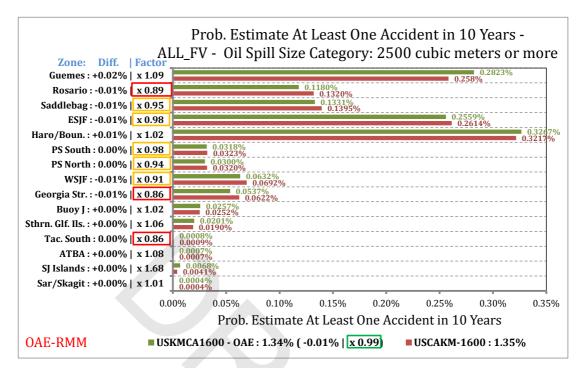


Figure 4-31. USKMCA1600-OAE RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

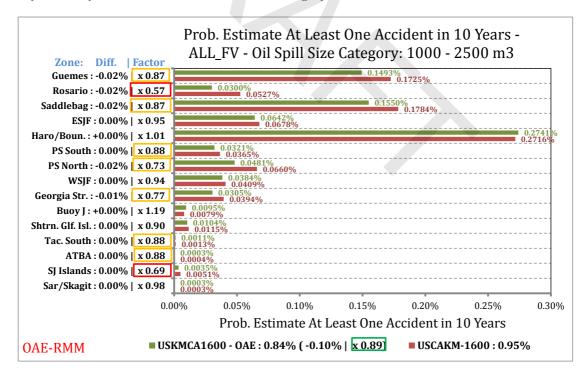


Figure 4-32. USKMCA1600-OAE RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

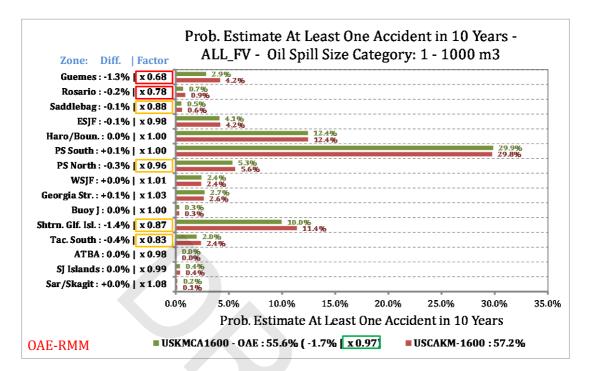


Figure 4-33. USKMCA1600-OAE RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

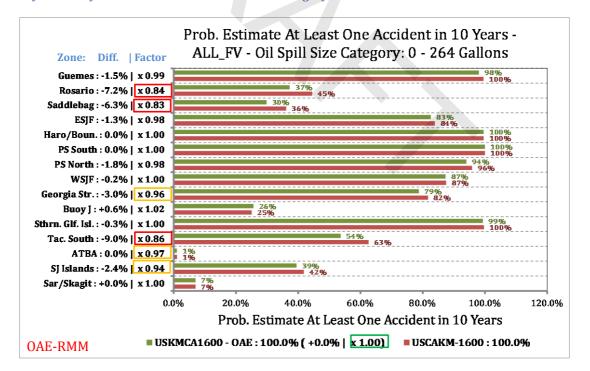


Figure 4-34. USKMCA1600-OAE RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

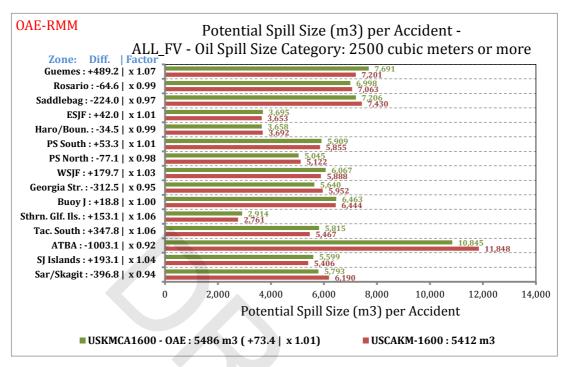


Figure 4-35. USKMCA1600-OAE RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

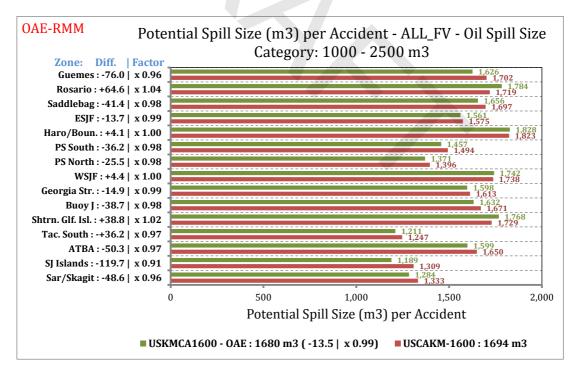


Figure 4-36. USKMCA1600-OAE RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

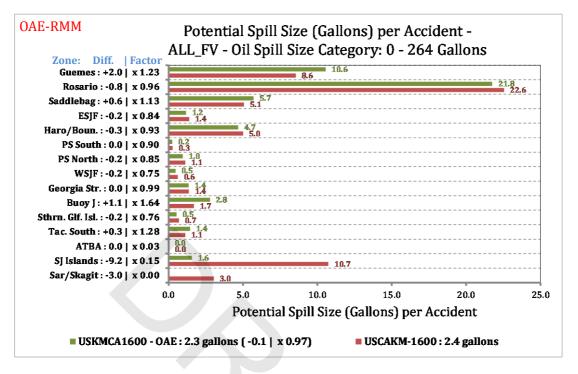


Figure 4-37. USKMCA1600-OAE RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

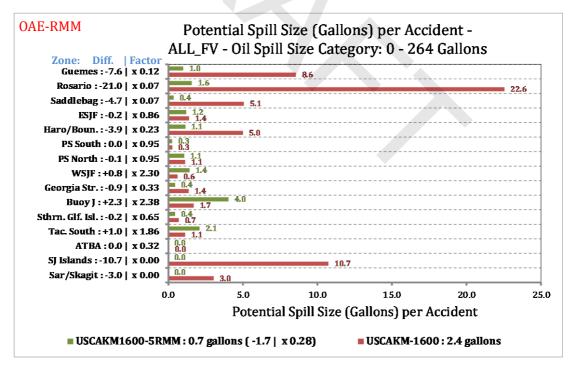


Figure 4-38. USKMCA1600-OAE RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCA1600 - SRT RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-39 one observes that overall for the SRT-RMM Scenario about a +83% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the individual SRT-RMM enacted upon the USKMCA1600 Scenario. Figure 4-40 shows that the distribution of this about 183% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the SRT-RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@92% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@19% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@71% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 183% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that of the about 185% - 183% ≈ 2% POTENTIAL Oil Loss decrease from the USKMCA1600 Scenario about 2% is accounted for by a reduction in the 1 m³ - 1000 m³ POTENTIAL Oil Loss Category. Figure 4-43 presents the relative decreases of the total POTENTIAL Oil Loss evaluated for the SRT-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of 0.99 (green highlight in Figure 4-43) for the VTRA 2015 Study Area as a whole for the SRT-RMM Scenario. From Figure 4-43 one observes that the largest relative decreases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Haro-Strait Boundary Pass waterway zone with relative multiplicative reduction factors of about 0.97 (red highlight in Figure 4-43). Thus, one observes that while overall a relative factor decrease is observed of about 0.99 for the VTRA 2015 study area as a whole, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario decreases within the Haro-Strait/Boundary Pass waterway zone by about a relative multiplicative reduction factor of 0.97 in the SRT-RMM Scenario. The other waterway zone that experiences a higher POTENTIAL Oil loss relative reduction factor than the VTRA Study Area in the SRT-RMM Scenario is the waterway zone Southern Gulf Islands with a relative reduction factor of about 0.99 (yellow highlights in Figure 4-43) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-42 presents the relative decreases of the total POTENTIAL Accident Frequency evaluated for the SRT-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.00 (green highlight in Figure 4-42) for the VTRA 2015 Study Area as a whole for the SRT-RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the SRT-RMM Scenario about the same $1.00 \times 4.9 \approx 4.9$ number of accidents per year of which now (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 109% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (an increase of about 11% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). On the other hand, this 11% increase in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the Base Case 2015 Scenario does not result in an increase to the POTENTIAL Oil Loss contribution in the 0 m³ – 1 m³ POTENTIAL OIL Loss category, which remained at about the 1% evaluated for this POTENTIAL OIL Loss Category in the USKMCA1600 Scenario.

From Figure 4-42 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the Southern Gulf Islands and the Haro-Strait/Boundary Pass waterway zones with a relative reduction factor of about 0.97 in both (red highlights in Figure 4-42). Thus, one observes that while overall a relative factor is observed of about 1.00 for the VTRA 2015 study area as a whole, these relative factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the Southern Gulf Islands and the Haro-Strait/Boundary Pass waterway zones by about a relative reduction factor 0.97 in the SRT-RMM Scenario. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario. The other waterway zones that experience higher POTENTIAL Accident Frequency relative reductions factors than the VTRA Study Area for the SRT-RMM Scenario are the waterway zones Tacoma South, Buoy J and San Juan Islands waterway zones with relative reduction factors of about 0.98, 0.99 and 0.99 (yellow highlights in Figure 4-42) respectively. Needless to say, the latter evaluated reduction factors in POTENTIAL Accident Frequency in these latter waterway zones cannot be the result of the enactment of the SRT-RMM upon the USKMCA1600 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-43 shows an estimated probability¹³ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area of about 1.35%¹⁴ (@ about the same level as evaluated for the USKMCA1600 Scenario). Recall from Figure 4-40A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 92% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the SRT-RMM Scenario (@ \approx 183%). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.35% (remaining VTRA Study area wide at about the same level as follows from multiplicative factor of about 1.00, green highlight in Figure 4-43, for the USKMCA What-If Scenario), its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m^3 or more POTENTIAL Oil Loss Category contributes to about 92% of the overall POTENTIAL Oil Loss (up by a multiplicative factor of 2.2 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the SRT-RMM Scenario (which was evaluated in total at about 183% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the enactment of the SRT-RMM upon the USKMCA1600 Scenario. In other words, this 2500 m³ or

¹³ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{14}}$ A 1% probability equals to a probability of 1/100.

more POTENTIAL Oil Loss category contributes to about half of the POTENTIAL Oil Loss evaluated for the SRT-RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-43 for the SRT-RMM Scenario, one observes a relative reduction factor of 0.96 (red highlight in Figure 4-43) for the Southern Gulf Islands waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for this particular waterway zone. It should be noted that this POTENTIAL decrease is evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones Haro-Strait/Boundary Pass and Puget Sound South with relative reductions factors of 0.98 and 0.99, respectively. Needless to say, the latter evaluated reduction factor for this probability in Puget Sound waterway zone cannot be the result of the enactment of the SRT-RMM upon the USKMCA1600 Scenario.

Similar observations can be made from Figure 4-44, Figure 4-45 and Figure 4-46 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about a 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the SRT-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-46 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the SRT-RMM Scenario. While about a 19% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (about 1% less as evaluated for the USKMCA1600 Scenario in this particular POTENTIAL Oil Loss Category) in the SRT-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-20 at about 0.93%. Finally, while about a 71% POTENTIAL Oil Loss contribution is evaluated for the 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about a 2% decrease evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the SRT-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-45 at about 57.2% (about equal to the probability estimated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-43, red highlights shows the smallest relative reduction factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-44, Figure 4-45 and Figure 4-46. Yellow highlights shows the next smallest relative reduction factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-44, Figure 4-45 and Figure 4-46. Figure 4-47, Figure 4-48, Figure 4-49 and Figure 4-50 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative

comparisons from the Base Case 2015 Scenario to the SRT-RMM Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-44, Figure 4-45 and Figure 4-46 in the manner it was described above for Figure 4-43, but also the summary table in Appendix D for the SRT-RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-44, Figure 4-45 and Figure 4-46 (and Figure 4-43) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run¹⁵.

¹⁵ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

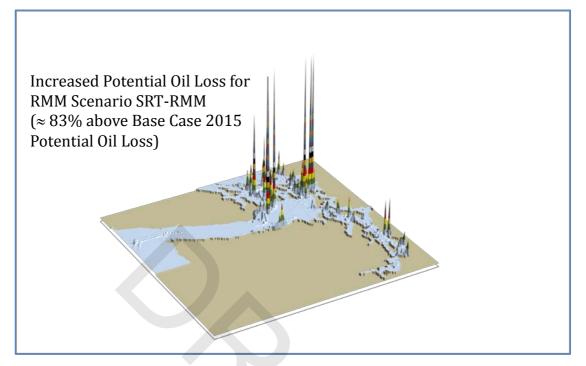


Figure 4-39. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-SRT RMM Scenario.

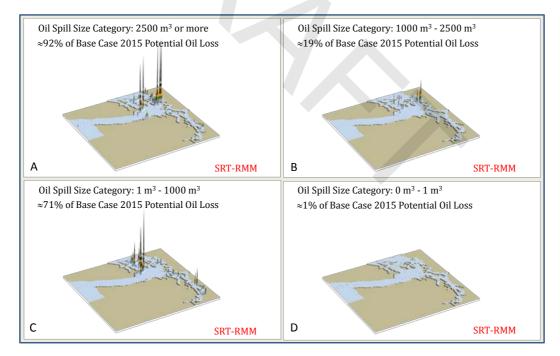


Figure 4-40. Components of 3D Geographic profile of USKMCA1600-SRT RMM Scenario POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

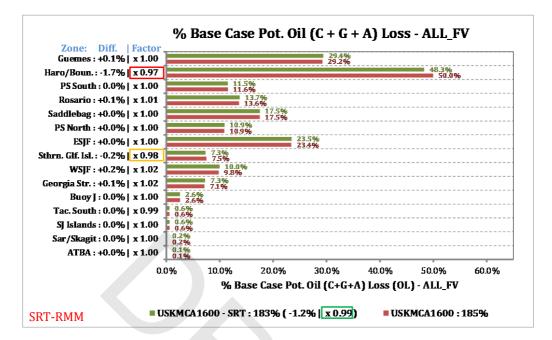


Figure 4-41. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600-SRT RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

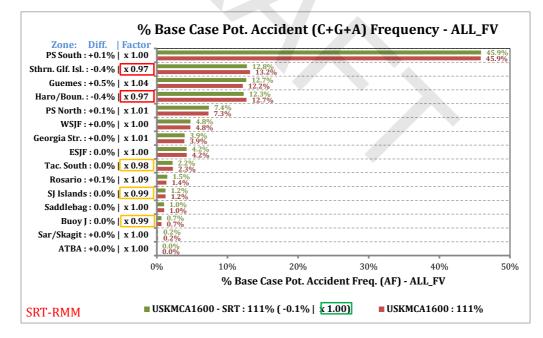


Figure 4-42. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-SRT RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

2016

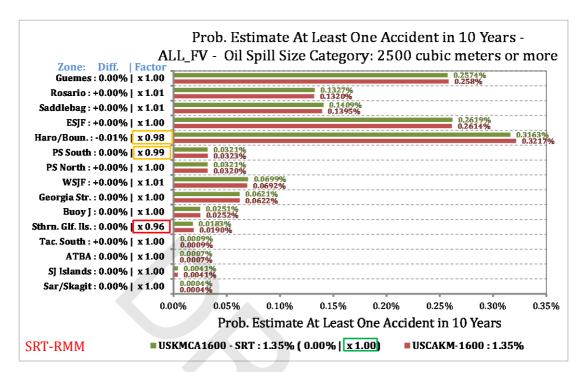


Figure 4-43. USKMCA1600-SRT RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

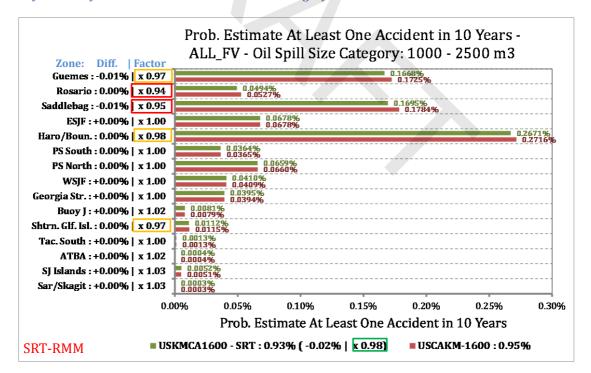


Figure 4-44. USKMCA1600-SRT RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

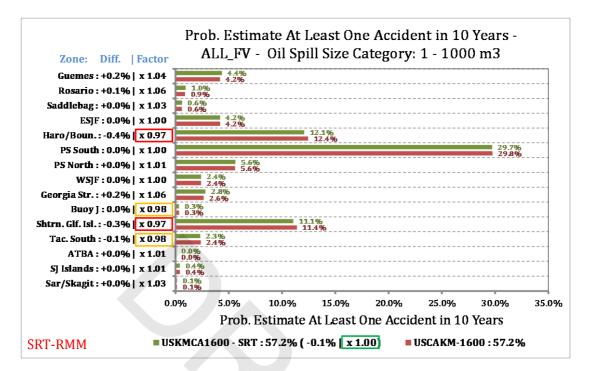


Figure 4-45. USKMCA1600-SRT RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

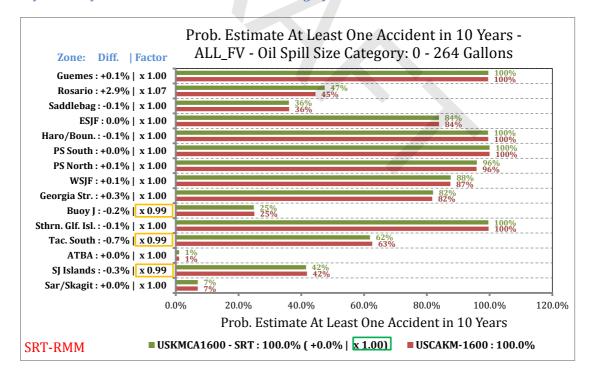


Figure 4-46. USKMCA1600-SRT RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

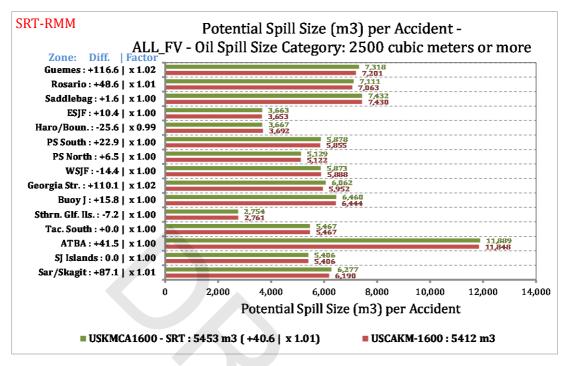


Figure 4-47. USKMCA1600-SRT RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

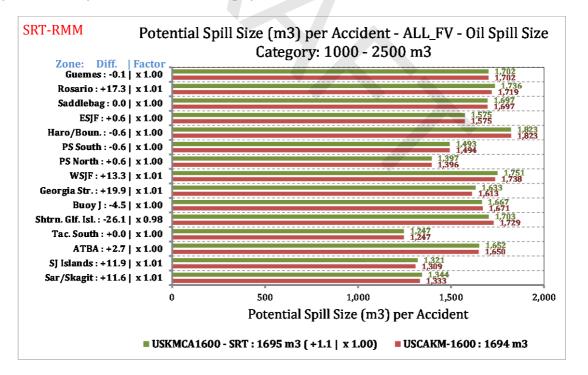


Figure 4-48. USKMCA1600-SRT RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

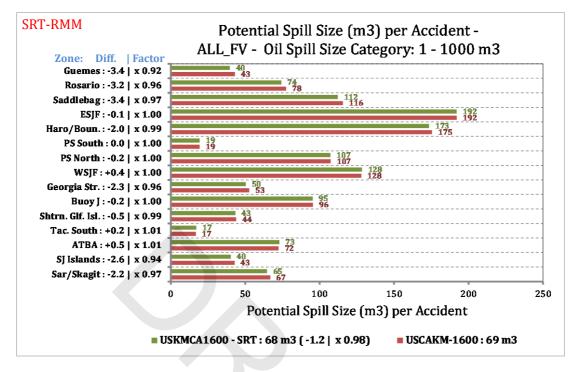


Figure 4-49. USKMCA1600-SRT RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

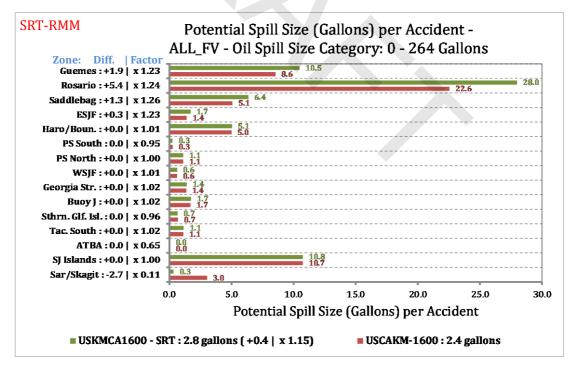


Figure 4-50. USKMCA1600-SRT RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCA1600 - KME RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-51 one observes that overall for the KME-RMM Scenario about a +85% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the individual KME-RMM enacted upon the USKMCA1600 Scenario. Figure 4-52 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the KME-RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that for each of these categories the POTENTIAL Oil Loss evaluated for the VTRA 2015 study area as a whole remained about the same in the KME-RMM analysis by the VTRA 2015 Model. Figure 4-53 presents the relative decreases of the total POTENTIAL Oil Loss evaluated for the KME-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative reduction factor of about 1.00 (green highlight in Figure 4-53) for the VTRA 2015 Study Area as a whole for the KME-RMM Scenario. From Figure 4-53 one observes that the largest relative decreases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Buoy J waterway zone with a relative multiplicative reduction factor of about 0.94 (red highlight in Figure 4-53). Thus, one observes that while overall it was evaluated that POTENTIAL Oil Loss remained about the same for the KME-RMM Scenario, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario decreases within the Buoy J waterway zone by about a relative multiplicative reduction factor of 0.94 in the KME-RMM Scenario. The other waterway zones that experience higher POTENTIAL Oil loss relative reduction factors than the VTRA Study Area in the KME-RMM Scenario are the waterway zones West Strait of Juan de Fuca and East Strait of Juan de Fuca with both relative reduction factors of about 0.99 (yellow highlights in Figure 4-53) respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-54 presents the relative change in the total POTENTIAL Accident Frequency evaluated for the KME-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.01 (green highlight in Figure 4-54) for the VTRA 2015 Study Area as a whole for the KME-RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the KME-RMM Scenario about the same $1.01 \times 4.9 \approx 4.9$ number of accidents per year of which (in terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 110% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (an increase of about 11% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). On the other hand, this 11% increase in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the KME-RMM Scenario compared to the Base Case 2015 Scenario does not result in an increase to the POTENTIAL Oil Loss contribution in the 0 m³ – 1 m³ POTENTIAL OIL Loss category in the USKMCA1600 Scenario.

From Figure 4-54 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the Buoy J and the Tacoma South waterway zones with a relative reduction factor of about 0.98 in both (red highlights in Figure 4-54). Thus, one observes that while overall a relative factor is observed of about 1.00 for the VTRA 2015 study area as a whole, these relative factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the Buoy J and the Tacoma South waterway zones by about a relative reduction factor 0.98 in the KME-RMM Scenario. Firstly, it should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario. Secondly, the evaluated reduction factor in POTENTIAL Accident Frequency in the Tacoma South waterway zone by the VTRA 2015 Model cannot be the result of the enactment of the KME-RMM upon the USKMCA1600 Scenario. One other waterway zone experiences a higher POTENTIAL Accident Frequency relative reduction factor than the VTRA Study Area for the KME-RMM Scenario being San Juan Islands waterway zone with a relative reduction factor of about 0.99 (yellow highlight in Figure 4-54). Needless to say, this latter evaluated reduction factor in POTENTIAL Accident Frequency too cannot be the result of the enactment of the KME-RMM upon the USKMCA1600 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-55 shows an estimated probability¹⁶ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area of about 1.35%¹⁷ (@ about the same level as evaluated for the USKMCA1600 Scenario). Recall from Figure 4-52A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 92% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the KME-RMM Scenario (@ \approx 185%). These numbers demonstrate that while one or more POTENTIAL accidents in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.35% (remaining VTRA Study area wide at about the same level as follows from multiplicative factor of about 1.00, green highlight in Figure 4-43, for the USKMCA What-If Scenario), its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 92% of the overall POTENTIAL Oil Loss (up by a multiplicative factor of 2.2 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the KME-RMM Scenario (which was evaluated in total at about 185% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the

¹⁶ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

¹⁷ A 1% probability equals to a probability of 1/100.

enactment of the KME-RMM upon the USKMCA1600 Scenario. In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to about half of the POTENTIAL Oil Loss evaluated for the KME-RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-55 for the KME-RMM Scenario, one observes a relative reduction factor of 0.93 (red highlight in Figure 4-55) for the Buoy J waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for this particular waterway zone. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones West Strait of Juan de Fuca and East Strait of Juan de Fuca with relative reductions factors of 0.98 and 0.99, respectively. It should be noted that this POTENTIAL decrease is evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Similar observations can be made from Figure 4-56, Figure 4-57 and Figure 4-58 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about a 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the KME-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-58 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the KME-RMM Scenario. While about a 20% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (about the same as evaluated for the USKMCA1600 Scenario in this particular POTENTIAL Oil Loss Category) in the KME-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-56 at about 0.93%. Finally, while about a 73% POTENTIAL Oil Loss contribution is evaluated for the 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about the same as evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the KME-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-45 at about 57.4% (about equal to the probability estimated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-55, red highlights shows the smallest relative reduction factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-56, Figure 4-57 and Figure 4-58. Yellow highlights shows the next smallest relative reduction factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-56, Figure 4-57 and Figure 4-58. Figure 4-59, Figure 4-60, Figure 4-61 and Figure 4-62 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the KME-RMM Scenario for the different risk

metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-56, Figure 4-57 and Figure 4-58 in the manner it was described above for Figure 4-55, but also the summary table in Appendix D for the KME-RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-56, Figure 4-57 and Figure 4-58 (and Figure 4-55) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run¹⁸.

¹⁸ Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

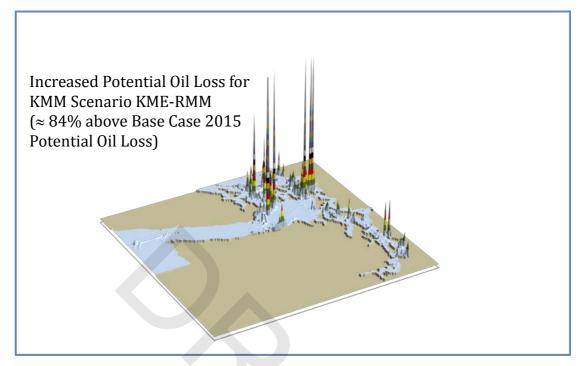


Figure 4-51. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-KME RMM Scenario.

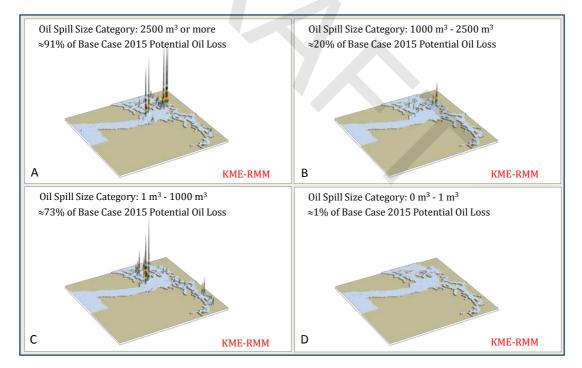


Figure 4-52. Components of 3D Geographic profile of USKMCA-KME RMM Scenario POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

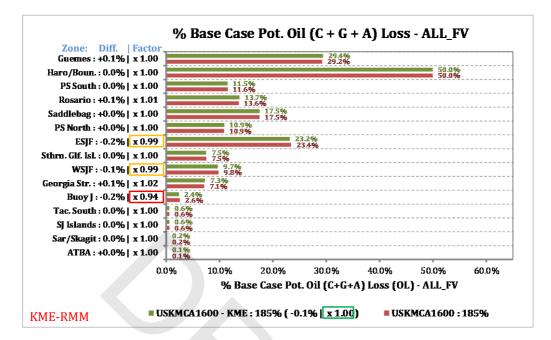


Figure 4-53. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600-KME RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

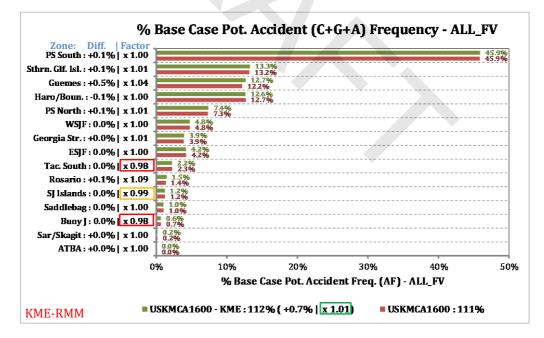


Figure 4-54. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-KME RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

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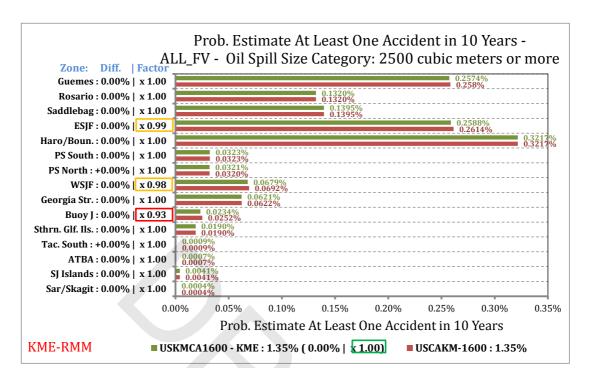


Figure 4-55. USKMCA1600-KME RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

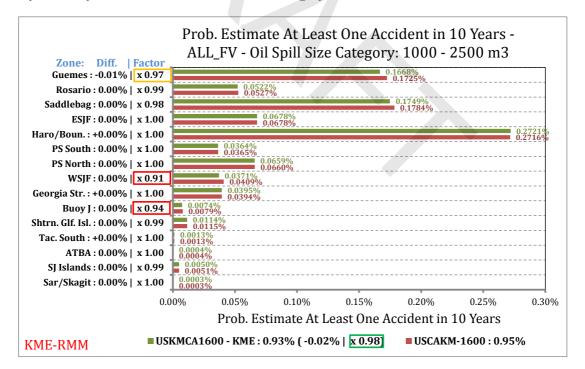


Figure 4-56. USKMCA1600-KME RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

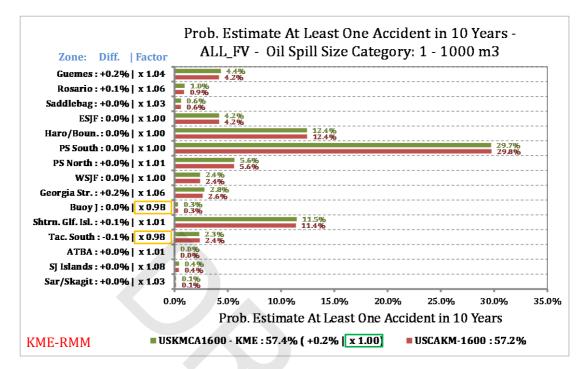


Figure 4-57. USKMCA1600-KME RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

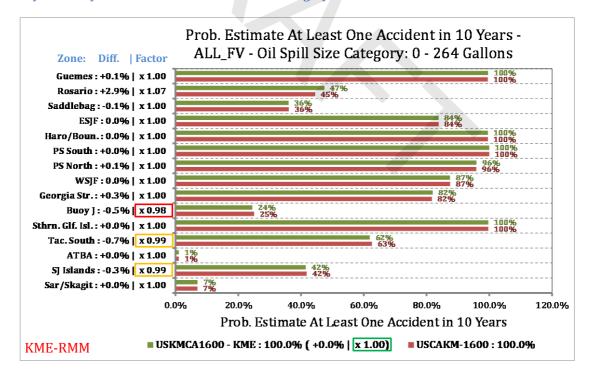


Figure 4-58. USKMCA1600-KME RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

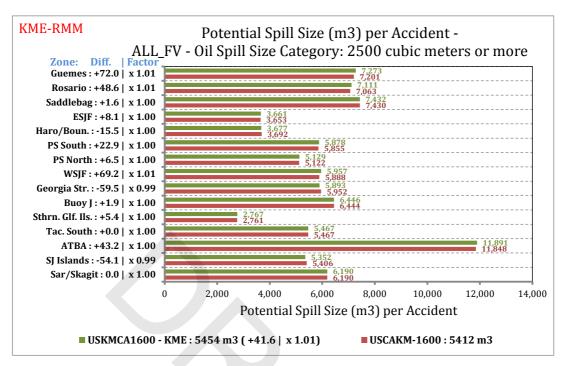


Figure 4-59. USKMCA1600-KME RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

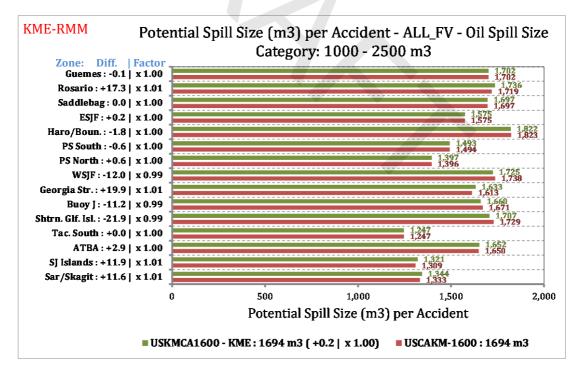
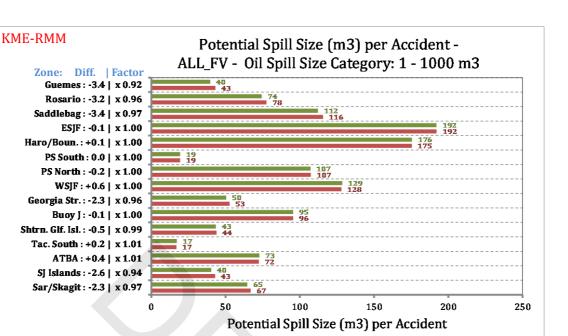


Figure 4-60. USKMCA1600-KME RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.



USKMCA1600 - KME : 69 m3 (-0.4 | x 0.99) USCAKM-1600 : 69 m3

Figure 4-61. USKMCA1600-KME RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

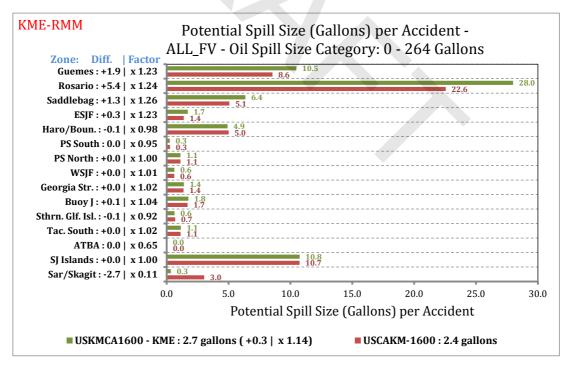


Figure 4-62. USKMCA1600-KME RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

USKMCA1600 - 125 RMM Scenario analysis results

Please recall from Chapter 2 that through the calibration process the VTRA 2015 model was calibrated to a POTENTIAL Accident Frequency per year of approximately 4.4 accidents per year for the Base Case 2015 Scenario analysis, where of these 4.4 accidents about 98.2% fell in 0 m³ – 1 m³ POTENTIAL OIL Loss category and the remainder (i.e. 100% - 98.2% = 1.8%) fell in the POTENTIAL Oil Loss category of 1 m³ and above. It was also evaluated for the 2015 Base Case Scenario analysis that the split of total POTENTIAL Oil loss per year across four different POTENTIAL Oil Loss categories was assessed as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@42% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@12% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@45% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@0% of Base Case POTENTIAL Oil Losses)

These four categories combine in total to 100% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

In Chapter 3 a POTENTIAL Accident Frequency was evaluated for the USKMCA1600 scenario of about $1.11 \times 4.4 \approx 4.9$ accidents per year. From Figure 3-28 in Chapter 3 one observes that overall for the USKMCA1600 What-If Scenario about a +85% increase of total POTENTIAL Oil Loss was evaluated by the VTRA 2015 model over the entire VTRA Study Area from the Base Case 2015 Scenario. Figure 3-29 shows that the distribution of this about 185% of POTENTIAL Oil Loss was evaluated for the USKMCA1600 What-If Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@91% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@20% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@73% of Base Case POTENTIAL Oil Losses)
- D. 0 m³ 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 185% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario.

From Figure 4-63 one observes that overall for the 125-RMM Scenario about a +97% increase of total POTENTIAL Oil Loss is evaluated by the VTRA model over the entire VTRA Study Area from the Base Case 2015 Scenario, despite the consideration of the individual 125-RMM enacted upon the USKMCA1600 Scenario. Figure 4-52 shows that the distribution of this about 197% of POTENTIAL Oil Loss was evaluated by the VTRA 2015 model for the 125-RMM Scenario across the above four different POTENTIAL Oil Loss categories as follows:

- A. 2500 m³ or more of POTENTIAL Oil Losses (@107% of Base Case POTENTIAL Oil Losses)
- B. 1000 m³ 2500 m³ POTENTIAL Oil Losses (@18% of Base Case POTENTIAL Oil Losses)
- C. 1 m³ 1000 m³ POTENTIAL Oil Losses (@72% of Base Case POTENTIAL Oil Losses)

D. 0 m³ – 1 m³ POTENTIAL OIL Losses (@1% of Base Case POTENTIAL Oil Losses)

Thus these four categories combine in total to about 197% of the total POTENTIAL Oil Loss per year for the 2015 Base Case Scenario. Comparing the percentages of each POTENTIAL Oil Loss Category with the percentage of the POTENTIAL Oil Loss categories of the USKMCA1600 What-If Scenario, one observes that of the about 197% - 185% \approx +12% POTENTIAL Oil Loss increase evaluated from the USKMCA1600 Scenario all is accounted for by about a +15% increase in POTENTIAL Oil Loss in the 2500 m³ or more POTENTIAL Oil Loss Category, by about 2% reduction in the 1000 m³ - 2500 m³ POTENTIAL Oil Loss Category, and by a less than 1% reduction measure, it would appear from the analysis results that the VTRA 2015 model evaluates that the 125-RMM Scenario leads to the unintended consequence of increasing overall POTENTIAL Oil Loss, despite decreases evaluated for the 125-RMM Scenario in the 1000 m³ - 2500 m³ and the 1 m³ - 1000 m³ POTENTIAL Oil Loss Categories.

Figure 4-65 presents the relative increases of the total POTENTIAL Oil Loss evaluated for the 125-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 1.07 (green highlight in Figure 4-65) for the VTRA 2015 Study Area as a whole for the 125-RMM Scenario. From Figure 4-65 one observes that the largest relative increases in POTENTIAL Oil Loss are evaluated by the VTRA 2015 Model in the Buoy J, Guemes and Rosario waterway zones with relative multiplicative factors of about 1.19, 1.18, 1.16 and 1.11 (red highlights in Figure 4-65). Thus, one observes that while overall a relative factor increase is observed of about 1.07 for the VTRA 2015 study area as a whole, these relative factors can be higher (or lower) within a particular waterway zone. In other words, the POTENTIAL Oil Loss that was evaluated for the USKMCA1600 What-If Scenario increases within the Buoy J waterway zone by about a relative multiplicative factor of 1.19 in the 125-RMM Scenario increasing POTENTIAL OIL loss in this particular waterway zone from the USKMCA1600 What-If Scenario evaluations. Analogous statements can be made for the other three waterway zones mentioned above, i.e. Guemes and Rosario. Other waterway zones that experience higher POTENTIAL Oil loss relative multiplicative factors than the VTRA Study Area in the 125-RMM Scenario are the waterway zones East Strait of Juan de Fuca, West Strait of Juan de Fuca, and Saragota Skagit with relative factors of about 1.11, 1.09, and 1.08 (yellow highlights in Figure 4-65) respectively. It should be noted that these are POTENTIAL increases evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Figure 4-66 presents the relative change in the total POTENTIAL Accident Frequency evaluated for the 125-RMM Scenario by the fifteen waterway zones in the VTRA 2015 Study area. First observe the overall multiplicative factor of 0.99 (green highlight in Figure 4-66) for the VTRA 2015 Study Area as a whole for the 125-RMM Scenario. Thus overall, the VTRA 2015 Model evaluated for the 125-RMM Scenario about the same $0.99 \times 4.9 \approx 4.9$ number of accidents per year of which (in

terms of Base Case 2015 POTENTIAL Accident frequency percentages) about 108% fall in 0 m³ – 1 m³ POTENTIAL OIL Loss category (an increase of about 10% from the 98.2% evaluated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category). On the other hand, this 10% increase in POTENTIAL Accident Frequency in the 0 m³ – 1 m³ POTENTIAL OIL Loss category evaluated for the 125-RMM Scenario compared to the Base Case 2015 Scenario does not result in an increase to the POTENTIAL Oil Loss contribution in the 0 m³ – 1 m³ POTENTIAL OIL Loss category, which remained at about the 1% evaluated for this POTENTIAL Oil Loss Category in the USKMCA1600 Scenario.

From Figure 4-66 one observes that the largest relative decrease in POTENTIAL Accident Frequency is evaluated by the VTRA 2015 Model in the San Juan Islands waterway zones with a relative reduction factor of about 0.93 (red highlight in Figure 4-66). Thus, one observes that while overall a relative reduction factor is observed of about 0.99 for the VTRA 2015 study area as a whole, these relative reduction factors can be lower (or higher) within a particular waterway zone. In other words, the POTENTIAL Accident Frequency evaluated for the USKMCA1600 Scenario decreases within the San Juan Island waterway zones by about a relative reduction factor 0.93 in the 125-RMM Scenario within this particular waterway zone. Thus, decreases in POTENTIAL Accident Frequency are demonstrated by the VTRA 2015 Model in the 125-RMM Scenario Analysis. It should be noted, however, that these POTENTIAL decreases are evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario. Other waterway zones that experience higher POTENTIAL Accident Frequency relative reduction factors than the VTRA Study Area for the 125-RMM Scenario are the Guemes, Georgia Strait, Tacoma South, ATBA, West Strait of Juan de Fuca, and East Strait of Juan de Fuca waterway zones (yellow highlights in Figure 4-66). The latter two with relative reduction factors of about 0.98 and the former four waterway zones with a relative reduction factor of about 0.97, respectively. It should be noted that these are POTENTIAL decreases evaluated from the USKMCA1600 Scenario and not the Base Case 2015 Scenario.

Another distinguishing feature of the VTRA 2015 from the VTRA 2010 is the evaluations of the probability of one or more accidents (said differently, the probability of at least one accident) within a 10-year period. Thus, for example, Figure 4-67 shows an estimated probability¹⁹ of one or more accidents in the POTENTIAL Oil Loss category of 2500 m³ or more within a 10-year period, and over the entire VTRA 2015 study area of about $1.41\%^{20}$ (@ a multiplicative factor 1.04 higher than evaluated for the USKMCA1600 Scenario). Recall from Figure 4-64A it was evaluated that this POTENTIAL Oil Loss Category contributes on the other hand to about 107% (in terms of Base Case 2015 Scenario Percentages) of the overall POTENTIAL Oil Loss evaluated for the 125-RMM Scenario (@ \approx 197%). These numbers demonstrate that while one or more POTENTIAL accidents

¹⁹ These estimated probabilities have a direct relationship to their POTENTIAL Accident Frequencies.

 $^{^{20}}$ A 1% probability equals to a probability of 1/100.

in the 2500 m³ or more POTENTIAL Oil Loss Category within a 10-year period may be considered a low probability event evaluated at 1.41% for the 125-RMM Scenario, green highlight in Figure 4-67, its probability is not evaluated by the VTRA 2015 model to be equal to zero and is thus evaluated as an event that could happen. Moreover, overall this 2500 m³ or more POTENTIAL Oil Loss Category contributes to about 107% of the overall POTENTIAL Oil Loss (up by a multiplicative factor of 1.04 for the 2500 m³ or more POTENTIAL Oil Loss Category evaluated for the Base Case 2015 Scenario) for the 125-RMM Scenario (which was evaluated in total at about 197% in terms of Base Case 2015 Scenario POTENTIAL Oil Loss percentages), despite the enactment of the 125-RMM upon the USKMCA1600 Scenario. In other words, this 2500 m³ or more POTENTIAL Oil Loss category contributes to more than half of the POTENTIAL Oil Loss evaluated for the 125-RMM Scenario, however unlikely the occurrence of such an event might be.

Delving deeper into the evaluations of Figure 4-67 for the 125-RMM Scenario, one observes a relative multiplicative factor of 1.32 (red highlight in Figure 4-67) for the Saddlebag waterway zone for the estimated probability of one or more accidents within the POTENTIAL Oil Loss category 2500 m³ or more within a 10-year period, for this particular waterway zone. Other waterway zones that experience about the same or higher relative reduction factors for these probabilities as compared to the VTRA Study area as a whole, are the waterway zones Buoy J, San Juan Islands, Guemes and the Southern Gulf Islands with relative multiplicative factors of 1.15 and 1.14, 1.12 and 1.12, respectively. It should be noted that these POTENTIAL increases are evaluated from the USKMCA1600 What-If Scenario and not from the Base Case 2015 Scenario.

Similar observations can be made from Figure 4-68, Figure 4-69 and Figure 4-70 for the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ respectively. While about a 1% POTENTIAL Oil Loss contribution is evaluated for 0 m³ - 1 m³ POTENTIAL Oil Loss category in the 125-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-58 at about 100%. In other words, it is estimated by the VTRA 2015 Model that an accident in the 0 m³ - 1 m³ POTENTIAL Oil Loss category will happen within the VTRA Study Area within a 10-year period in the 125-RMM Scenario. While about an 18% POTENTIAL Oil Loss contribution is evaluated for 1000 m³ - 2500 m³ POTENTIAL Oil Loss category (about a 2% reduction in POTENTIAL Oil Loss in this particular Oil Loss Category as evaluated for the USKMCA1600 Scenario) in the 125-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-68 at about 0.86%. Finally, while about a 72% POTENTIAL Oil Loss contribution is evaluated for the 1 m³ - 1000 m³ POTENTIAL Oil Loss category (about less than 1% less than as evaluated from the USKMCA1600 What-If Scenario in this particular POTENTIAL Oil Loss Category) in the 125-RMM Scenario, the probability of one or more of those accidents happening in a 10-year period is estimated in Figure 4-45 at about 57.0% (about a 3% increase in the probability estimated for the Base Case 2015 Scenario for this particular POTENTIAL Oil Loss Category).

As was the case for Figure 4-67, red highlights shows the smallest relative factors by waterway zone than experienced for the VTRA 2015 Study area in Figure 4-68, Figure 4-69 and Figure 4-70. Yellow highlights shows the next smallest relative factors experienced by waterway zones than experienced for the VTRA 2015 Study area as a whole in Figure 4-68, Figure 4-69 and Figure 4-70. Figure 4-71, Figure 4-72, Figure 4-73 and Figure 4-74 provide estimated average spill sizes per accident for the four POTENTIAL Oil Loss Categories for the VTRA Study area and by waterway zone. Observe from Figure 4-71 the increases in average spill size per accident evaluated by the VTRA 2015 model in the waterway zones Guemes, Rosario, East Strait of Juan de Fuca, West Strait of Juan de Fuca and Buoy J. This can in part be explained by the increased volume per compartment in the Oil Outflow model in the 125-RMM Scenario, but also by POTENTIAL increases in longitudinal and transversal damage extent evaluated by the oil outflow model described in [4] in the VTRA 2015 Model²¹, modeled after the oil out flow model in the SR259 report [5] of the National Research Council. Appendix D provides a summary table of by VTRA Study area relative comparisons from the Base Case 2015 Scenario to the 125-RMM Scenario for the different risk metrics evaluated/estimated in the VTRA 2015 Study. We encourage the readers to study in more detail the results in Figure 4-68, Figure 4-69 and Figure 4-70 in the manner it was described above for Figure 4-67, but also the summary table in Appendix D for the 125-RMM Scenario comparison to the Base Case 2015 Scenario.

One must realize in evaluating the VTRA 2015 RMM analysis results in Figure 4-68, Figure 4-69 and Figure 4-70 (and Figure 4-67) that risk does not necessarily disappear when mitigated locally, but tends to migrate as demonstrated by some waterway zones experiencing increases in risk when other waterway zones are targeted for risk reductions. This is in large part a result of a maritime transportation system being a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such migrations are preferably avoided in a sound risk management strategy, but some risk migration may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are modeled whale watching activities, regattas and tribal and commercial fishing openers. As a result of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run²².

²¹ The oil outflow model in the VTRA model assumes that once a tanker compartment is breached all oil in such a tanker compartment is lost.

²² Combined fishing vessels and yachts account for about 43% of the non-focus vessel traffic modeled in the VTRA 2015 model.

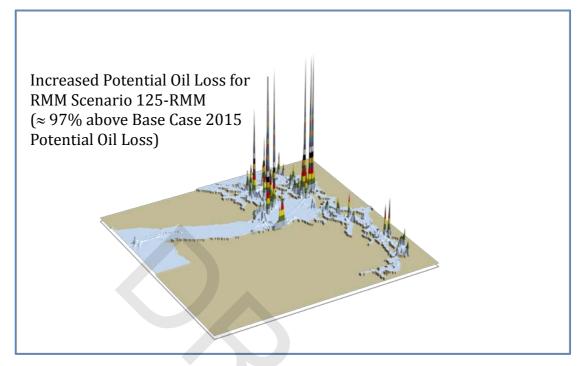


Figure 4-63. 3D Geographic profile of POTENTIAL oil loss for USKMCA1600-125 RMM Scenario.

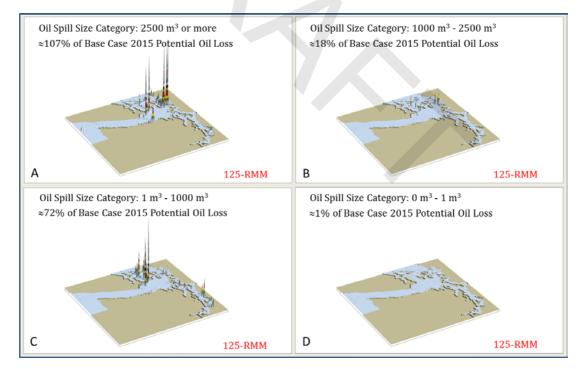


Figure 4-64. Components of 3D Geographic profile of USKMCA1600-125 RMM Scenario POTENTIAL oil loss. A: 91% in Oil Spill Size Category of 2500 m³ or more; B: 20% in Oil Spill Size Category of 1000 m³-2500 m³; C: 73% in Oil Spill Size Category of 1 m³-1000 m³; D: 1% in Oil Spill Size Category of 0 m³-1 m³

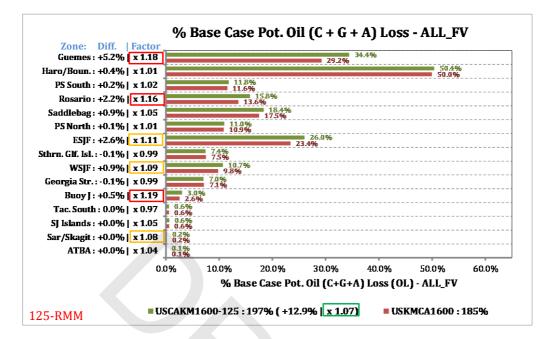


Figure 4-65. Relative comparison of POTENTIAL Oil Loss by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, green bars show the percentages for the USKMCA1600-125 RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

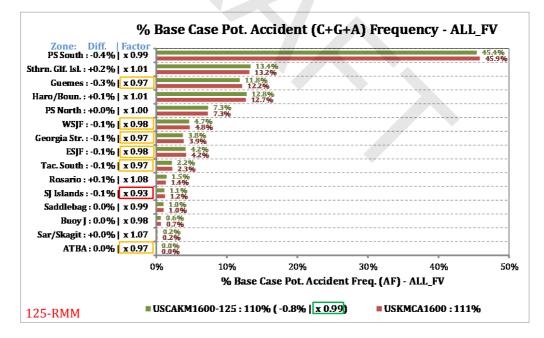


Figure 4-66. Relative comparison of POTENTIAL Accident Frequency by waterway zone. Red bars show the percentages by waterway zone for the USKMCA1600 What-If Scenario, greens bars show the percentages for the USKMCA1600-125 RMM Scenario both in terms of base case percentages. Absolute differences by waterway zone and relative multipliers by waterway zone are provided in the y-axis labels.

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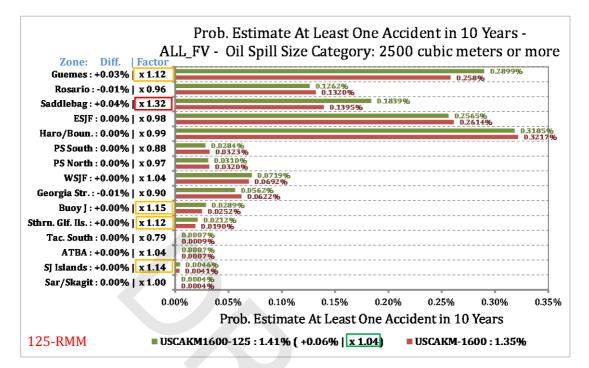


Figure 4-67. USKMCA1600-125 RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 2500 m³ or more.

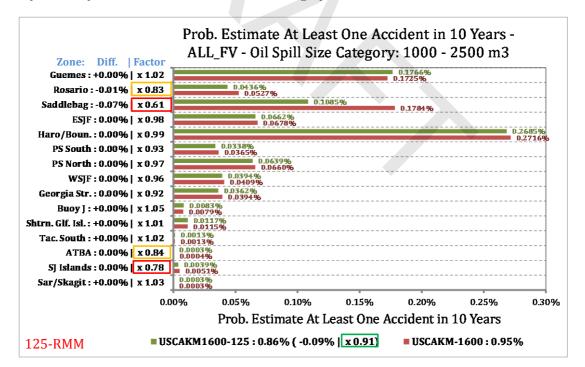


Figure 4-68. USKMCA1600-125 RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1000 m³ to 2500 m³

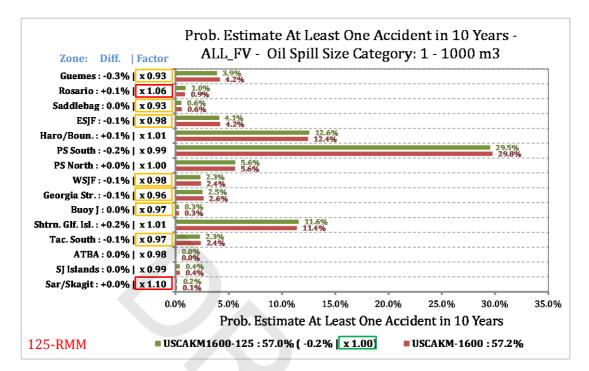


Figure 4-69. USKMCA1600-125 RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 1 m³ to 1000 m³

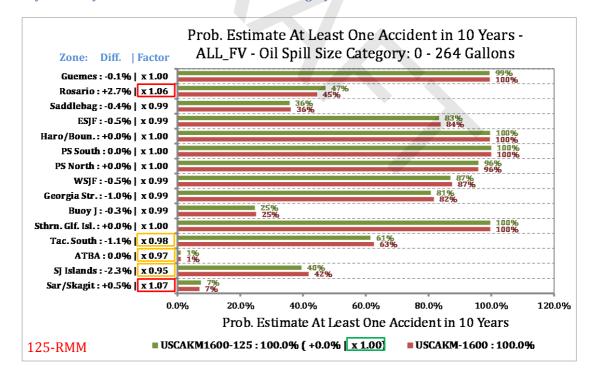


Figure 4-70. USKMCA1600-125 RMM Scenario relative comparison of probability estimate of at least one accident in a 10year period by waterway zone for the POTENTIAL Oil Loss category 0 m³ to 1 m³ (or 0 to 264 gallons).

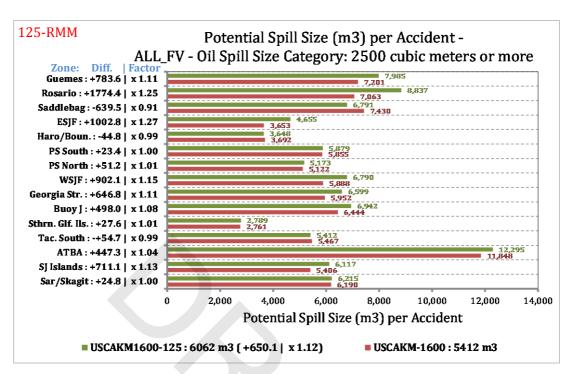


Figure 4-71. USKMCA1600-125 RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 2500 m³ or more.

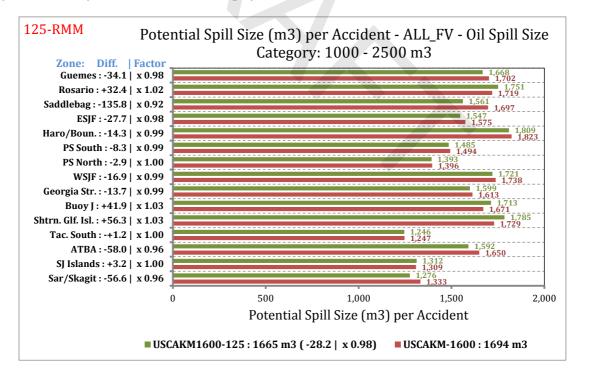


Figure 4-72. USKMCA1600-125 RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1000 m³ or 2500 m³.

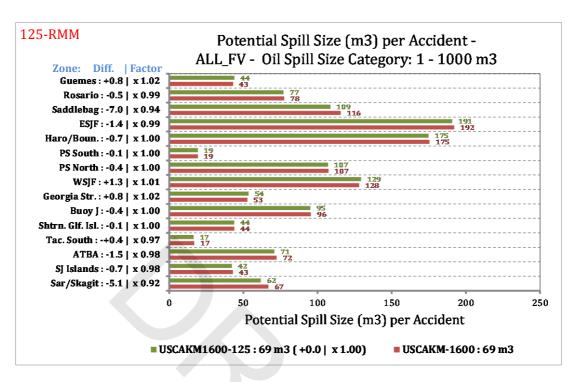


Figure 4-73. USKMCA1600-125 RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 1 m³ or 1000 m³.

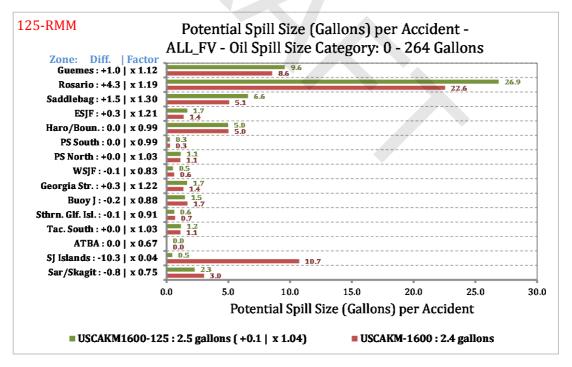


Figure 4-74. USKMCA1600-125 RMM Scenario relative comparison of the average POTENTIAL spill size per accident by waterway zone for the by POTENTIAL Oil Loss category 0 m³ or 1 m³ (or 0 to 264 gallons).

5. A CURSORY LOOK AT A HYPOTHETICAL CRUDE EXPORT ANALYSIS

A hypothetical analysis was requested to evaluate the POTENTIAL effect of a Crude Export Scenario. The analysis is deemed hypothetical as the assumption was made in these scenario analyses that the traffic volume (in terms of number of vessels) remains the same, but that the same crude tanker that arrives laden to the VTRA 2015 Study area would depart laden from the VTRA Study area by increasing the volumetric outbound crude by 25%, 50%, 75% and 100% in separate scenario analysis simulation runs of the VTRA 2015 Model. Thus, no increase is modeled in crude tanker vessel traffic within the VTRA 2015 model for this analysis, but rather that crude outbound export is increased by 25%, 50%, 75% and 100% utilization of base case crude tankers volumetric capacity. These scenario analyses were conducted on top of the Base 2015 Scenario Analysis.

For the 25%, 50%, 75% and 100% Crude Export Scenario Analysis it was evaluated that the POTENTIAL average spill size per POTENTIAL Accident increased by about 1403 m³, 1956 m³, 2452 m³ and 2919 m³ in the POTENTIAL Oil Loss Category 2500 m³ or more, respectively. The POTENTIAL average spill size in the other three POTENTIAL Oil Loss Categories 1000 m³ - 2500 m³, 1 m³ - 1000 m³ and 0 m³ - 1 m³ remained about the same. The effect of these POTENTIAL average spill size increases per POTENTIAL accident is depicted in Figure 5-1. From Figure 5-1 one observes that the VTRA 2015 model estimates an about 20%, 24%, 28% and 31% increase in POTENTIAL Oil loss for the VTRA 2015 Study area as a whole in terms of Base Case 2015 POTENTIAL Oil Loss percentages.

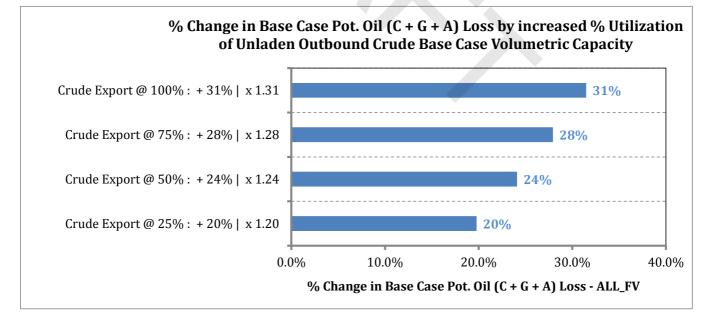


Figure 5-1. % Increase POTENTIAL Oil loss evaluated by the VTRA 2015 Model in terms of 2015 Base Case percentages by increasing outbound crude oil transport @ 25%, 50%, 75% and 100% utilization of base case crude tankers volumetric capacity.

The results in Figure 5-1 can in part be explained by the increased volume per compartment in the Oil Outflow model in these Crude Export Scenarios and its POTENTOAL loss when such a compartment is penetrated in a POTENTIAL Accident, but also by POTENTIAL increases in longitudinal and transversal damage extent evaluated by the oil outflow model described in [4] in the VTRA 2015 Model, modeled after the oil outflow model in the SR259 report [5] of the National Research Council. In particular, it would appear that between 0% and 25% increase in utilization of crude outbound volumetric capacity a threshold point exists increasing on average the number of compartments penetrated in a POTENTIAL accident. The VTRA 2015 Model assumes that all oil from a penetrated tanker compartment is lost. Since following the initial increase of 20% POTENTIAL Oil Loss for the @25% crude export scenario the POTENTIAL Oil Loss increase by about 4% for the VTRA 2015 Study area as a whole for each 25% increase in volumetric crude export and that the average spill size increases by about 500 m³ for each of the Crude Export Analysis evaluated, it would appear that on average the POTENTIAL number of tanker compartments penetrated evaluated by the VTRA 2015 Model remains about the same in each of the other three hypothetical (i.e. 50%, 75%, and 100%) Crude Export Scenarios evaluated by the VTRA 2015 model as the 25% Crude Export Scenario.



6. CONCLUSIONS AND RECOMMENDATIONS

A detailed consideration of traffic levels is particularly important as one move forward to considering risk and POTENTIAL changes in risk from the commercial projects being proposed for the northern Puget Sound and southern British Columbia over the next decade or so. To put it simply, keeping everything else the same, when traffic increases then risk increases, unless mitigated. Further, there is no guarantee that the resulting risk increases can be fully mitigated.

The starting point for the 2015 VTRA analysis is the VTRA 2010 Model. The VTRA 2015 model has been updated during the VTRA 2015 study from the VTRA 2010 model using additional accident data from the period 1990 to 2015 and AIS Count Line data from 2010 to 2015. The VTRA 2010 Model [21] and the update of the 2005 VTRA model to using 2010 VTOSS data and the validation of this update with AIS 2010 data, is fully described in [20]. To distinguish the study described herein from the previous 2010 VTRA study conducted from 2012-2013 it is labeled the 2015 VTRA or VTRA 2015.

In the VTRA 2015 study, the VTRA 2015 Working Group was involved in the selection of planned expansion and construction projects to model that are in various stages of a permitting process. Planned projects were grouped in the manner specified below to form four What-If Scenarios. In each What-If Scenario focus vessels are added to a maritime simulation representing the year 2015 (Base Case). The following four What-If Scenarios were modeled in the study and evaluated for potential risk increases from the 2015 Base Case year¹:

- (1) **US232:** A collection of terminal projects adding an estimated 232 focus vessels (the majority being tank focus vessels) to the VTRA 2015 modeled base case year traffic while predominantly travelling through US Waters.
- (2) **KM348:** The Westridge marine terminal expansion project adding an estimated 348 tank focus vessels to the VTRA 2015 modeled base case year traffic.
- (3) **USKMCA1600:** The combination of US232 and KM348 with a collection of terminal projects adding an additional estimated 1020 focus vessels (the majority being cargo focus vessels) to the VTRA 2015 modeled base case year traffic with these 1020 focus vessels predominantly travelling through Canadian Waters.
- (4) **USKMCALN2250:** The combination of USKMCA1600 with a collection of terminal projects adding an additional estimated 650 LNG vessels to the VTRA 2015 modeled base case year traffic while predominantly travelling through Canadian Waters. **The VTRA 2015 Model**, **however, does not contain a model for the potential consequences of an accident** with an LNG Tanker. Thus, LNG Tankers for the purposes of the VTRA 2015 study are <u>minimally modeled</u> for traffic impact as Cargo Focus Vessels only. Hence, risk

¹ Bunkering support for the various terminal projects was also modeled in the VTRA 2015 What-If Scenarios.

metrics evaluated for the USKMCALN2250 Case ought to be considered <u>lower bounds</u> of those risk metrics.

Following What-If Scenario analysis utilizing the VTRA 2015 model, six Risk Mitigation Measure (RMM) Scenarios were implemented on top of the VTRA 2015 model in an attempt to mitigate POTENTIAL increases in vessel time exposure, accident frequency and oil loss as evaluated by the VTRA 2015 What-If Scenario analyses. Four of these RMM scenarios modeled individual risk mitigation measures, whereas two evaluate portfolios of RMMs. The VTRA 2015 Working Group was involved in the selection/definition of five of these RMM Scenarios, whereas one of the RMM Portfolios evaluated was defined by GW/VCU after the VTRA 2015 Working Group selection process. All six RMM Scenarios were enacted on the combined USKMCA1600 Scenario. In reality, risk mitigation measure considerations are not limited to the six RMM Scenarios evaluated during this VTRA 2015 study. In fact, were the USKMCA1600 Scenario to come into effect, neither of the six RMM scenarios evaluated would be able to reduce *potential risk increases* to below evaluated base case risk levels across the VTRA 2015 study area. Hence, were the USKMCA1600 scenario come to effect, it would only be prudent to consider the implementation of more risk mitigation measures beyond the six RMM Scenarios evaluated in the VTRA 2015 study to counter those POTENTIAL risk increases.

The challenge of risk management is to be location specific, taking into consideration the type and location of traffic and how it changes because of proposed traffic increases. The proposed RMM Scenarios evaluated herein were in part informed by evaluated changes in risk for the four What-If Scenarios.

One must realize in evaluating the VTRA 2015 RMM analysis results that risk does not necessarily disappear when mitigated locally, but tends to migrate, as demonstrated by some waterway zones experiencing increases in risk when other waterway zones see risk reductions. This is because a maritime transportation system is a dynamic system, where a small traffic perturbation can precipitate traffic behavior changes in the future. Such risk migrations are preferably avoided in a sound risk management strategy, but some may be inevitable. In addition, the VTRA 2015 maritime simulation model contains some random elements in terms of it traffic simulation for what are termed "special events". These special events represented in the VTRA model are whale watching activities, regattas, and tribal and commercial fishing openers. Because of these random elements, some risk changes in the evaluated RMM Scenarios (and the What-If Scenarios) are a result of these random elements changing their behavior from simulation run to simulation run.

To achieve risk reduction across the VTRA study area, we believe that the question "which risk mitigation measure should one implement?" is not the right question to ask, but rather one should ask oneself "which portfolio of risk mitigation measures should one implement". Two trial portfolio scenario analyses were conducted utilizing the VTRA 2015 model, one involving 5 RMMs

and one involving 3 RMMs. Both portfolio RMMs resulted in risk reduction across several of the fifteen waterway zones to below base case levels, but neither of these portfolio RMMs were effective in reducing risk to the system wide 2015 Base Case year risk levels from the USKMCA1600 What-If Scenario. A similar conclusion applies to the four individual RMM scenarios evaluated. Specifically, in a lesser number of the fifteen waterway zones the individual RMMs were effective in reducing risk down below base case levels in those waterway zones, but neither of the individual RMMs were effective in terms of reducing risk down to system wide 2015 Base Case Scenario risk levels from the USKMCA1600 What-If Scenario.

Most importantly, evaluated probabilities of one or more accidents over a 10 year period all increased from base case levels in the evaluated RMM Scenarios on top of the USKMCA1600 Scenario, with the exception of 5-RMM Scenario and the 3-RMM Scenario for the oil spill size category "1 m³ – 1000 m³" (where some risk reduction was observed to below base case levels from the USKMCA1600 Scenario). For the oil spill size category "2500 m³ or more" and all evaluated RMM scenarios, the system wide probability of one or more accidents over a 10-year period increased by a factor 2 or more, despite the consideration of modeled RMMs on top of the USKMCA1600 What-If Scenario. In fact, it was evaluated that for the Haro-Strait Boundary Pass waterway zones this probability for the oil spill size category "2500 m³ or more" increases by a factor 9 or more, regardless of modeled RMMs on top of the USKMCA1600 What-If Scenario. For the Buoy J. Western Strait of Juan de Fuca, Eastern Strait of Juan de Fuca and Southern Gulf Islands waterway zones this probability for the oil spill size category "2500 m³ or more" was evaluated to increase by enlarge by a factor five or more, regardless of modeled RMMs on top of the USKMCA1600 What-If Scenario. These latter observations further support the earlier made observation that were the USKMCA1600 Scenario come into effect, it would only be prudent to consider the implementation of more risk mitigation measures beyond the six RMM Scenarios evaluated in the VTRA 2015 study to counter these POTENTIAL risk increases.

Considering the observations in this VTRA 2015 study, we close with the observation that there still is a serious need for an electronic data source that is cross-boundary (US and Canadian waters) when taking a longer-term view of risk management in the VTRA study area. In this data source the vessel type should be consistently defined (and verified) beyond cargo focus vessel or tank focus vessel classifications. VTOSS was and AIS is such cross-boundary data source that could serve this purpose. However, without AIS refining the classification of vessel type in AIS data to the level that was customary in the VTOSS data, it will become increasingly difficult to further update the VTRA 2015 model solely using AIS data. While it may be possible to link vessel-identifiers recorded in AIS data to other databases to further refine vessel type classification, the recording of four to five different vessel types in AIS from the 26 different vessel types in the decommissioned VTOSS data is a step in the wrong direction from a risk modeling perspective.

There is no doubt that with more using AIS, dynamic risk modeling like the VTRA 2015 model can become more representative of actual experienced risk levels.

Moreover, with the same eye towards risk management analysis it would be equally beneficial if AIS datasets capture cargo or at a minimum cargo levels (laden, un-laden, 50% laden, etc.) and a cargo type. We would like to specifically call out the need for the electronic recording at a much greater consistency of the barge type and cargo content of tug-tows. Not only would studies like these benefit from the availability of such a data source, but the immediacy of having such information available could also benefit first responders responding to a spill scenario both from a response and a safety to the first responder perspective.

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A. Appendix A: Glossary and List of Acronyms

- Allision–The collision of a vessel with its intended docking berth.
- AIS Automatic Identification System
- ATB Articulated Tug Barge
- Ecology The Washington Department of Ecology's Spill Prevention, Preparedness and Response Program which is the primary state organization with authority and accountability for managing oil and hazardous material spill risk state-wide. Ecology is assisting PSP in conducting the VTRA with its expertise and experience.
- EPA Environmental Protection Agency.
- MTS Maritime Transportation System.
- FV Focus Vessel.
- ITB Integrated Tug Barge.
- IV Interacting Vessel.
- MXPS Marine Exchange Puget Sound.
- NGO Non-Governmental Organization.
- NPO Non-Persistent Oil
- Study Area The Washington waters of Puget Sound east of Cape Flattery, north of Admiralty Inlet and west of Deception Pass, and their approaches.
- GW George Washington University is the prime subgrant awardee.
- VCU Virginia Commonwealth University is a sub-awardee to GW.
- <u>GW/VCU The technical team composed of GW and VCU.</u>
- PO Persistent Oil.
- PSP The Puget Sound Partnership is the Washington state agency responsible for developing a Puget Sound Action Agenda, convening a Cross Partnership Oil Spill Work Group and for coordinating work to restore and protect Puget Sound.
- PSHSC The Puget Sound Harbor Safety Committee.
- VTRA 2010 Steering Committee A steering committee of stakeholders advising the Puget Sound Partnership and GW/VCU over the course of this study.
- QAPP Quality Assurance Project Plan
- USCG US Coast Guard Sector Seattle, District 13.
- VTOSS Vessel Traffic Operational Support System
- VTRA Vessel Traffic Risk Assessment
- VTS Vessel Traffic Service is the real-time marine traffic monitoring system used by the USCG, similar to air traffic control for aircraft.

B. Appendix B. Available Accident Data to the VTRA 2015 Study

Record	Data	Accident Type	Latitude	Longitude	Vessel Type	FV Type	Waterway	Vessel Name
1	4/13/1995	ALLISION	N47360	W122190	FREIGHTER	CARGO FV	US	EASTERN WIND
2	9/3/1995	COLLISION	N47243	W122216	FREIGHTER	CARGO FV	US	SEALAND INNOVATO
3	9/11/1996	ALLISION	N47394	W122224	BULK CARRIER	CARGO FV	US	MOKUHANA
4	1/12/1997	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	ETERNAL MARINER
5	3/27/1997	GROUNDING	NULL	NULL	BULK CARRIER	CARGO FV	US	SEA TRIDENT
6	3/30/1997	GROUNDING	NULL	NULL	FREIGHTER	CARGO FV	US	SKAUGRAN
7	5/30/1997	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	VERNAL STAR
8	8/26/1997	GROUNDING	NULL	NULL	FREIGHTER	CARGO FV	US	KRASKINO
9	10/23/1997	ALLISION	N47360	W122190	BULK CARRIER	CARGO FV	US	THALASSINI NIKI
10	10/30/1997	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	NORTHERN LIGHTS
11	1/24/1998	ALLISION	NULL	NULL	TANKER	T. FV - NO O.B.	US	OVERSEAS ARCTIC
12	6/14/1998	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	SEA HAPPINESS
13	7/7/1998	ALLISION	N47325	W122200	BULK CARRIER	CARGO FV	US	FIVI
14	9/5/1998	GROUNDING	47.16	-122.73	FREIGHTER	CARGO FV	US	MONCHEGORSK
15	10/26/1998	ALLISION	N48070	W122450	FREIGHTER	CARGO FV	US	GLENDYNE
16	8/17/1999	GROUNDING	N47304	W122249	FREIGHTER	CARGO FV	US	COASTAL SEA
17	12/5/1999	GROUNDING	W122344	38947.00	ITB	T. FV - NO O.B.	US	ITB NEW YORK
18	12/23/1999	ALLISION	N47590	W122130	FREIGHTER	CARGO FV	US	SEA AMELITA
19	1/14/2000	ALLISION	48.26	123.56	BULK CARRIER	CARGO FV	US	CYNTHIA HARMON
20	6/7/2000	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	HYUNDAI LIBERTY
21	7/29/2000	ALLISION	N48124	W123277	FREIGHTER	CARGO FV	US	MERKER RIVER
22	9/6/2000	COLLISION	N48274	W125418	FREIGHTER	CARGO FV	US	SELENDANG KASA
23	1/23/2001	ALLISION	N47342	W122211	FREIGHTER	CARGO FV	US	NORTON
24	2/11/2001	COLLISION	47:16:45	122:26:00	FREIGHTER	CARGO FV	US	GLYFADA
25	2/11/2001	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	HYUNDAI LIBERTY
26	4/29/2001	ALLISION	NULL	NULL	CONTAINER	CARGO FV	US	MARUBA TRADER
27	6/2/2001	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	T.L.I. ATSAH
28	7/6/2001	COLLISION	48.27	-125.06	FREIGHTER	CARGO FV	US	HORIZON NAVIGAT
29	8/6/2001	ALLISION	48.17	124.90	CONTAINER	CARGO FV	US	CSX NAVIGATOR
30	12/14/2001	ALLISION	48.83	122.72	TANKER	T. FV - NO O.B.	US	LEYTE SPIRIT
31	1/11/2002	ALLISION	N 47° 39' 12.00"	W 122° 22' 42.00"	FREIGHTER	CARGO FV	US	COASTAL NOMAD
32	1/19/2002	COLLISION	48.41	122.78	TANKER	T. FV - NO O.B.	US	ALLEGIANCE
33	2/11/2002	ALLISION	N 48° 07' 50.00"	W 123° 27' 12.00"	TANKER	T. FV - NO O.B.	US	BLUE RIDGE
34	5/4/2002	COLLISION	47:27	122:24	FREIGHTER	CARGO FV	US	MEDEA
35	6/23/2002	ALLISION	47.54	-122.33	TANK BARGE	OIL BARGE	US	NATHAN 114
36	7/17/2002	ALLISION	47.27	-122.40	TANK BARGE	OIL BARGE	US	FOSS 185 P2
37	12/6/2002	ALLISION	48.86	122.76	BULK CARRIER	CARGO FV	US	ALMA
38	2/27/2003	ALLISION	47.59	-122.34	TANK BARGE	OIL BARGE	US	FOSS 248 P2
39	4/5/2003	COLLISION	N 47° 19' 24.00"	W 122° 27' 27.00"	FREIGHTER	CARGO FV	US	MEDEA
40	4/17/2003	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	TEAL ARROW

4 VTRA 2005/2010 Accident Calibration Records in 0 m3 - 1 m3

+ 1991 Tenyo Maru Collision in > 1 m3 Spill Category

Figure B-1. Available focus vessel accident data for VTRA 2015 Model recalibration – PART I

Record	Data	Accident Type	Latitude	Longitude	Vessel Type	FV Type	Waterway	Vessel Name
41	5/21/2003	ALLISION	47.28	-122.41	TANK BARGE	OIL BARGE	US	SCT 282
42	5/27/2003	ALLISION	47.58	-122.33	TANK BARGE	OIL BARGE	US	NAVY OIL BARGE
43	6/3/2003	ALLISION	47.57	-122.35	TANK BARGE	OIL BARGE	US	BARGE 255
44	10/11/2003	COLLISION	48.32	-125.03	TANK BARGE	OIL BARGE	US	DOTTIE
45	11/20/2003	ALLISION	47.58	122.36	CONTAINER	CARGO FV	US	CAP REINGA
46	12/18/2003	ALLISION	47.57	-122.35	TANK BARGE	OIL BARGE	US	NORTON
47	12/28/2003	COLLISION	48.22	-123.50	FREIGHTER	CARGO FV	US	NORSUL VITORIA
48	5/13/2004	ALLISION	47.98	122.22	FREIGHTER	CARGO FV	US	CAPE CAVO
49	9/16/2004	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	WADI ALRAYAN
50	11/12/2004	ALLISION	48.86	122.76	TANKER	T. FV - NO O.B.	US	GULF SCANDIC
51	11/22/2004	ALLISION	48.22	-123.53	FREIGHTER	CARGO FV	US	WILLI SALAMON
52	11/25/2004	ALLISION	48.43	-123.43	BULK CARRIER	CARGO FV	CA	THRASYVOULOS V.
53	2/14/2005	COLLISION	48.92	-122.92	TANK BARGE	OIL BARGE	US	PB 20
54	5/9/2005	ALLISION	N 48° 06' 00.00"	W 122° 46' 30.00"	FREIGHTER	CARGO FV	US	ROSE
55	9/10/2005	ALLISION	NULL	NULL	FREIGHTER	CARGO FV	US	APL ENGLAND
56	9/25/2005	ALLISION	NULL	NULL	BULK CARRIER	CARGO FV	US	OAK HARBOUR
57	4/13/2006	GROUNDING	28.75	114.00	FREIGHTER	CARGO FV	US	
58	6/23/2006	ALLISION	47.27	-122.55	FREIGHTER	CARGO FV	US	SWAN
59	6/27/2006	ALLISION	47.29	-122.45	FREIGHTER	CARGO FV	US	APHRODITE
60	3/2/2007	COLLISION	48.52	-122.59	TANK BARGE	OIL BARGE	US	SHAUNA KAY
61	4/14/2007	ALLISION	48.52	-122.62	TANK BARGE	OIL BARGE	US	BARGE 255
62	10/18/2007	ALLISION	47.79	-122.42	FREIGHTER	CARGO FV	US	NURTEN ANA
63	12/18/2007	GROUNDING	47.63	122.39	TANK BARGE	OIL BARGE	US	
64	7/29/2009	COLLISION	49.29	-123.09	TANK BARGE	OIL BARGE	US	
65	11/10/2009	COLLISION	47.50	-122.43	FREIGHTER	CARGO FV	US	HORIZON ANCHORAG
66	11/18/2009	GROUNDING	48.82	-123.29	BULK CARRIER	CARGO FV	CA	HEBEI LION
67	12/16/2009	COLLISION	49.12	-123.20	TANK BARGE	OIL BARGE	US	
68	3/9/2011	COLLISION	47.59	-122.37	TANK BARGE	OIL BARGE	US	DAVID 120
69	4/16/2011	GROUNDING	48.88	-123.63	BULK CARRIER	CARGO FV	CA	SELANDIA
70	8/19/2011	COLLISION	48.52	-124.63	CONTAINER	CARGO FV	CA	COSCO SHENZEN
71	10/4/2011	ALLISION	47.26	-122.36	FREIGHTER	CARGO FV	US	
72	1/25/2012	ALLISION	33.73	-118.17	TANKER	T. FV - NO O.B.	US	
73	7/26/2012	ALLISION	47.55	-122.34	FREIGHTER	CARGO FV	US	
74	12/7/2012	ALLISION	49.01	-123.15	CONTAINER	CARGO FV	CA	CAPE APRICOT
75	11/2/2013	ALLISION	47.26	-122.39	FREIGHTER	CARGO FV	US	
76	8/29/2014	ALLISION	47.28	-122.41	FREIGHTER	CARGO FV	US	
77	6/22/2015	GROUNDING	48.75	-123.08	BULK CARRIER	CARGO FV	CA	ANDROMEDA
78	9/1/2015	ALLISION	47.55	-122.34	FREIGHTER	CARGO FV	US	
79	11/26/2015	GROUNDING	48.75	-123.09	FREIGHTER	CARGO FV	CA	STAR LYGRA

+ 75 Additional VTRA 2015 Accident Calibration Records in 0 m3 – 1 m3

+ 1994 Barge 101 Grounding in > 1 m3 Spill Category

Figure B-2. Available focus vessel accident data for VTRA 2015 Model recalibration - PART II

C. Appendix C. AIS Count Line Data from 2010 - 2015

	G LINE COU	NTS		2011 CROSSIN	IG LINE COU	NTS		2012 CROSSIN	G LINE COU	INTS	
SJDF	East	West	Grand Total	SJDF	East	West	Grand Total	SJDF	East	West	Grand Total
АТВ	72	66	138	АТВ	74	66	140	АТВ	94	84	178
Cargo	3204	2996	6200	Cargo	3507	3331	6838	Cargo	3444	3222	6666
Passenger	265	229	494	Passenger	218	183	401	Passenger	240	237	477
Tanker	599	557	1156	Tanker	605	578	1183	Tanker	586	558	1144
Grand Total	4140	3848	7988	Grand Total	4404	4158	8562	Grand Total	4364	4101	8465
1		3040	7300			4130	8302			4101	8405
ADMIRALTY IN	North	South	Grand Total	ADMIRALTY II		South	Grand Total	ADMIRALTY IN		South	Grand Total
АТВ	23	20	43	АТВ	North 21	22	43	АТВ	North 32	30	62
Cargo	1696	1627	3323	Cargo	1963	1844	3807	Cargo	1898	1789	3687
Passenger	852	849	1701	Passenger	931	1044	1948	Passenger	912	976	1888
Tanker	75	73	148	Tanker	88	85	173	Tanker	69	68	137
Grand Total	2646	2569	5215	Grand Total	3003	2968	5971	Grand Total	2911	2863	5774
		2305	5215			2500	5571			2005	5774
POINT ROBER			0	POINT ROBER			0	POINT ROBER			
	East	West	Grand Total		East	West	Grand Total		East	West	Grand Total
АТВ	29	32	61	ATB	53	56	109	АТВ	46	44	90
Cargo	2212	2271	4483	Cargo	2495	2532	5027	Cargo	2560	2598	5158
Passenger	100	129	229	Passenger	150	160	310	Passenger	142	143	285
Tanker	244	243	487	Tanker	198	189	387	Tanker	201	198	399
Grand Total	2585	2675	5260	Grand Total	2896	2937	5833	Grand Total	2949	2983	5932
BOUNDARY PA	ASS			BOUNDARY P.	ASS			BOUNDARY P	ASS		
	North	South	Grand Total		North	South	Grand Total		North	South	Grand Tota
АТВ	3	3	6	ATB	3	4	7	ATB	2	6	8
Cargo	2342	2145	4487	Cargo	2658	2460	5118	Cargo	2612	2418	5030
Passenger	99	76	175	Passenger	102	70	172	Passenger	64	60	124
Tanker	265	252	517	Tanker	199	200	399	Tanker	198	195	393
Grand Total	2709	2476	5185	Grand Total	2962	2734	5696	Grand Total	2876	2679	5555
HARO STRAIT				HARO STRAIT				HARO STRAIT			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand Tota
АТВ	3	3	6	АТВ	3	4	7	АТВ	3	6	9
Cargo	2180	2310	4490	Cargo	2452	2681	5133	Cargo	2434	2606	5040
Passenger	137	118	255	Passenger	131	112	243	Passenger	79	79	158
Tanker	246	271	517	Tanker	186	212	398	Tanker	182	212	394
Grand Total	2566	2702	5268	Grand Total	2772	3009	5781	Grand Total	2698	2903	5601
BELLINGHAM	1		1	BELLINGHAM				BELLINGHAM			
DELLINGHAIVI	North	South	Grand Total	DELLINGHAW	North	South	Grand Total	DELLINGHAW	North	South	Grand Total
АТВ	10	4	14	АТВ	10	5	15	АТВ	22	5	27
Cargo	22	4	70		9	26	35	Cargo	9	16	25
Passenger	43	48	90	Cargo Passenger	66	53	119	Passenger	42	54	96
Tanker	23	3	26	Tanker	21	5	26	Tanker	18	5	23
Grand Total	98	102	200	Grand Total	106	89	195	Grand Total	91	80	171
	1	102	200			05	193			80	1/1
ROSARIO SOU				ROSARIO SOU				ROSARIO SOU			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand Total
АТВ	79	78	157	ATB	79	83	162	АТВ	106	102	208
Cargo	66	71	137	Cargo	70	65	135	Cargo	73	64	137
Passenger	45	56	101	Passenger	46	54	100	Passenger	35	52	87
Tanker	311	320	631	Tanker	398	400	798	Tanker	366	358	724
Grand Total	501	525	1026	Grand Total	593	602	1195	Grand Total	580	576	1156
ROSARIO NOR	TH			ROSARIO NOF	RTH			ROSARIO NOR	TH		
	North	South	Grand Total		North	South	Grand Total		North	South	Grand Tota
АТВ	75	81	156	ATB	89	96	185	ATB	106	110	216
Cargo	53	57	110	Cargo	54	50	104	Cargo	47	49	96
Passenger	57	64	121	Passenger	95	83	178	Passenger	102	93	195
Tanker	252	270	522	Tanker	305	330	635	Tanker	257	262	519
Grand Total	437	472	909	Grand Total	543	559	1102	Grand Total	512	514	1026
SADDLEBAGS				SADDLEBAGS				SADDLEBAGS			
ADDLEDAUS	North	South	Grand Total	SAUDLEDAGS	North	South	Grand Total	SAUDLEDAGS	North	South	Grand Total
АТВ	31	46	77	АТВ	56	69	125	АТВ	52	68	120
Cargo	20	40	24	Cargo	15	3	125	Cargo	10	1	120
Passenger	52	4 79	131	Passenger	99	132	231	Passenger	89	144	233
Passenger Tanker	52 90	79 61	131	Tanker	99 145	91	231	Tanker	89 116	144 84	233
Grand Total	193	190	383	Grand Total	315	295	610	Grand Total	267	297	564
î	1	190	303		1	295	010			297	304
SADDLEBAGS				SADDLEBAGS				SADDLEBAGS			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand Tota
АТВ	38	36	74	ATB	73	70	143	ATB	46	51	97
Cargo	12	15	27	Cargo	1	2	3	Cargo	1		1
Passenger	1	3	4	Passenger	50	49	99	Passenger	23	21	44
	5	55	60	Tanker	26	99	125	Tanker	26	69	95
Tanker	5		00	Turrice	20		12.5	TallKei	20	09	

Figure C-1. AIS Count Line date for 10 crossing lines in VTRA 2015 Study Area from 2010 - 2012.

2013 CROSSIN		INTS		2014 CROSSIN		INTS		2015 CROSSIN		INTS	
SJDF				SJDF		51415		SJDF		51415	
	East	West	Grand Total		East	West	Grand Total		East	West	Grand T
ATB	168	156	324	ATB	168	154	322	ATB	134	125	259
Cargo	3396	3219	6615	Cargo	3419	3245	6664	Cargo	3365	3185	6550
Passenger	203	184	387	Passenger	210	190	400	Passenger	253	232	485
Tanker	592	570	1162	Tanker	544	511	1055	Tanker	521	513	1034
Grand Total	4359	4129	8488	Grand Total	4341	4100	8441	Grand Total	4273	4055	8328
	NLET			ADMIRALTY II	NLET			ADMIRALTY I	NLET		T
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
АТВ	34	33	67	ATB	33	33	66	ATB	61	57	118
Cargo	1883	1775	3658	Cargo	1830	1761	3591	Cargo	1800	1702	3502
Passenger	865	893	1758	Passenger	936	965	1901	Passenger	1132	1288	2420
anker	37	36	73	Tanker	23	21	44	Tanker	33	27	60
Grand Total	2819	2737	5556	Grand Total	2822	2780	5602	Grand Total	3026	3074	6100
1		2/3/	3330			2780	3002			3074	0100
OINT ROBER				POINT ROBER				POINT ROBER			
	East	West	Grand Total		East	West	Grand Total		East	West	Grand T
ТВ	88	80	168	ATB	85	77	162	ATB	67	71	138
Cargo	2399	2450	4849	Cargo	2639	2675	5314	Cargo	2528	2596	5124
assenger	124	111	235	Passenger	131	162	293	Passenger	145	197	342
anker	194	204	398	Tanker	205	211	416	Tanker	215	219	434
Frand Total	2805	2845	5650	Grand Total	3060	3125	6185	Grand Total	2955	3083	6038
OUNDARY P	ASS			BOUNDARY P	ASS			BOUNDARY P	ASS		
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
ТВ	3	6	9	АТВ	6	11	17	ATB	5	2	7
argo	2555	2468	5023	Cargo	2676	2510	5186	Cargo	2655	2368	5023
assenger	59	63	122	Passenger	78	60	138	Passenger	117	87	204
anker	213	221	434	Tanker	212	206	418	Tanker	222	208	430
irand Total	2830	2758	5588	Grand Total	2972	2787	5759	Grand Total	2999	2665	5664
1		2750	5500		LJIL	2707	5755		2555	2005	500-
ARO STRAIT				HARO STRAIT				HARO STRAIT			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
тв	3	6	9	ATB	5	13	18	ATB	2	5	7
argo	2426	2624	5050	Cargo	2500	2647	5147	Cargo	2366	2658	5024
assenger	67	62	129	Passenger	143	125	268	Passenger	145	157	302
anker	202	233	435	Tanker	204	215	419	Tanker	205	226	431
irand Total	2698	2925	5623	Grand Total	2852	3000	5852	Grand Total	2718	3046	5764
ELLINGHAM	CHANNEL			BELLINGHAM	CHANNEL			BELLINGHAM	CHANNEL		
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
ТВ	50	13	63	ATB	48	20	68	ATB	47	22	69
Cargo	12	16	28	Cargo	11	16	27	Cargo	14	19	33
assenger	38	52	90	Passenger	51	53	104	Passenger	48	49	97
anker	25	6	31	Tanker	29	2	31	Tanker	20	4	24
and Total	125	87	212	Grand Total	139	91	230	Grand Total	129	94	223
1											
OSARIO SOL		C	Cound To 1	ROSARIO SOU		6	Course of The state	ROSARIO SOL		C	Cm 1=
TD	North	South	Grand Total	ATR	North	South	Grand Total	ATD	North	South	Grand T
ТВ	182	177	359	ATB	176	172	348	ATB	154	166	320
argo	73	63	136	Cargo	71	62	133	Cargo	70	69	139
assenger	53	56	109	Passenger	79	77	156	Passenger	113	111	224
anker	349	336	685	Tanker	311	328	639	Tanker	284	287	571
irand Total	657	632	1289	Grand Total	637	639	1276	Grand Total	621	633	1254
OSARIO NOI				ROSARIO NOF				ROSARIO NOF			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
тв	192	210	402	ATB	196	206	402	ATB	176	197	373
argo	48	44	92	Cargo	51	45	96	Cargo	43	42	85
assenger	98	80	178	Passenger	103	111	214	Passenger	111	145	256
anker	285	310	595	Tanker	263	282	545	Tanker	223	247	470
irand Total	623	644	1267	Grand Total	613	644	1257	Grand Total	553	631	1184
ADDLEBAGS	NORTH			SADDLEBAGS	NORTH			SADDLEBAGS	NORTH		
.SULLOAD3	North	South	Grand Total	SAUDLEDAG3	North	South	Grand Total	SAUDLUAGS	North	South	Grand T
ТВ	102	134	236	АТВ	119	154	273	АТВ	119	149	268
argo	102	4	14	Cargo	8	2	10	Cargo	119	3	16
								Passenger			
assenger	98	146	244	Passenger	127	145	272		125	87	212
anker	154	109	263	Tanker	116	104	220	Tanker	122	86	208
rand Total	364	393	757	Grand Total	370	405	775	Grand Total	379	325	704
ADDLEBAGS				SADDLEBAGS				SADDLEBAGS			
	North	South	Grand Total		North	South	Grand Total		North	South	Grand T
ТВ	64	72	136	АТВ	76	62	138	ATB	86	76	162
Cargo	2	2	4	Cargo	13	15	28	Cargo	6	11	17
	8	14	22	Passenger	12	21	33	Passenger	36	51	87
	0										
assenger		90	111	Tanker	36	75	111	Tanker	28	69	97
Passenger Tanker Grand Total	21 95	90 178	111 273	Tanker Grand Total	36 137	75 173	111 310	Tanker Grand Total	28 156	69 207	

Figure C-2. AIS Count Line date for 10 crossing lines in VTRA 2015 Study Area from 2013 - 2015.

D. Appendix D: Summary Tables of VTRA 2015 study area wide analysis results

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	91.1% (+49.11% x2.17)	20.0% (+7.71% x1.63)	72.8% (+27.54% x1.61)	0.5% (+0.08% x1.17)	184.4% (+84.4% x1.84)
0	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.72)	0.02% (+0.01% x1.56)	1.9% (+0.16% x1.09)	108.9% (+10.7% x1.11)	110.9% (+10.9% x1.11)
USKMCA1600	Average potential spill size per accident (in m^3)	5413 (-1385 x0.80)	1693 (+75 x1.05)	69.2 (+22.3 x1.48)	0.01 (+0.00 x1.06)	3.0 (+1.2 x1.66)
SKMC	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.72)	0.10% (+0.03% x1.56)	8.2% (+0.64% x1.09)	99.2% (+0.48% x1.00)	99.3% (+0.45% x1.00)
						100.00((0.000() . 1.00.)
	Probability of at least one accident in 10 year by spill size	1.35% (+0.85% x2.71)	0.95% (+0.34% x1.55)	57.3% (+3.09% x1.06)	100.0% (0.00% x1.00)	100.0%(0.00% x1.00)

Figure D-1. Summary of VTRA Study area risk metrics from USKMCA1600 Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
'15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	72.3% (+30.28% x1.72)	13.2% (+0.95% x1.08)	45.6% (+0.37% x1.01)	0.5% (+0.04% x1.08)	131.6% (+31.6% x1.32)
S232	Base Case % Potenial Annual Accident Frequency	0.02% (+0.01% x1.61)	0.01% (+0.00% x1.08)	1.8% (+0.00% x1.00)	102.1% (+3.9% x1.04)	103.9% (+3.9% x1.04)
5 US2	Average potential spill size per accident (in m^3)	7289 (+491 x1.07)	1608 (-11 x0.99)	47.1 (+0.3 x1.01)	0.01 (+0.00 x1.04)	2.3 (+0.5 x1.27)
VTRA '1	Probability of at least one accident in 1 year by spill size	0.08% (+0.03% x1.60)	0.07% (+0.01% x1.08)	7.5% (+0.02% x1.00)	98.9% (+0.20% x1.00)	99.0% (+0.19% x1.00)
F	Probability of at least one accident in 10 year by spill size	0.80% (+0.30% x1.60)	0.66% (+0.05% x1.08)	54.3% (+0.09% x1.00)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	1.98% (+0.74% x1.60)	1.65% (+0.13% x1.08)	85.9% (+0.07% x1.00)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-2. Summary of VTRA Study area risk metrics from US232 What-If Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	57.5% (+15.46% x1.37)	17.7% (+5.42% x1.44)	45.6% (+0.31% x1.01)	0.5% (-0.01% x0.98)	121.2% (+21.2% x1.21)
348	Base Case % Potenial Annual Accident Frequency	0.02% (+0.01% x1.95)	0.02% (+0.01% x1.37)	1.8% (-0.01% x1.00)	99.3% (+1.1% x1.01)	101.1% (+1.1% x1.01)
5 KM348	Average potential spill size per accident (in m^3)	4771 (-2028 x0.70)	1708 (+89 x1.06)	47.4 (+0.5 x1.01)	0.01 (0.00 x0.97)	2.2 (+0.4 x1.20)
3A '15	Probability of at least one accident in 1 year by spill size	0.10% (+0.05% x1.95)	0.08% (+0.02% x1.37)	7.5% (-0.03% x1.00)	98.8% (+0.06% x1.00)	98.9% (+0.06% x1.00)
VTRA	Probability of at least one accident in 10 year by spill size	0.97% (+0.47% x1.95)	0.83% (+0.22% x1.36)	54.1% (-0.15% x1.00)	100.0% (0.00% x1.00)	100.0% (0.00% ×1.00)
	Probability of at least one accident in 25 years by spill size	2.41% (+1.16% x1.94)	2.07% (+0.55% x1.36)	85.7% (-0.12% x1.00)	100.0% (0.00% x1.00)	100.0% (0.00% ×1.00)

Figure D-3. Summary of VTRA Study area risk metrics from KM348 What-If Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	96.4% (+54.37% x2.29)	20.2% (+7.99% x1.65)	86.9% (+41.64% x1.92)	0.7% (+0.26% x1.56)	204.3% (+104.3% x2.04)
50	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.81)	0.02% (+0.01% x1.58)	2.0% (+0.28% x1.16)	114.9% (+16.7% x1.17)	117.0% (+17.0% x1.17)
USKMCALN2250	Average potential spill size per accident (in m^3)	5545 (-1253 x0.82)	1692 (+73 x1.05)	77.8 (+30.9 x1.66)	0.01 (+0.00 x1.34)	3.2 (+1.4 x1.75)
KMC/	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.81)	0.10% (+0.04% x1.58)	8.6% (+1.12% x1.15)	99.4% (+0.67% x1.01)	99.4% (+0.63% x1.01)
ISI	Probability of at least one accident in 10 year by spill size	1.40% (+0.90% x2.80)	0.96% (+0.35% x1.58)	59.5% (+5.27% x1.10)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.45% (+2.21% x2.78)	2.39% (+0.87% x1.57)	89.5% (+3.73% x1.04)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-4. Summary of VTRA Study area risk metrics from USKMCALN2250 Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	83.3% (+41.25% x1.98)	12.9% (+0.66% x1.05)	35.2% (-10.12% x0.78)	0.1% (-0.34% x0.26)	131.4% (+31.4% x1.31)
SRMM	Base Case % Potenial Annual Accident Frequency	0.03% (+0.01% x2.28)	0.01% (+0.00% x1.04)	1.4% (-0.35% x0.80)	82.9% (-15.3% x0.84)	84.3% (-15.7% x0.84)
500-5	Average potential spill size per accident (in m^3)	5901 (-897 x0.87)	1646 (+27 x1.02)	45.3 (-1.6 x0.97)	0.00 (-0.01 x0.30)	2.8 (+1.0 x1.56)
ICA16	Probability of at least one accident in 1 year by spill size	0.11% (+0.06% x2.28)	0.06% (+0.00% x1.04)	6.1% (-1.43% x0.81)	97.5% (-1.25% x0.99)	97.6% (-1.19% x0.99)
USKMCA1600-	Probability of at least one accident in 10 year by spill size	1.13% (+0.64% x2.28)	0.63% (+0.02% x1.04)	46.6% (-7.61% x0.86)	100.0% (0.00% x1.00)	100.0% (0.00% ×1.00)
	Probability of at least one accident in 25 years by spill size	2.81% (+1.57% x2.27)	1.57% (+0.05% x1.04)	79.2% (-6.65% x0.92)	100.0% (0.00% x1.00)	100.0% (0.00% ×1.00)

Figure D-5. Summary of VTRA Study area risk metrics from 5RMM Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
_	Base Case % Potential Annual Oil Loss	91.6% (+49.55% x2.18)	19.6% (+7.36% x1.60)	37.2% (-8.10% x0.82)	0.6% (+0.14% x1.31)	149.0% (+49.0% x1.49)
3RMM	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.69)	0.02% (+0.01% x1.53)	1.6% (-0.17% x0.91)	104.1% (+5.8% x1.06)	105.7% (+5.7% x1.06)
1.1	Average potential spill size per accident (in m^3)	5519 (-1279 x0.81)	1694 (+75 x1.05)	42.5 (-4.4 x0.91)	0.01 (+0.00 x1.24)	2.6 (+0.7 x1.41)
USKMCA1600	Probability of at least one accident in 1 year by spill size	0.13% (+0.08% x2.68)	0.09% (+0.03% x1.53)	6.8% (-0.68% x0.91)	99.0% (+0.29% x1.00)	99.1% (+0.27% x1.00)
ISKM	Probability of at least one accident in 10 year by spill size	1.33% (+0.83% x2.67)	0.93% (+0.32% x1.53)	50.7% (-3.49% x0.94)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.30% (+2.06% x2.66)	2.31% (+0.79% x1.52)	83.0% (-2.86% x0.97)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-6. Summary of VTRA Study area risk metrics from 3RMM Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	91.8% (+49.79% x2.19)	17.6% (+5.35% x1.44)	71.4% (+26.15% x1.58)	0.5% (-0.01% x0.98)	181.3% (+81.3% x1.81)
OAE	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.71)	0.02% (+0.01% x1.38)	1.8% (+0.07% x1.04)	94.3% (-3.9% x0.96)	96.2% (-3.8% x0.96)
USKMCA1600-OAE	Average potential spill size per accident (in m^3)	5486 (-1313 x0.81)	1680 (+61 x1.04)	71.1 (+24.2 x1.52)	0.01 (+0.00 x1.02)	3.4 (+1.6 x1.89)
MCAJ	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.71)	0.08% (+0.02% x1.38)	7.8% (+0.29% x1.04)	98.5% (-0.25% x1.00)	98.6% (-0.22% x1.00)
USKI	Probability of at least one accident in 10 year by spill size	1.34% (+0.85% x2.70)	0.84% (+0.23% x1.38)	55.6% (+1.43% x1.03)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.33% (+2.08% x2.68)	2.10% (+0.58% x1.38)	86.9% (+1.08% x1.01)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-7. Summary of VTRA Study risk metrics from RMM-OAE Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL 1000 2500	OIL_1_1000	OIL_0_1	TOTAL OIL
	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
CASE	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
BASE	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	91.7% (+49.70% x2.18)	19.5% (+7.27% x1.59)	71.4% (+26.12% x1.58)	0.6% (+0.16% x1.35)	183.3% (+83.3% x1.83)
SRT	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.72)	0.02% (+0.01% x1.52)	1.9% (+0.15% x1.09)	108.8% (+10.6% x1.11)	110.7% (+10.7% x1.11)
USKMCA1600-	Average potential spill size per accident (in m^3)	5453 (-1345 x0.80)	1694 (+76 x1.05)	68.0 (+21.1 x1.45)	0.01 (+0.00 x1.22)	3.0 (+1.2 x1.65)
MCA	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.72)	0.09% (+0.03% x1.52)	8.1% (+0.63% x1.08)	99.2% (+0.48% x1.00)	99.3% (+0.45% x1.00)
USK	Probability of at least one accident in 10 year by spill size	1.35% (+0.85% x2.71)	0.93% (+0.32% x1.52)	57.2% (+3.01% ×1.06)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.34% (+2.10% x2.69)	2.30% (+0.78% x1.52)	88.0% (+2.22% x1.03)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-8. Summary of VTRA Study risk metrics from RMM-SRT Scenario to 2015 Base Case.

		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
BASE CASE	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
15	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
VTRA	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
	Base Case % Potential Annual Oil Loss	91.5% (+49.50% x2.18)	19.5% (+7.28% x1.59)	72.7% (+27.46% x1.61)	0.6% (+0.16% x1.35)	184.4% (+84.4% x1.84)
KME	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.72)	0.02% (+0.01% x1.52)	1.9% (+0.17% x1.10)	109.6% (+11.4% x1.12)	111.6% (+11.6% x1.12)
USKMCA1600-KME	Average potential spill size per accident (in m^3)	5454 (-1344 x0.80)	1693 (+75 x1.05)	68.7 (+21.9 x1.47)	0.01 (+0.00 x1.21)	3.0 (+1.2 x1.65)
MCAJ	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.71)	0.09% (+0.03% x1.52)	8.2% (+0.69% x1.09)	99.2% (+0.51% x1.01)	99.3% (+0.48% x1.00)
USKI	Probability of at least one accident in 10 year by spill size	1.35% (+0.85% x2.70)	0.93% (+0.32% x1.52)	57.5% (+3.28% x1.06)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.33% (+2.09% x2.69)	2.31% (+0.79% x1.52)	88.2% (+2.41% x1.03)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-9. Summary of VTRA Study risk metrics from RMM-KME to 2015 Base Case.

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		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
VTRA '15 BASE CASE	Base Case % Potential Annual Oil Loss	42.0%	12.3%	45.3%	0.5%	100.0%
	Base Case % Potenial Annual Accident Frequency	0.01%	0.01%	1.8%	98.2%	100.0%
	Average potential spill size per accident (in m^3)	6,798	1,619	46.9	0.01	1.8
	Probability of at least one accident in 1 year by spill size	0.05%	0.06%	7.5%	98.7%	98.8%
	Probability of at least one accident in 10 year by spill size	0.50%	0.61%	54.2%	100.0%	100.0%
	Probability of at least one accident in 25 years by spill size	1.24%	1.52%	85.8%	100.0%	100.0%
		OIL_2500_MORE	OIL_1000_2500	OIL_1_1000	OIL_0_1	TOTAL_OIL
USKMCA1600-125	Base Case % Potential Annual Oil Loss	106.6% (+64.58% x2.54)	17.8% (+5.55% x1.45)	72.4% (+27.08% x1.60)	0.6% (+0.10% x1.21)	197.3% (+97.3% x1.97)
	Base Case % Potenial Annual Accident Frequency	0.03% (+0.02% x2.85)	0.02% (+0.01% x1.41)	1.9% (+0.14% x1.08)	108.1% (+9.9% x1.10)	110.1% (+10.1% x1.10)
	Average potential spill size per accident (in m^3)	6063 (-735 x0.89)	1665 (+46 x1.03)	69.2 (+22.4 x1.48)	0.01 (+0.00 x1.10)	3.3 (+1.4 x1.79)
	Probability of at least one accident in 1 year by spill size	0.14% (+0.09% x2.84)	0.09% (+0.03% x1.41)	8.1% (+0.59% x1.08)	99.2% (+0.46% x1.00)	99.2% (+0.43% x1.00)
	Probability of at least one accident in 10 year by spill size	1.41% (+0.91% x2.83)	0.86% (+0.25% x1.41)	57.0% (+2.84% x1.05)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)
	Probability of at least one accident in 25 years by spill size	3.49% (+2.25% x2.81)	2.14% (+0.62% x1.41)	87.9% (+2.10% x1.02)	100.0% (0.00% x1.00)	100.0% (0.00% x1.00)

Figure D-10. Summary of VTRA Study risk metrics from RMM125 Scenario to 2015 Base Case.